## **ENVIRONMENT SCRUTINY PANEL**

Venue: Council Chamber, Town Date: Thursday, 21 April 2005

Hall, Moorgate Street,

Rotherham

Time: 9.30 a.m.

#### AGENDA

- 1. To determine if the following matters are to be considered under the categories suggested in accordance with the Local Government Act 1972.
- 2. To determine any item which the Chairman is of the opinion should be considered as a matter of urgency.
- 3. Questions from members of the public and the press.
- Declarations of Interest.

#### FOR MONITORING

- 5. Rotherham's Housing Strategy 2004-07 (Pages 1 125)
  - report by Brian Marsh, Housing Strategy Manager
- 6. 2010 Rotherham Ltd. Performance Reporting Arrangements to the Council 2005/06 (Pages 126 137)
  - report of Andrew Balchin, Head of Neighbourhood Development
- 7. Bulky Items and Special Collections: Price Review 200506 (Pages 138 142)
- Cabinet Member for Housing and Environmental Services (Pages 143 156)
   minutes of meetings held on 14<sup>th</sup> and 21<sup>st</sup> March, 2005 (attached)

#### FOR INFORMATION

Conference Report (Pages 157 - 159)
 LGA Fly Tipping Enforcement Conference held on 2<sup>nd</sup> March, 2005

10. Asylum Seekers Teamvisit to be held on 9<sup>th</sup> May, 2005

#### **MINUTES - FOR INFORMATION**

- 11. Environment Scrutiny Panel (Pages 160 169)
   minutes of meeting held on 24<sup>th</sup> March, 2005 (attached)
- Performance and Scrutiny Overview Committee (Pages 170 175)
   minutes of meeting held on 11<sup>th</sup> March, 2005 (attached)
- 13. Asylum Seekers Working Party (Pages 176 178)
   minutes of meeting held on 30<sup>th</sup> March, 2005

Date of Next Meeting:-Thursday, 19 May 2005

## Membership:-

Chairman – Councillor Atkin
Vice-Chairman – Councillor Hall
Councillors:-Burke, Clarke, Hodgkiss, Jackson, McNeely, Nightingale, Rushforth, P. A. Russell, Vines, The Mayor (Councillor F. Wright), Mr. D. Alderson, Mr. D. Willoughby, Mr. J. Carr, J. Lewis, Sgt. B.
Bell and Mr. S. Hawkins

#### ROTHERHAM BOROUGH COUNCIL - REPORT TO MEMBERS

1.	Meeting:	ENVIRONMENT SCRUTINY PANEL
2.	Date:	21 <sup>st</sup> April 2005
3.	Title:	ROTHERHAM'S HOUSING STRATEGY 2004 - 2007 WARDS AFFECTED - ALL
4.	Programme Area:	NEIGHBOURHOODS

## 5. Summary

All Local Authorities that have a strategic housing responsibility must produce a Housing Strategy that is "Fit for Purpose". This means it must reach the Government's defined standard in relation to 10 specified criteria. Rotherham's Strategy has been developed in partnership with customers and stakeholders. It has now been assessed by Government Office for Yorkshire and the Humber who have confirmed that it meets the "Fit for Purpose" standard. This achievement will contribute positively to the Council's CPA score at the next assessment.

#### 6. Recommendations

- 1. TO NOTE THE ACHIEVEMENT OF A FIT FOR PURPOSE STRATEGY A FIRST FOR ROTHERHAM.
- 2. THAT COPIES OF THE STRATEGY ARE CIRCULATED TO ALL COUNCIL MEMBERS, MEMBERS OF THE STRATEGIC HOUSING PARTNERSHIP, ALL PROGRAMME AREAS, ALL MANAGERS WITHIN NEIGHBOURHOODS, ALL MEMBERS OF THE ALMO BOARD AND OTHER STAKEHOLDERS AND INTERESTED PARTIES.
- 3. THAT THE HOUSING STRATEGY IS PLACED ON THE COUNCIL'S INTERNET AND INTRANET SITES.

#### 7. Proposals and Details

Production of a "Fit for Purpose" Housing Strategy must reach the Government's defined standard by demonstrating that it meets the needs of Rotherham whilst at the same time addressing regional and national priorities.

There are 10 specified criteria that must be met :-

- Demonstrates a Corporate context
- Contributes to wider priorities
- Evidence of partnership working
- Based on Needs analysis
- · Resources identified and allocated
- Priorities identified
- Options considered
- Action Plan produced to deliver
- Information on previous progress
- Accessibility to a wider audience

To achieve "Fit for Purpose" we must achieve the maximum score of 30 in the Government Office for Yorkshire and the Humber's assessment by scoring 3 for each element. We have now received confirmation that our Strategy has achieved this high standard for the first time.

In addition, three key national regional and local documents form the background to shaping the Housing Strategy:-

- Sustainable Communities: Building for the future
- Yorkshire and the Humber Regional Housing Strategy
- Rotherham's Community Strategy

These, together with the South Yorkshire Housing Market Renewal Pathfinder and the successful bid for ALMO status to achieve our Decent Homes target, have led to the setting of priorities and the development of the Housing Strategy.

#### 8. Finance

Production of the Strategy has been contained within existing budgets. Delivery of the Strategy is based on anticipated revenue and capital resources for the next 3 years and, in projects such as meeting the Decent Homes standard, beyond. Annual reviews of capital programmes and revenue budgets and priorities may result in amendments to plans during the life of the Strategy. The capital contribution through the ALMO forms a significant proportion of the overall budget for Council properties.

#### 9. Risks and Uncertainties

We have worked directly with Government Office for Yorkshire and the Humber in relation to the Strategy and as a member of the Strategic Housing Partnership to minimise the risk of not meeting the required standard.

The Strategy is dependent on some longer term funding in relation to Housing Market Renewal (from 2006/07 onwards) and Decent Homes (2005/06 to 2009/10) that is still to be confirmed or is subject to achieving a 2 star rating to unlock the additional ALMO funding.

We will work closely with Government Office for Yorkshire and the Humber to monitor progress against the Action Plan and undertake periodic reviews of the Action Plan to take account of developments in national, regional and sub-regional policies.

### 10. Policy and Performance Agenda Implications

Successful delivery of the Housing Strategy is a key contributor to the overall sustainability of Rotherham, in particular :-

Regeneration - Providing sustainable neighbourhoods of quality, choice and aspiration by ensuring high quality neighbourhoods with access to housing across all tenures.

Equalities - By the approach to fair access and choice, ensuring that we respond to demographic change and meet the needs of minority and disadvantaged groups by ensuring the mix of housing changes over time, and that new development is targeted at identified housing need.

Sustainability - By tackling those areas in danger of market failure and the most deprived neighbourhoods. This will clearly contribute to Rotherham's Neighbourhood Renewal Strategy, which is an integral part of Rotherham's Community Strategy. It will also contribute to the overall regeneration of the South Yorkshire area in partnership with our sub-regional partners. It will also make a significant contribution to the Council's Decent Homes strategy and ensure that there is a continued supply of high quality affordable housing for rent in the area in the long-term.

Alignment with other strategies and plans - The Strategy will contribute to the Community Strategy theme to "provide safe and inclusive communities", the Neighbourhood Renewal Strategy and the Corporate Plan priority "Rotherham Safe".

CPA Service Score - This achievement will contribute positively to the Council's CPA score at the next assessment.

Performance Indicators - The Strategy will underpin improved performance against a range of BVPI's in both the public and private housing fields. Specific references are made to these within the Action Plan.

#### 11. Background Papers and Consultation

- Rotherham's Housing Strategy and Action Plan 2004 2007
- GOYH letter confirming "Fit for Purpose" assessment 30<sup>th</sup> March 2005

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Development of the strategy is a key element of the Neighbourhoods Programme Area Performance Plan. It has been developed in consultation with customers and other stakeholders.

#### Consultation has included :-

- Strategic Housing Partnership representing all stakeholder groups.
- Housing Strategy Policy Panel representing Area Housing Panels and Tenants and Residents Associations.
- Government Office for Yorkshire and the Humber.

**Contact Name :** Brian Marsh, Housing Strategy Manager, Ext. 3789, e-mail brian.marsh@rotherham.gov.uk



# **ROTHERHAM HOUSING STRATEGY**

# 2004-2007

Building Sustainable Neighbourhoods; places where people want to live, in communities they want to be part of.

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#### 1. FOREWORD

This document sets out Rotherham's strategy and plans for delivering decent homes in decent neighbourhoods and for meeting housing needs, especially those of vulnerable people.

It has been influenced by the Government's agenda for building and maintaining sustainable communities. Therefore, our clear intention is to develop a strategy that addresses local needs whilst contributing to regional and national priorities.

Importantly, the views and perceptions of our partners and key stakeholders have helped to shape the strategy.

Two years ago Rotherham was given a zero star rating for housing services. We were not performing well and we were not engaging with our partners effectively. Today we have in place:

- A Housing Strategy that sets out a multi-agency vision for the future
- A Strategic Housing Partnership with all major stakeholders
- New opportunities to develop the local economy and improve life long learning
- Effective consultation mechanisms with our tenants and residents
- The go-ahead from central government to radically change the way we manage council housing
- Opportunities for new investment into our most deprived areas
- A positive response to issues raised in the Comprehensive Performance Assessment

It is important that we recognise the progress that has been made and the contribution that has been made by housing officers, tenants, partner organisations and Council Members. It is equally important that we are not complacent. There is still a lot to do and this strategy sets out how we intend to build on the successes of the last two years.

PHOTO PHOTO

Councillor Sue Ellis Tom Cray
Cabinet Member Executive Director
Neighbourhoods Neighbourhoods

#### 2. EXECUTIVE SUMMARY

Our vision is to build a thriving economy, developing healthier, safer and more inclusive communities. Our aspirations are set out in the Community Strategy, of which Housing is a key component. The Housing Strategy sets out how these aspirations will be achieved.

Improving the quality of our neighbourhoods is a key objective of the Housing Strategy. Investment in housing can help reduce deprivation and tackle a range of quality of life issues within neighbourhoods. The Housing Service has begun to take a lead in developing neighbourhood management approaches, to bring about much greater co-ordination of services and investment streams.

The establishment of an Arms Length Management Organisation (ALMO) provides an opportunity to develop a Neighbourhood Management Company to enhance the quality of services.

Rotherham's housing market offers real opportunities for future investment, but it currently lacks balance. One of the key challenges is to restructure the housing market and use this process to kick start the local economy and maintain population levels.

Our Housing Strategy considers the key challenges that face the Council and its partners over the next three years and beyond. It identifies significant achievements in the development of housing and explains what needs to be done to build on these achievements. The Housing Strategy focuses on four key themes:

#### **Develop Neighbourhoods**

There is a need to address the root causes of deprivation in Rotherham and in order to achieve this we will need to deliver housing investment, neighbourhood management and partnership working to support neighbourhood regeneration.

Our key objectives are:

- Ensure investment supports neighbourhood sustainability
- Reduce crime and the fear of crime
- Tackle the inequalities between neighbourhoods
- Develop a community focused, multi-agency approach to neighbourhood management

#### **Ensure Decent Homes**

We are required to, ensure that all social housing meets the Decent Homes standard by 2010 and support the most vulnerable households in the private sector to achieve the same standard.

### Our key objectives are:

- Achieve the Government's Decent Homes targets for both social and private sector housing
- Establish an ALMO to deliver Decent Homes and other High Quality Services
- Improve thermal comfort and energy efficiency levels across all tenures of housing
- Ensure effective links between Decent Homes and Transform South Yorkshire

### **Renew the Housing Market**

The Housing Market Renewal Pathfinder (HMRP) programme is a real opportunity for Rotherham to tackle significant areas of housing that are suffering from weak housing market conditions. It will play a pivotal role in renewing housing markets across South Yorkshire and will offer real choice and quality in areas currently dominated by poor quality housing.

#### Our key objectives are:

- Improve the character and diversity of neighbourhoods
- Provide high quality, iconic housing in the Borough
- Create a new urban community in the Town Centre
- Increase the range and diversity of accommodation

#### **Provide Fair Access and Choice**

The Council will build on the success of the Supporting People programme, ensuring that there is a choice of suitable housing and support available to those that need it.

We will put significant emphasis on developing customer focused housing solutions. This is wider than homelessness and access to council accommodation, our approach will also ensure that people receive the support they need to maintain their own home and remain independent.

#### Our key objectives are:

- Prevention of Homelessness
- Securing suitable, quality housing
- Supporting individual needs and hard to reach groups
- Improving accessibility and choice for those with lower incomes

#### 3. STRATEGIC CONTEXT

The Housing Strategy is set within a national, regional and local framework. It's development has taken into consideration the aims and objectives of other key strategies. Figure 1, shows how they fit together.

#### 3.1 National Framework

Government targets require all social housing to meet decency standards by 2010. There is also a fresh commitment to neighbourhood renewal in which the Government makes the connection between developing sustainable communities and tackling deprivation. It does this through a national programme of nine Housing Market Renewal Pathfinder (HMRP) areas as part of the Sustainable Communities Plan. South Yorkshire has been selected as one of these areas.

A number of national policy documents relate directly to housing market renewal. These include the Sustainable Communities Plan: Building for our Future<sup>1</sup>, the National Strategy for Neighbourhood Renewal<sup>2</sup> and the Urban White Paper - Our Towns and Cities: the Future<sup>3</sup>.

"The Urban White Paper: Our Towns and Cities: The Future", sets out the Government's vision of "Urban Renaissance" which will benefit everyone by making towns and cities vibrant and successful places where people will chose to live. The HMRP will develop new housing in the town centre. This will meet high design standards and be set in a quality urban environment. This will enhance the quality of life of both residents and visitors to the town centre.

#### 3.2 Regional Strategic Framework

Advancing Together<sup>4</sup>, the Strategic Framework for Yorkshire and the Humber presents an agreed vision for the region, to which regional strategies align. These include - Regional Planning Guidance<sup>5</sup>, Regional Economic Strategy<sup>6</sup> and The Regional Housing Strategy<sup>7</sup>. All of these influence our approach to the local housing strategy.

The main priorities of the Regional Housing Strategy are;

- 1. **Regeneration and Neighbourhood renewal.** Clearance, re-modelling and modernisation of current housing stock will enhance the quality, popularity and sustainability of deprived neighbourhoods.
- 2. **Provision of sufficient new homes, creating mixed-income and sustainable communities.** A key vision within the strategy is to plan for sufficient new housing across Rotherham and deliver affordable housing provision for local people.

- 3. **Improving homes to meet decent standards and people's aspirations.** The strategy aims to meet and sustain the decent homes target in all social housing. There will be an increasing focus on bringing all private sector homes up to a decent standard, with priority to vulnerable groups.
- 4. **Fair access to quality housing for all groups.** The strategy aims to improve housing opportunities for all groups that experience disadvantage in accessing quality housing.

These regional objectives will be addressed through Rotherham's major housing related programmes.

The Housing Market Renewal Pathfinder<sup>8</sup> will kick start development of new housing in areas of deprivation. It will increase choice within the housing market, improve quality and act as a key driver for regenerating the local economy.

The development of the Rotherham ALMO and its Decent Homes programme will also assist in the regeneration of Rotherham and enable the Council to achieve its Decent Homes targets. The extra investment that accompanies the ALMO will stimulate the local economy and provide the resources required to improve the quality of the Council's housing stock. The ALMO will also act as a vehicle for the development of new and innovative approaches to housing management, including the development of a neighbourhood management approach.

Progress towards neighbourhood management and the development of supported housing schemes will promote social inclusion and the sustainability of deprived neighbourhoods.

The Supporting People programme, which has just been awarded a 2 Star rating with Promising Prospects for further improvement will play a key role in ensuring that there is fair access to quality housing for all groups, especially those who are disadvantaged in the housing market.

The Strategic Housing Partnership will play a role in ensuring that vulnerable people are protected at a time when there are significant changes in the housing market. The active involvement of the Primary Care Trust, Social Services and the voluntary and community sector will ensure that the right balance between aspirational and affordable housing is developed within the Borough.

# 3.3 Community Strategy<sup>9</sup>

The Community Strategy plays a key role in setting the broad strategic direction of partner organisations. It is developed by the Local Strategic Partnership (LSP), "Rotherham Partnership", which oversees the work of the Strategic Housing Partnership (SHP). Significant progress has been made on the targets to 2006 and the strategy is currently undergoing a refresh. Its four current priorities are:

- Increasing wealth and prosperity for all
- Stimulating a culture of learning and development to ensure maximum benefit for local people and businesses
- Improving health and social well being for all
- Creating safe inclusive communities for everyone and ensuring that individuals and communities offer a better quality of life

Rotherham Partnership and it's partner organisations will continue to work towards achieving the current targets as well as developing the priorities and actions to take Rotherham forward to 2010 through the following 5 new themes:

- Rotherham Learning
- Rotherham Achieving
- Rotherham Alive
- Rotherham Safe
- Rotherham Proud

The Housing Strategy is committed to these priorities and will help to deliver them. It will particularly contribute to the development of sustainable communities and will improve local quality of life. It includes specific measures to respond effectively to the diverse needs of communities and individuals. Extra investment through the HMRP, will both boost the housing market and stimulate economic activity, increasing wealth and prosperity for all. It will contribute most significantly to the new "Rotherham Safe" theme by helping to create an environment where neighbourhoods are clean, green and free from crime with decent homes for all.

The Decent Homes and Supporting People programmes will improve health and social well being by addressing the link between poor housing standards and poor health and helping people to maintain their own homes. Finally, initiatives linked to the "Developing Neighbourhoods" theme within the Housing Strategy should create safe and more inclusive communities.

# 3.4 The Council's Corporate Plan<sup>10</sup>

#### The Council's Mission

Rotherham Borough Council exists to provide community leadership – representing, serving and involving people and organisations throughout the Borough – so that the quality of life for everyone is improved.

The Council will seek to ensure that everyone benefits from high quality services that respond to the needs and priorities of all those who live, learn and work in Rotherham.

#### The Council's Vision

The Council aims to make Rotherham a prosperous, inclusive and attractive Borough, where people choose to live, learn and work.

The Council's Corporate Plan 2005-2010, identifies priorities relating to economic, social and environmental issues. The Council's corporate priorities have been aligned with the New Community Strategy themes:

- Rotherham Learning
- Rotherham Achieving
- Rotherham Alive
- Rotherham Safe
- Rotherham Proud

In addition we have two cross-cutting themes:

- Sustainable Development
- Fairness

The Council has also produced its 'Year Ahead Statement'<sup>38</sup> for 2004 / 05. This is the first of what will be an annual statement of RMBC's key priorities for the coming year. The major themes are prosperity, performance and partnership.

To ensure that the Council meets its strategic objectives it has produced a Capital Planning framework<sup>11</sup>, up to 2006/07, which will help meet these objectives. The Council's Housing Capital Programme is incorporated within the Corporate Capital Strategy. Further detail is provided in Section 7.

The themes and priorities identified in the Housing Strategy are influenced by the above. The extra investment in housing, improvements in the quality of all housing across tenures and the introduction of new systems of housing management will have an impact on economic development, community safety and quality of life. Matching housing to local need is a specific programme of work that will deliver the priority of "Rotherham Safe".

Working closely with our colleagues involved in planning and land use is also vital to the successful delivery of quality and sustainable housing. We have jointly developed our revised Affordable Housing Policy<sup>12</sup> and are currently working together to develop plans for Housing Market Renewal, the Local Development Framework and the development of key regeneration sites such as the Waverley site.

# 3.5 Neighbourhood Renewal Strategy<sup>13</sup>

The Housing Strategy addresses the four themes set out in the Neighbourhood Renewal Strategy (NRS). These are:

- Improving the life chances of children and young people
- Enabling everyone to achieve functional skills for life

- Improving the position of the economically disadvantaged through sustainable employment
- Ensuring resources and service delivery are aligned with community needs, across target neighbourhoods and for communities of interest

It improves the life chances of children and young people by committing the Council to the development of a Young Persons Housing Strategy. This will consider ways in which young people can gain access to appropriate accommodation. It will look at the accommodation and support needs of young parents, care leavers and young people who are estranged from their parents.

The NRS will bring all social housing into a decent condition by 2010. This is one of the key themes of the Housing Strategy and will be a major area of investment throughout its life.

The role of Area Assemblies is an important one in engaging communities. Their emphasis has evolved from consultation and involvement towards area based coordination of service improvements and regeneration priorities in line with the objectives of the Council. There has been extensive consultation on the Community Strategy resulting in the production of Area Plans that reflect the priorities of each of the Area Assembly areas. These form the framework for community planning. This together with consultation for all Rotherham's citizens is now the responsibility of Housing and Environmental Services.

The Housing Strategy will play a significant role in supporting the effective delivery of the NRS through the developing neighbourhoods priority and the Decent Homes programme. Delivery of the NRS and Housing Strategy will deliver significant and lasting improvements for Rotherham's most deprived neighbourhoods.

## 3.6 The Regeneration Plan<sup>14</sup>

The Council has identified regeneration as one of its top priorities. It underpins the Council's vision and the nine corporate priorities. Rotherham's Regeneration Plan has been produced within the context of the Community Strategy. It sets out the Council's regeneration priorities for the next five years:

- Improve and promote the image of Rotherham
- Provide an excellent and sustainable environment for business
- Provide sustainable neighbourhoods of quality, choice and aspiration
- Provide an excellent environment for people to fulfil their potential
- Achieve Rotherham town renaissance

The Housing Strategy will tackle the priorities on neighbourhood development, the town centre and sustainable environments. It will also have a positive impact on business development, the image of Rotherham and increasing aspirations.

## 3.7 Local Housing Related Strategies

There are a number of related strategies, which support the Housing Strategy. These form part of the strategic framework of partner organisations, including Social Services, Health, Planning and Probation. They focus particularly on the "Fair Access" theme of the Housing Strategy. They also address some of the key targets set out in the Regional Housing Strategy, Community Strategy and Corporate Plan.

# Extra Care Housing Strategy<sup>15</sup>

This sets out plans for the future development of Extra Care Housing and Sheltered Accommodation. It aims to provide an integrated system of assessment, allocation and service delivery that will address the housing and support needs of older people. A key objective is to enable older people to live independently for as long as possible, reducing the need for hospital / residential care but still providing a better quality of life. It considers the aspirations of future generations and ensures that the new structure of sheltered accommodation is future proof.

# Homelessness Strategy<sup>16</sup>

This was developed in consultation with supported housing providers, statutory organisations and the voluntary sector and with regard to the Regional Housing Strategy objectives. It was introduced in July 2003 and it's main aims have been to reduce the need for bed & breakfast accommodation, provide an effective preventative service and address the needs of homeless people with multiple needs. In particular, it has been successful in developing emergency accommodation for the single homeless, young parents and women fleeing domestic violence, with new schemes already in place to meet the needs of these client groups.

# Supporting People Shadow Strategy<sup>17</sup>

This was developed in September 2002 and is currently being reviewed. It has been developed as a partnership between Social Services, Housing, Health and Probation. It has also set in place the commissioning and partnership - working arrangements for supported housing, identified priority areas for future development and provided a more integrated approach to assessment and service delivery.

# Older People's Housing Strategy<sup>39</sup>

The Council is currently preparing an Older Person's Housing Strategy. This will be developed as a complementary document to this strategy and is due to be completed by July 2005.

# Young Person's Housing Strategy<sup>40</sup>

The Council is currently preparing a Young Person's Housing Strategy. This will be developed as a complementary document to this strategy and is due to be completed by December 2005.

# Private Sector Housing Assistance Policy<sup>41</sup>

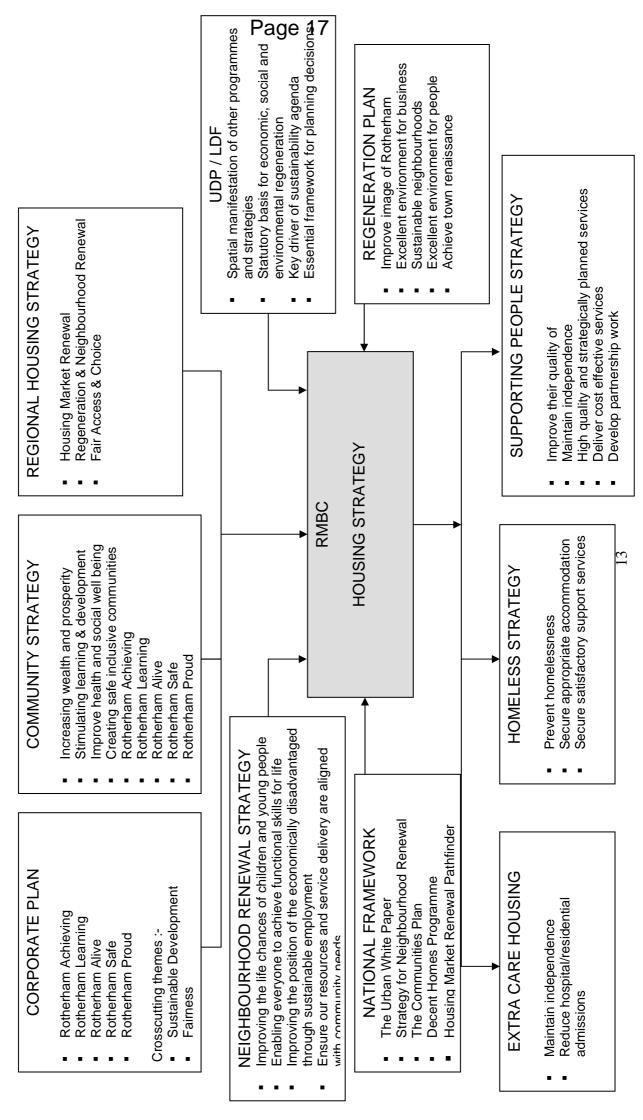
This policy is aligned to the strategic objectives of the Corporate and Community Plans and contributes to the strategic objectives of this strategy. It is aimed at addressing the problem of poor quality housing and disadvantaged neighbourhoods and will complement the Housing Market Renewal activity.

## Rotherham's Unitary Development Plan (UDP) / Local Development Framework (LDF)<sup>37</sup>

This was adopted in June 1999. The UDP now requires updating to reflect changing local circumstances and the Government's new agenda for planning, of which Planning Policy Guidance Note 3 (PPG3) is a key driving force. It will see the UDP replaced in due course by a Local Development Framework (LDF). It is important to note that the statutory development plan will continue to be the starting point in the consideration of planning applications for the development of land use. In essence, the development plan provides the essential framework for planning decisions.

The LDF when it is adopted in 2007 will differ from the existing UDP in that it is intended to provide clearer and more wide ranging visions and strategies for spatial development. The development of a joined-up set of policies and frameworks for action is a key objective of the new system. It is important that in producing the LDF, consideration is given to other relevant policies and strategies at the local and regional levels. Therefore, spatial expression will be added to those elements of other strategies and programmes, including the Housing Strategy and the Community Strategy, which relate to the use and development of land.

Figure 1: National, Regional and Local Strategic Framework - Key Themes and Objectives.



# 4. MAIN CHALLENGES

## 4.1 Theme A: Develop Neighbourhoods

Alongside improvements to the quality of social housing and the restructuring of the housing market, we must address the root causes of deprivation in Rotherham. Rotherham ranks as the 63<sup>rd</sup> most deprived Local Authority area in the country based on the average of super output areas (SOA) scores. 19 of Rotherham's 166 SOA's are in the top 10% deprived in the country based on the National Index of Deprivation<sup>18</sup>.

Rotherham has low levels of educational attainment, low Gross Domestic Product, high levels of long-term illness and a reducing and ageing population. These indicators of deprivation need to be tackled within a broader strategic framework.

To address these issues we have to work at a neighbourhood level to develop sustainable communities. The key elements of a sustainable neighbourhood are:

- A flourishing local economy to provide jobs and wealth
- Strong leadership to respond positively to change
- Effective engagement and participation of local people, groups and businesses
- A safe and healthy environment with well-designed public space
- Sufficient size, scale, density and layout to support basic amenities
- Good transport infrastructure
- Buildings that can meet needs of the community
- An appropriate mix of tenure and household type
- Good quality local public services
- A diverse and vibrant local culture, encouraging pride and cohesion
- The right links with the wider regional, national and international community

The challenge that we face is to develop communities with these characteristics. This can only be done by ensuring that investment supports neighbourhood sustainability. We must reduce crime and the fear of crime and we must tackle the inequalities between communities within the Borough. We must encourage and facilitate the development of local partnerships that can contribute to the sustainability of neighbourhoods. We must work alongside partner organisations to develop integrated transport, social - care, education and health services on a neighbourhood level.

These measures would ensure that planning, investment and service delivery address inequalities between neighbourhoods. This compliments the NRS in seeking to tackle underlying causes of deprivation and drive forward service integration to promote the development of sustainable neighbourhoods.

## 4.2 Theme B: Ensure Decent Homes

The Public Service Agreement (PSA) on Decent Homes requires all Local Authorities to ensure that all social housing meets set standards of decency by 2010. This is a major challenge for all Local Authorities but it is particularly challenging for Rotherham. Registered Social Landlords (RSL's) in Rotherham are confident that they will meet the decent homes standards by 2010 but for Council stock the situation is less certain. Government has also set a target of 70% of homes occupied by vulnerable people, in the private sector, achieving the decency standard by 2010.

There were 23,517 Council properties in April 2004, representing 22% of the total housing stock within the Borough. The number is expected to fall significantly each year as a result of Right to Buy, disposal and demolitions. There are 3,440 RSL properties in Rotherham.

Figure 2, provides a breakdown of the Council's stock as at the 1<sup>st</sup> April 2004:

Figure 2: Number of dwellings owned by the Authority at the 1 <sup>st</sup> April 2004		
Traditional Dwellings		
Pre 1945 small terrace houses	465	
Pre 1945 semi detached houses	3850	
All other pre 1945 houses	1334	
1945 – 1964 small terrace houses	44	
1945 - 1964 large (70sqm or more) terrace / semi detached /	4517	
detached houses		
1965 – 1974 houses	829	
Post 1974 houses	1094	
Non traditional dwellings		
All houses	695	
Traditional and non traditional		
Pre 1945 low rise (1 –2 storey) flats	17	
Post 1945 low rise (1 – 2 storey) flats	3737	
Medium rise (3 – 5 storeys)	2051	
High rise (6+ storeys)	48	
Bungalows	4836	
Total All dwellings	23517	

Stock Condition surveys<sup>19</sup> have recently been completed for both the Council and private sector. These show that 78% of Council housing (18,750 homes) were non-decent at December 2003 and 72% of private sector housing (59,949 homes) were at risk of failing to meet the decent homes standard by 2010. It is estimated that £351 million of capital investment is required if all Council properties are to reach the required standard before 2010. (For details of available resources section 7)

This recent sample survey of the **Council's stock** comprehensively updated information about the condition of the housing stock and gave a clear picture of the

level of decency and investment needs over the next 30 years. Both surveys were carried out following and complying with Office of the Deputy Prime Minister (ODPM) guidance, utilising a 10% sample of the stock.

This survey, undertaken by FPD Savills, has resulted in a fundamental reassessment of our programme with the stock condition in a much worst condition than previously estimated. The main findings of this survey were:

- 30 year investment needs of £894million
- The stock has suffered from a lack of sustained planned maintenance investment and there are a number of major components that have reached or are reaching the end of their useful life
- A significant programme of re roofing, new windows and doors will be required
- 3% failed under the fitness criteria
- 45% failed under the major repair criteria
- 24% failed under the modern homes criteria
- 28% failed on thermal comfort

In the **private sector**, unfitness is concentrated in pre-1919 terraced houses (65%) and in specific geographical areas such as around the Town Centre. Council Wards with disproportionate numbers of unfit housing also tend to be areas of multiple deprivation and are the poorest performing areas when monitoring geographical distributions of ill health. The main findings of the survey were:

- £172 million needed to make property decent by 2010
- Largest number of dwellings unfit (1568) are within the owner occupied sector
- Largest percentage of unfit dwellings (11.8%) are within the private rented sector
- 9% of dwellings were borderline unfit
- 7523 dwellings are likely to become unfit within the next 5 years
- 3% failed under the fitness criteria
- 56% would fail under the major repair criteria by 2010
- 33% would fail under the modern homes criteria by 2010
- 28% failed on thermal comfort

One consequence of the problems with stock condition is affordable warmth. Although significant work has been undertaken to address affordable warmth, Rotherham still has a high level of elderly deaths in winter months.

The trajectory for delivery of Decent Homes expressed as a proportion of vulnerable households in the private sector living in Decent Homes has set the following target percentages; 65% by 2006, 70% by 2010 and 75% by 2020.

According to the private sector stock condition survey 10% of unfit dwellings are occupied by households where a person has a disability, 83% are occupied by people with an income of less than £200 per week and 21% by people over the age of 60.

With regard to achieving 70% decency standards for vulnerable households by 2010 the survey calculates that 21% of the relative population would require investment in their homes and this is estimated to cost £11 million.

We have prioritised funding for Decent Homes work in the public sector over the last 3 years to ensure we achieve our targets for BVPI 184. Private sector activity has been focused on our Group Repair scheme in the Eastwood area. When ALMO funding is introduced from January 2006 this will give us the required funding stream to meet our public sector Decent Homes target by 2010. Other capital resources will be directed to vulnerable households within the private sector to enable the Council to meet it's private sector decency PSA target.

This will complement the energy efficiency measures already being delivered via the Warm Front Scheme. This scheme is targeted at the 11.5% of households identified as in fuel poverty in the private sector stock condition survey.

The Sub-regional Partnership will allocate Regional Housing Board funding for new investment based on Sub-Regional priorities and target financial assistance to the improvement of property to the Decent Homes standard. We will look to prioritise work in the former Coalfield communities that fall outside of the HMRP.

In order to address these challenges we must meet the Government's Decent Homes targets for both social and private sector housing. We must change the way that we manage and maintain the Council's housing stock and must generate a sufficient amount of investment to do this. We must improve the thermal comfort and energy efficiency levels across all tenures of housing and we must establish strong links between decent homes and other housing initiatives.

## 4.3 Theme C: Renew the Housing Market

There are two reasons why this is a main theme in our strategy:

- Rotherham has significant areas of low demand housing, creating weak housing markets, which are vulnerable to abandonment and collapse. Over 34,000 dwellings have been identified as being at risk of market failure (CURS)
- For Rotherham significant capital resources are available to carry out new interventions that will strengthen the housing market through the HMRP

The Centre for Urban and Regional Studies (CURS)<sup>20</sup> has assembled data on a range of indicators, identifying the current issues which affect South Yorkshire's housing market.

Rotherham's population is declining. There are increasing numbers of elderly, frail elderly and single households. Household sizes have gone down from an average of 2.71 in 1981 to 2.38 in 2001 and within these households there are a high proportion of residents with significant health problems. The proportion of Black and

Minority Ethnic (BME) households is growing, as are the number of refugee households.

In Rotherham, there is an oversupply of obsolete terraced housing in the private sector and an oversupply of social family housing. There is a shortage of affordable housing for specific client groups such as single people and young people. There is also a lack of aspirational private housing. This is evidenced in the Housing Needs Survey<sup>21</sup> where the analysis clearly identifies affordability issues that are a problem due to low income against housing market prices and rents. There is a demand mismatch between the supply type and need/demand for single people/families and the elderly.

In April 2004 there were 3158 properties standing empty in Rotherham. Of these 2700 are within the private sector or owned by RSL's representing 2.5% of the housing stock. 1599 of these had been empty for over 6 months.

There is an ample supply of new housing sites for development across the Borough. A large proportion of these sites are brownfield sites and some will require significant remediation work prior to development. Under utilised public open space is creating poor first impressions of neighbourhoods.

House prices are failing to keep up with the average increasing value and are therefore rising slower than the national and regional average.

Low demand dwellings experience associated problems such as a lack of investment in repairs and maintenance, abandonment, vandalism and anti social behaviour. Low demand areas include former coalfield townships to the south and west of Rotherham in addition to the housing market renewal intervention areas, which extend across much of central, western and eastern Rotherham and to the north including urban areas in the Dearne Valley adjacent to Barnsley and Doncaster.

There is currently a significant amount of work underway looking at the reasons for housing market failure in Rotherham and how it might be addressed. The Town Centre Housing Aspiration Study examines the relationship between the Town Centre Area DF and the housing and development market within Rotherham. It's prime objective was to test the validity of public sector intervention, through the Housing Market Renewal Pathfinder.

The study highlighted the predicted population decline within the town centre, a growth in the number of households and a decline in household size. It anticipates a growth in the local economy, particularly in the service sector. It raises concerns over the retail heart of the town that continues to suffer due to intense competition from larger regional centres.

The study recognises that housing supply is a reflection of an earlier pattern of economic structure and development, which does not meet the current needs for accommodation. 700 private sector units are constructed annually across the Borough but only 31 of these have been in the town centre.

In July 2004 there were 99 units in the pipeline, comprising; 18 units under construction, 47 units with an outline planning consent and 34 units with applications lodged but as yet undecided. There are currently three planning applications pending in the Westgate Demonstrator Project area.

An estate agent survey revealed strong support for the provision of town centre accommodation and a recognition that the lack of demand for high quality accommodation close to the town centre stems primarily from the lack of provision of high quality accommodation at the current time.

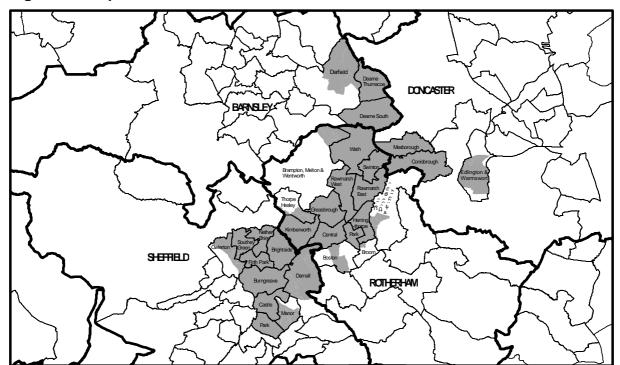


Figure 3: Map of HMRP area for South Yorkshire

The main challenges affecting the housing market are:

- Economic restructuring of the economy and labour market with a decrease in dependence on traditional industry.
- Demographic changes in population through economic migration, changes in birth and death rates and changes in household formation.
- Aspirational changes in people's aspirations as incomes and wealth increase in relation to property types, tenures and neighbourhoods.

These have had a significant impact on the housing market and require significant intervention.

Through careful analysis of housing market data and by working in partnership with stakeholders we have a good understanding of what needs to be done. In order to address these challenges we must:

- Create neighbourhood visions through the development of area based master plans in areas of housing market weakness. This will enable area based investment strategies to be drawn up around priorities
- Reduce the amount of family social housing in areas of oversupply
- Replace obsolete stock with high quality aspirational housing
- Offer increased housing choice, range and type within neighbourhoods
- Improve the quality and design of housing
- Create a new urban community in the Town Centre
- Align our programme with the Renaissance Strategic Development Framework being developed by the Town Team
- Align our programme with the Urban Renaissance Strategic development Framework being developed by the Town Team
- Make neighbourhoods more attractive places to live

#### 4.4 Theme D: Provide Fair Access and Choice

There are a number of factors that have an impact on access to appropriate housing. These are shown in Figure 4.

Housing Needs Analysis

In order to understand the pattern of supply and demand for housing we conducted our latest Housing Needs Assessment in November 2003.

In total 1.6% of all residents households in Rotherham have taken part in the survey. It gives clear up to date evidence of housing demand and the findings will help support the development of complimentary activity and co-ordinate a corporate approach to our enabling role across the Borough.

There are 35% of households in Rotherham with an income less than £10,000 per year and over 40% are in receipt of benefits. 75% of households are unable to afford a weekly rent of £50 and over 50% of all owner-occupiers cannot afford to pay a mortgage of more than £400 per month. 46% of households cannot afford to move or buy another house (from Rotherham's Housing Needs Survey 2003).

More than 33% all households in Rotherham have one person with a disability and 15.3% have two disabled household members. 58.4% of all disabled household members are over 60 years of age. More than 50% have care or support needs. 34% of households that have someone with a disability require further adaptations to the home.

Within the Holmes neighbourhood we have recently carried out a BME housing study<sup>22</sup> to better understand specific housing issues within minority communities. This has indicated that more than 80% of the BME community identify their present home as too small. Properties have a higher incidence of damp and heating problems. These lead to health problems such as arthritis / rheumatism and asthma / bronchitis.

It is estimated that 3% of all households living in the Borough are in housing need. There is a lack of supply of social housing for single people and those with special needs. The growing elderly population is likely to have a significant impact on the housing market and there are high proportions of people with limiting long-term illnesses.

The Housing Needs Survey arrived at the following conclusions:

- There is a continued demand for Council housing
- The demand for affordable housing is significantly higher than supply
- Council stock is diminishing due to unprecedented levels of Right to Buy
- There is increasing demand for single persons accommodation
- There is increasing demand for elderly persons accommodation
- There is increasing demand for special needs accommodation
- There is a mismatch between those properties desired and those available
- There are pockets of low demand housing

## The Unitary development Plan (UDP)

The Unitary Development Plan identifies a need to develop a variety of dwelling types on sites distributed throughout the Borough in order to meet future need. It highlights the need for Special Needs Housing, recommending that the Council facilitate housing provision which caters for single people with disabilities and members of the BME community. It highlights the demographic changes that have led to a growing demand for this type of accommodation.

The UDP also highlights the increasing numbers of frail elderly people in the Borough. This, together with the implementation of the National Health Services and Community Care Act have, made the provision of sheltered or supported accommodation a significant issue.

The UDP encourages the provision of affordable housing for sale or for rent where a local need for such housing has been demonstrated. The UDP highlights setbacks in the local economy, low household incomes and low levels of owner occupation and supports the expansion of affordable housing provision to tackle these issues.

#### Analysis

Whilst overall supply and demand of affordable housing remains reasonably in balance, there are still a number of mismatches in both location and type of housing. Across all tenures we recognise that there are a number of negative factors reducing the overall demand for housing in some neighbourhoods. These are:

- A lack of diversity
- A need to expand the range of housing
- A need to raise the quality and energy efficiency of accommodation

Poor quality environment and neighbourhood service centres

There is evidence that certain communities of interest are finding it more difficult to access housing. Young people and BME Groups are examples of where there are significant barriers to obtaining appropriate housing and in accessing the support required to maintain independence. We need to develop specific strategies or initiatives to enable communities of interest to access appropriate housing.

Whilst the Supporting People programme has made substantial progress the challenges presented in the field of supported housing now is to ensure that these extra resources are being used effectively and that the Supporting People programme is addressing the strategic objectives of partner organisations.

## 4.5 Conclusion

There are significant challenges facing the Council over the next three years and it is important that we adopt a strategic approach to tackling these. It is necessary for the Council to intervene because failure to do so would result in the following consequences:

- We will not be able to make the first step towards restructure of the market as agreed through the South Yorkshire Housing Market Renewal Fund
- Residents of Rotherham would not have a choice of accommodation to meet their current and future housing aspirations and therefore be forced to remain in inadequate housing, which is detrimental to economic, educational and health outcomes
- Weak housing markets will continue to stifle economic growth and have a negative effect on resident's quality of life
- We will not be able to secure the most appropriate affordable housing through planning gain
- We will be unable to support the Housing Corporation strategic investment priorities
- We will forego match funding opportunities available through regeneration funding streams and from partner organisations
- There will be a steep rise in housing need, homelessness and social exclusion as a direct result of an insufficient supply of suitable homes
- Leaving properties standing empty deprives the Authority of Council tax revenue
- Population will continue to decline
- The proportion of economically inactive households will continue to increase
- Housing development will run separately to economic development activity
- We will continue to have an oversupply of obsolete terraced housing in the private sector
- We will continue to have an oversupply of social family housing
- We will continue to have a lack of quality, well designed and innovative housing
- Supported housing provision will become unresponsive to changing needs and aspirations

• Housing development will fall out of line with broader strategic objectives

Before considering the ways in which the Council can address these issues, it is important to consider what has been achieved so far.

Figure 4: Fair Access and Choice - Key Factors / Housing Needs Analysis

#### **Financial**

- Homeownership beyond 30% of concealed households reach
- 35% households income less than £10,000 per year
- 43% households in receipt of financial support
- 76% can afford rent up-to £40.00
- 47% can afford rent up-to £50.00
- 52% cannot afford mortgage more than £400
- 46% unable to afford to move/buy another house

#### **BME**

- 80.4% identify present home is too small
- More than half residents aged 25 44 years
- Properties have high level of damp and heating problems
- Health problems associated with:
  - Arthritis/ rheumatism
  - Asthma/bronchitis
- Problems accessing home repair services

**Fair Access** 

and Choice

#### **Demographics**

- Population projection fall 11,200 by 2021
- 0-19 years show population fall of 20.4%
- 20-29 years population fall of 3.9%
- 30-44 years population fall of 26.7%
- 45-64 years population of rise 11.8%
- 65+ years population rise 27.3%
- 80+ years dramatic rise of 25.8%
- Approx 702 concealed households forming each year
- Out migration of 28.1% intending to move in next 5 years

#### Inadequacy of Present Accommodation – Top 5 Reasons

- Too small 46.0%
- Unsuitable for disabled household member 11.6%
- Too large 10.9%
- Anti-social behaviour 7%
- Lack of garden 5.2%

#### Health

- 34% households have one person with disability
- 15.3% have two members of household disabled
- 58.4% all disabled household members over 60 years of age
- 54.6% have a care or support need
- High proportion of individuals with learning difficulties or mental health need emotional support
- 34% of households with someone with a disability require further adaptations to the home

#### **Current Tenure**

- 69% Owner occupation
- 22% Council rented
- 6% Private rented
- 3% Housing Association
- 17% of all households intend to move within 5 years
- 14.3% of all dwellings adapted for disabled persons
- 10% of households indicate current accommodation is inadequate
- Adaptations in Council Rented Sector higher than in owner occupied sector

# Behaviour – Top 5 Reasons for Disliking Environment/Neighbourhood

# Crime/not feeling safe

- Dogs
- Drugs
- Environmental maintenance
- Harassment from neighbours/youths

#### **Reason for Preferred Location**

- Always lived there 41.4%
- Near family 40.9%
- Prefer Area 36%

#### 5. ACHIEVEMENTS SO FAR - WHAT WE HAVE DONE

We have seen a step change in performance and the way we deliver services and this section provides a summary of our achievements over the past two years. It includes our progress against the actions identified in our previous Housing Strategy. This is also demonstrated in our Action Plan that identifies completed actions to date against each objective for the 4 themes of our strategy.

A significant part of this progress has been achieved due to the project management and close monitoring of our capital programme. This ensured that we achieved 103% spend against the programme for 2003/04 and are on target to achieve 100% spend for 2004/05.

We have also monitored our progress and it's effectiveness through initiatives such as "Learning from Customers" which directly engages our customers in feedback regarding our provision of services.

We are also involved in a number of benchmarking clubs with other service providers and have continually evaluated the effectiveness of our Decent Homes programme to both deliver customer priorities and improve value for money.

Our Performance Management Framework has ensured that we remain focused on meeting both National and local performance indicators and our improvement to the end of 2003/04 has achieved the best ever results with 77% of our targets met or exceeded. As at December 2004 89% of indicators were on target for 2004/05.

We also undertake detailed post scheme evaluation of regeneration and Decent Homes projects with 100% surveys being undertaken to feed into future service delivery.

#### 5.1 Theme A: Develop Neighbourhoods

The Council's Corporate Plan prioritises making Rotherham a safe place. Our strategic housing objectives reflect this priority. Concern about anti-social behaviour has been increasing and has been highlighted by our tenants as a major issue. We have responded to these concerns by working with RSLs and the private sector to combat anti-social behaviour across all tenures. We have now obtained 12 Anti-Social Behaviour Orders (ASBOs). We have set up 8 Safety Forums that participate in decisions on serious cases of anti-social behaviour. We have introduced introductory tenancies and are currently reviewing tenancy enforcement procedures. We have developed a Community Caretaker Scheme in the North and South of the Borough.

With the Safer Rotherham Partnership we are working with tenants and residents to "design out" opportunities for nuisance vandalism and crime. We have introduced secure by design principles for regeneration projects and decent homes work. We have made full use of our legislative powers to combat disorder and nuisance,

caused by noise, music, dogs and abandoned vehicles. We are reviewing and developing the use of mediation services to help in neighbour disputes. Using CCTV, we are monitoring areas of high crime risk and we are continuing to develop the Neighbourhood Warden scheme. We are also working with the "Keep Safe" initiative to install home security devices for vulnerable people.

The development of neighbourhoods is not just about community safety though. It is also about delivering services at a local level, developing local economies and ensuring that people are more involved in the way their services are structured.

We have introduced and expanded the Neighbourhood Wardens scheme and Streetpride. These initiatives monitor and maintain the street environment, tackling issues such as littering, graffiti and the removal of abandoned cars.

We have developed local lettings policies and made changes to our affordable housing policy to balance housing needs of the community with the business needs of developers. As a result we are seeing greater investment by developers and private landlords in previously declining areas. The revitalisation of private sector terraced properties at Brinsworth is a good example of this.

We are now starting to develop a neighbourhood management approach to the delivery of Housing and Environmental Services. Pilot projects, which include the "Going Local" project in the Greasebrough and Kimberworth areas and the Neighbourhood Management Pathfinder at Eastwood and Springwell Gardens are the first steps towards a Borough wide approach to neighbourhood management.

We are continuing to revise and re-prioritise our enforcement functions to provide a more integrated service to meet both local and national agendas. We have been focusing on neighbourhood enforcement and anti-social behaviour activities and will continue to prioritise these issues across all housing sectors to ensure services are consistent and contain the right mix of information, education, advice and enforcement.

The impact of these initiatives is evidenced in the Housing and Environmental Services Programme Area Performance Plan <sup>32</sup>

**Customer Involvement** - In recognition of the importance of customer involvement and the need to deliver customer focussed services, we have strengthened the role of the customer in both day to day and strategic decision making.

There are a range of forums in place, which give tenants and residents the opportunity to put forward their views on operational and strategic issues:-

- Area Assemblies and the community planning process.
- Area Housing Panels.
- Private Landlord Forums.
- Housing Strategy Policy Panel.

- Council Housing Futures Group.
- Tenant panels for Rents, Estate Management, Repairs and Vacancies.

Community Plans<sup>25</sup> have been produced for each Area Assembly Area and these will inform service prioritisation. Community Planning is developing across the Borough in a number of communities - in the last year Maltby has published it's Community Plan and this is forming the basis of discussions with service providers to consider how best to meet the priorities of the local community. Community Plans will be reviewed and updated due to changes in Ward boundaries.

As well as the panels, customer involvement is further promoted by seminars and workshops, customer satisfaction surveys, regular newsletters and specific work with minority and hard to reach groups.

The framework for participation is shaped by the Tenant Compact<sup>26</sup>, the Community Empowerment Strategy<sup>27</sup> and the Consultation and Communication Strategy<sup>28</sup>. These strategies set out the principles for customer involvement operational and strategic decision making. The Housing Option Appraisal is a good example of the way that Council tenants have had a major influence over decisions of the Local Authority.

#### 5.2 Theme B: Ensure Decent Homes

There is a partnership that has been developed between private construction companies and the Council established in 2002 which has continued to successfully deliver Decent Homes in Rotherham. As a result of the partnership we have met our Best Value Performance Indicator target.

**Development of the Arms Length Management Organisation** - In January 2002, the Council commissioned consultants to carry out an initial study on the prospects and options for the Council's rented housing. Following this piece of work a steering group of tenants and leaseholders, supported by an independent tenant advisor, was established to explore and make recommendations to the Council about the future of Council housing. The Option Appraisal identified that Rotherham is unable to ensure all its stock meets the Decent Homes Standard utilising its current resources alone. It concluded that:

- Stock Retention with existing resources is not feasible in Rotherham. The results of the Stock Condition Survey suggest that there is a large investment gap. The Council would be unable to increase its resource base and would not meet the Decent Homes Standard
- A successful bid for ALMO resources could provide additional capital resources to meet decency standards and ensure the Decent Homes standard will be met by 2010. Forming an ALMO will also provide a route to increase the empowerment of tenants and improve efficiency

- Partial stock transfer could bring in investment to the transferred stock but would not resolve, and could worsen, the problems within the Council's Housing Revenue Account
- Whole stock transfer could generate the full investment necessary but is not feasible due the negative market value of the stock. The tenanted market value of the housing stock has a negative value of £170 million
- The Private Finance Initiative (PFI) will not, in its current form, provide a whole stock solution. The Option Appraisal has identified that tenants in Rotherham wish to see a whole stock solution

The group recommended a whole stock option should be pursued and sees ALMO as the only viable option to meet their needs and aspirations.

The Housing Revenue Account is in a deteriorating position, with projected stock reductions of on average 1000 units per year through the Right to Buy. Our view is that because of this and the high investment levels required, a whole stock option appears to be the only way to deliver the capital investments and improvements necessary to achieve the Decent Homes Standard. In addition to the above the whole stock option allows the delivery of consistent service standards across the Borough, keeps administration and overhead charges to a minimum and ensures economies of scale in the purchase and delivery of services.

The stock option consultation exercise took place over three phases in December 2002, May 2003 and December 2003. This included newsletter, roadshows, public meetings, free independent telephone helpline, study visits and a consultation 'information bus'. Residents were asked which of the four options for the future management and maintenance of their homes they would like to see in Rotherham, their priorities for future service delivery and how they would be interested in getting directly involved with developing the housing service in the future.

Tenants recommended that the Council actively pursue the Arms Length Management Option. This was subsequently accepted, by Council, as the preferred option for the future management of council housing in Rotherham.

In May 2004 we were given permission to develop an Arms Length Management Organisation. This means that although the Council retains ownership of the housing stock, management of council housing will be transferred to a separate organisation controlled by tenants, council members and stakeholders. The ALMO will potentially have access to an additional £215 million.

More detail can be found in the Housing Option Appraisal - Delivering Decent Homes<sup>23</sup> and Building Sustainable Neighbourhoods - Proposal for Arms Length Management<sup>24</sup>.

In the private sector we have focused our attention on delivering the group repair scheme in Eastwood Village together with selective demolition in a number of areas to remove 134 units of unsustainable non-decent stock in the last 3 years. This has

produced development opportunities for new housing, additional environmental improvements and a new school. We also have a track record of working with other stakeholders in the private sector and our Private Sector Housing Assistance Policy targets the limited resources we have available outside of the Eastwood Renewal Area towards tackling unfitness affecting vulnerable households.

The Rotherham Residential Landlords Association currently has 44 members and have been instrumental in developing the Private Landlord Accreditation Scheme<sup>29</sup> with the prime aim of improving and maintaining the highest possible standard of accommodation within the private rented sector.

**Energy Efficiency** - The South Yorkshire Energy Efficiency Advice Centre (SYEEAC) continues to attract external funding and support. This has resulted in our 'Save and Warm' scheme providing residents with the cheapest installation costs of cavity wall and loft insulation in the country.

Energy Efficiency is recognised as an important contributor to decent and affordable homes. The Council continues to prioritise this area of work. It has successfully improved domestic energy efficiency in all tenures and is on target to deliver the achieved 30% improvement in domestic energy efficiency since the introduction of the Home Conservation Act 1995 (HECA). Rotherham's overall improvement to 31/3/03 was 16% - the second highest in the region. The Council's work on energy efficiency has been enhanced by:

- Being part of the South Yorkshire Energy Efficiency Advice Centre, who offer free home advice, training, presentations, grants and discount schemes.
- Being awarded £80,000 from the Energy Saving Trust for a combined heat and power programme for one of it's district housing schemes.
- Access energy efficiency funding such as the British Gas HELP scheme alongside partner organisations.
- Introducing the Affordable Warmth Strategy<sup>31</sup>, which aims to eradicate fuel poverty in Rotherham by 2015.
- Introducing the Health through Warmth Programme in partnership with Age Concern.
- Launching a pilot freephone helpline with the Primary Care Trust (PCT).

Throughout the last two years we have targeted support towards older people and other vulnerable groups. This has enabled us to identify fuel poverty and energy inefficiency problems at an early stage and take remedial action either by identifying unclaimed benefit entitlement, assisting people to take advantage of discounted schemes or direct provision of energy saving measures.

Work with the PCT will ensure that front line staff in the health sector, who are visiting vulnerable households on a regular basis, are able to obtain advice and support for people. This will minimise the risk of poor energy efficiency and lack of adequate heating from contributing to illness and death.

We have made a significant contribution to reducing CO<sup>2</sup> emissions through our Decent Homes Programme. This has generated additional income to enable further reinvestment in additional energy efficiency methods.

We have developed a range of partnerships in the energy efficiency field with the utilities and other private companies in the energy saving field. More detail can be found in the Energy Efficiency section.

#### 5.3 Theme C: Renew the Housing Market

Transform South Yorkshire is an excellent example of sub regional partnership working. This is a partnership between the four South Yorkshire Authorities to deliver the Housing Market Renewal Pathfinder Programme.

The HMRP has set aside £16.5 million for housing investment in Rotherham during the next two years. The focus is on private sector development in Rotherham's 5 Area Development Frameworks (ADFs).

A significant proportion of the Pathfinder funding, for the first two years, has been set aside for the development of the town centre. Town Centre investment will be £8.75 million and will enable the housing demonstration zone to be constructed creating the first new high quality residential units. Also funding will enable a living over the shop initiative to be started along with some strategic site acquisitions. New urban living will not only be very beneficial to the town centre renaissance programme but it will be influential in helping to strengthen the weak housing market across the whole of Rotherham.

Across the other 4 ADF's a total of £7.3 million has been allocated to develop area based masterplans and subsequent investment to address non traditional and low demand housing, strategic site acquisitions, writing development briefs and 2 into 1 conversions. Following masterplanning we will be in a strong position to bid for more funding to deliver interventions in these areas.

Rotherham is an active member of The South Yorkshire Housing and Regeneration Partnership (SYHARP) and have helped shape sub regional housing issues and programmes. We have recently played a co-ordination role in submitting subregional bids to the Regional Housing Board and are confident approved schemes will benefit the whole sub-region.

As part of this process, the Regional Housing Board have approved a Private Sector Commissioning Bid of £2 million across South and West Yorkshire to assist vulnerable householders to renovate their homes through an equity release programme. Officers from Rotherham have been active in enabling this to come about and we anticipate the scheme will complement our Decent Homes programme.

Housing Investment Programme resources have continued to support housing market renewal activity across a number of area based regeneration schemes in Rotherham. Significant progress has been made on the White City at Kiveton and we plan to begin reconstruction soon. On the White City at Laughton Common we have agreed contract terms and anticipate a successful planning decision this year to enable the construction of new housing to begin. Decent Homes plus activity at Wharncliffe Flats and Birks Holt has proved very successful with a sharp increase in demand. At White Bear in Wath regeneration activity continues to improve the quality of life for residents and we plan to dispose of the cleared site there this year with the benefit of a planning brief.

### 5.4 Theme D: Provide Fair Access and Choice

There has been a significant expansion of supported housing provision in Rotherham during the last year, primarily through Transitional Housing Benefit . The Supporting People programme, working alongside Housing Services has developed 43 new supported living schemes, generating over £4 million of additional revenue using this funding. The new schemes target hard to reach groups which include young people, ex-offenders, BME groups and people with learning disabilities. The additional money raised was transferred into the Council's Supporting People Grant and will continue to be paid on an annual basis.

The Local Authority has recently developed an Extra Care Housing Implementation Group, which oversees the development of sheltered accommodation and extra care housing for frail elderly. The group includes representation from Social Services, Health, Housing, Supporting People and RSL's.

The Council has been successful in levering in nearly £3 million of capital to fund an Extra Care Housing scheme at Dalton House. This includes a £1.6 million Housing Corporation grant. The project will redevelop an existing sheltered scheme, delivering integrated support and care services to the frail elderly in well designed and properly adapted accommodation. The scheme represents an innovative approach to maintaining older peoples independence and is due to be completed in September 2005.

New facilities for women who have suffered domestic abuse are also currently being developed due to an innovative partnership between voluntary sector organisations, the Housing Corporation and the Council. More emergency and move-on accommodation is being made available for Rotherham women, providing better quality accommodation and additional facilities for children. The scheme is being funded by a capital grant from the Housing Corporation of £890,000. This will help build an emergency refuge and two move on properties. Completion for all properties is scheduled for February 2005. The projects will double the current capacity in Rotherham for victims of domestic abuse. The revenue costs for this scheme will be met from the Supporting People Programme.

Access to the private sector has been improved through the expansion of the ROBOND scheme<sup>33</sup>, which makes available bonds and support for those vulnerable people accessing private rented accommodation.

The Council recognises the difficulties that certain communities of interest have in accessing appropriate housing. We are responding to this by developing strategies and initiatives that target specific client groups. We are developing a BME Housing Strategy. A key step in developing the BME Strategy was the holding of a full day conference, which ran a series of workshops on housing issues and looked at developing the draft strategy.

The implementation of the Homelessness Strategy has almost eliminated the Housing Departments dependence on the use of Bed and Breakfast for emergency accommodation and our local performance indicator target is zero dependence.

### 5.5 Summary of other Key Initiatives

- We have developed a **Strategic Housing Partnership** (SHP)<sup>30</sup>, which oversees the development and implementation of the Rotherham Housing Strategy. The SHP includes representation from statutory organisations, Registered Social Landlords, private sector developers, local landlords, tenants associations and voluntary organisations. The SHP is the housing partnership group of the Local Strategic Partnership and it's remit is to:
  - Act as the main point of reference for partnership work on housing strategic development
  - Ensure that the Housing Strategy addresses the strategic objectives of partner organisations
  - Co-ordinate task groups to assist with the implementation of specific elements of the Housing Strategy
- Achieved a one star (fair) with promising prospects for improvement rating from the Housing Inspectorate, for the Council's Repairs and Maintenance Service. This represents a significant step change in performance over the last two years.
- Developed a Performance Management Framework that has been recognised as an example of best practice within the Local Authority. Our framework has allowed us to deliver our best results ever on our KPI's. In 2003/04 77% of our KPI's achieved challenging and stretched targets that were set with 84% improving on performance achieved since April 2003. 87.5% of our KPI's are now in the top or middle quartile.
- Our performance on void turnaround times continues to go from strength to strength. We have been determined to achieve a complete turnaround from "worst in the country" to top quartile performance. This was achieved during 2003 / 04. We are currently achieving 22 days which exceeds our 29 days stretched target. This high level of performance also ensures that performance on void rent is also good.

- Regular tests of tenant satisfaction are taken right across the housing service.
   The 2004 tenants satisfaction survey found that overall satisfaction with the housing service is 75.5%.
- Introduction of the Landlord Accreditation Scheme which will actively promote
  good standards and management practice by landlords in the private rented
  sector and promote better understanding between landlords and tenants. It will
  recognise and incentivise landlords who are committed to providing good quality,
  properly managed accommodation to rent.
- A Registered Social Landlord Charter<sup>34</sup> has been developed between neighbouring Local Authorities and RSLs, which sets standards for our RSL partners.
- **Construction Jobs** are being created by sub regional working co-operation on training and job creation. This includes the provision of 20 new apprenticeship placements per annum from the Direct Services Organisation.
- **Spatial Development** Research is being carried out across the sub-region to develop a picture of current and future settlement patterns.
- **Health Impact Assessments** have been designed to assist in assessing the impact of housing policies, projects and programmes on health.
- **Furnished accommodation** provided by the Council has been introduced which is "benefit eligible" with a range of 3 levels of furnishing for applicants to chose from. To date this has been successful and more furnished units are planned.
- Objective 1, European Regional Development Fund and European Social Fund are helping to stimulate economic growth.

**LSP SPOKES ROTHERHAM ROTHERHAM METROPOLITAN** Heath and Social Wellbeing **PARTNERSHIP BOARD BOROUGH COUNCIL** Safer Rotherham Partnership Lifelong Learning STRATEGIC HOUSING **HOUSING AND** Partnership **PARTNERSHIP ENVIRONMENTAL SERVICES Economic Development** Partnership **Community Development** And Involvement Partnership **Housing Forum Housing Strategy** Forum for voluntary and community **Homelessness Strategy Housing Market Renewal Partnership** Group Oversees implementation of HMRP Endorses funding bids before **BME Housing Strategy** submission to Transform South Yorkshire **Sheltered Housing Partnership Group Older Peoples Housing Strategy** Oversees extra care housing development and all reviews of sheltered accommodation **Supporting People Strategy** 

Figure 5: Links between LSP and RMBC

### 6. FOCUSING ON DELIVERY - WHAT WE ARE GOING TO DO

We have conducted a significant amount of research and subsequent analysis to determine our priorities for future action. National, regional and local issues have further informed these priorities, as have the views expressed by our partners.

The key actions that we will take to ensure delivery of our strategic objectives are summarised below. The measures of achievement, resources, lead officers and monitoring arrangements are set out in the Action Plan which accompanies this strategy.

### 6.1 Theme A: Develop Neighbourhoods

In order to achieve the objectives set out under this theme we will need to deliver housing investment, which supports neighbourhood regeneration. What became clear from the consultation during the Housing Option Appraisal, is that whilst decent homes are important, other works which improve the environment and reduce the fear of crime are equally important. We will therefore, develop and implement neighbourhood management, encourage local regeneration partnerships and tackle anti-social behaviour.

Our tenants have identified community safety, environmental issues and additional works to homes, above the decency standard, as major issues. We will use some of the additional resources from our ALMO bid to address these priorities which benefit all of our communities.

The key objectives are:

Ensure investment supports neighbourhood sustainability by developing a local sustainability model, which will be used in area based master planning. This will help the Council identify neighbourhoods that are at risk of decline. We will continue the Area Based Regeneration Schemes, Eastwood Village Group Repair Scheme and small scale environmental improvements. All of which are aimed at increasing the sustainability and liveability of specific neighbourhoods.

Reduce crime and the fear of crime by establishing stronger links between the Safer Rotherham Partnership and the Strategic Housing Partnership. We will continue to adopt Secure by Design principles in all housing programmes. This means that we can reduce the opportunities for crime and anti social behaviour through housing and neighbourhood design. We will develop performance standards for tackling anti social behaviour.

**Tackle the inequalities between neighbourhoods** by implementing the housing elements of the Community Cohesion Action Plan<sup>35</sup>. We will identify and clear unwanted sites offering them for sale for RSL or private development. This will lead to a mix of tenure within neighbourhoods where sustainability is an issue. We will continue to develop the Landlord Accreditation Scheme, the aim of which is to improve the quality of private rented accommodation. We recognise that the inequalities between neighbourhoods cannot be addressed without substantial investment, therefore we will target investment from the HMRP into the most deprived communities of Rotherham.

Finally, the Neighbourhood Renewal Strategy will be used as one of the key drivers for tackling inequalities between neighbourhoods and we are committed to implementing the housing elements of this strategy.

Develop a community focused, multi-agency approach to neighbourhood management. We will undertake a Best Value Review to agree the scope for

Neighbourhood Management. We will develop a first contact approach to delivering services at Neighbourhood Offices and restructure Council Housing Services to include the lessons learned from the Going Local Pilot. We will produce seven Neighbourhood Compacts - agreements between the Council and the local community relating to service delivery and participation.

We will expand the Neighbourhood Warden Scheme across the Borough. Neighbourhood Wardens are a physical and visible presence on estates and provide a focal point for public queries about the neighbourhood.

The ALMO which will fit within the Council's partnership framework will be uniquely placed to act as a catalyst to drive forward the Council's Neighbourhood Renewal Strategy and take the lead in delivering neighbourhood management on behalf of the Council through formal contractual arrangements.

### 6.2 Theme B: Ensure Decent Homes

In order to achieve the objectives set out under this theme we need to generate substantial additional income. In developing plans that meet the long - term objectives of decent homes and affordable warmth, we also need to meet our resident's aspirations and create strong partnerships.

The Council has used the findings from previous reviews, inspections and learning from others as the basis for driving improvements, to prioritise activities and target the use of resources. We have worked closely with the Housing Inspectorate to develop responses to areas of weakness in an atmosphere of genuine openness and honesty. This relationship has contributed significantly to our ability to use our time effectively to prioritise service improvements.

In light of the recent repairs and maintenance inspection, there is confidence in the ability of the organisation to deliver improvements to customers that will convince the Audit Commission that we have achieved two star status and have excellent prospects for progressing towards three star status.

The key objectives are:

Achieve the Government's Decent Homes targets for both social and private sector housing. We will develop and implement a programme of Decent Homes work for the Council stock and ensure that the RSL housing stock meets decency standards. A proportion of private sector stock that is non-decent will be demolished.

The Council Housing Repairs service will be opened up to external competition in order to ensure value for money and we will continue to explore partnering arrangements with neighbouring Local Authorities.

The Governments intention is that improvements to homes in the private sector should be mostly financed by owner occupiers but recognises that vulnerable households, both owners and privately renting will need support.

The Council will work towards achieving the ODPM targets for reducing the number of homes in the private sector that are non-decent and occupied by vulnerable households.

Our strategy for increasing the number of decent homes to meet the Public Sector Agreement target includes :-

- Targeting capital resources toward vulnerable households.
- Working in partnership with other Local Authorities across South and West Yorkshire to introduce Property Appreciation Loans to meet decency standards.
- External improvements to property through the group repair scheme.
- Working with private landlords to encourage refurbishment of housing to decency standards.
- Private sector demolition programme.

Rotherham's Neighbourhood Renewal Strategy has identified 7 areas of deprivation where funding is to be targeted and 5 of these areas match the HMRP areas. This will enable concentrated resources to be targeted in neighbourhoods experiencing high levels of deprivation and these are the very areas where the highest proportion of vulnerable households live.

In addition, the HMRP will make a significant contribution to these improvements and the Council will also make use of the opportunity presented by the Regulatory Reform Order to assist vulnerable people through our Private Sector Grant Assistance Policy.

The masterplanning exercises being undertaken for each of the ADF's will identify the areas where intervention is required. Funding will be allocated specifically to tackle non-decency in areas of deprivation that will ensure that vulnerable households receive support. Two main areas of activity will be the clearance of unsustainable housing and the introduction of an equity release scheme for remaining households where achieving the decency standard will be the minimum requirement to participate in the scheme. The outcome of the masterplanning will determine the allocation of resources to these projects in 2005/06 and support the bid for the next trance of funding to cover 2006/08.

Private Sector Grant Assistance from the Local Authority amounts to £1.57 million. £1.52 million is currently targeted at the Eastwood Group Repair Scheme limiting our support elsewhere to £50,000 in 2004/05. This will continue into 2005/06 to enable the completion of the Eastwood scheme. We will be reviewing our strategy for private sector investment for 2006/07 onwards.

This will be developed in light of the allocation of resources for housing investment from the Regional Housing Board for South Yorkshire. Funding will be targeted towards meeting the private sector Decent Homes target and will be used to both supplement HMRP funding and kick start and support improvements in the

remainder of the Borough which falls outside the HMRP area. We will develop a plan to deliver improvements with the objectives of :-

- Reducing the number of vulnerable people occupying non-decent homes.
- Continue to set stretching targets to reduce unfitness (BVPI 62) and empty properties (BVPI 64).
- Providing help and advice to property owners
- Provide support for the elderly and people with disabilities to ensure properties are adapted to meet their needs.

A successful bid to the Regional Housing Board from a consortium of South and West Yorkshire Local Authorities has secured £2 million in 2004-2006, with Sheffield acting as banker. This will provide low cost equity release loans to vulnerable private sector homeowners to fund works required to bring their property to the Decent Homes standard.

This is a new initiative and a mechanism for delivering the "loan product" is being developed through ART Homes, the Birmingham based regeneration trust.

**Establish an Arms Length Management Organisation (ALMO) to deliver decent homes and better housing management.** We will carry out consultation with all stakeholders and subject to tenant approval will establish the ALMO. We will develop an improvement plan for the ALMO to ensure that it achieves a 2 star rating when next inspected. This is critical to the achievement of the Governments target of all Council homes meeting the decency standard by 2010.

Improve thermal comfort and energy efficiency levels across all tenures of housing by completing the Housing Energy Saving Scheme as part of Decent Homes programme, this includes the installation and upgrade to efficient central heating systems. We will continue to maximise the benefits available via the Health through Warmth programme to provide energy efficiency improvements in the private sector. We will establish links with partner organisations to secure funding for solar water heating and community energy. We will also introduce an Energy Saving Company to provide low cost gas and electricity to Local Authority tenants. We will continue to seek additional external funding opportunities in order to address health and thermal comfort objectives.

We will continue to promote the "Save 'N' Warm" scheme which provides the cheapest means of obtaining cavity wall and loft insulation to the private sector. We will convert more District Heating schemes to Combined Heat and Power, this will ensure the more effective use of communal heating systems.

We are targeting the most vulnerable groups within the community through the Warm Front programme and will have completed 2,500 installations by the end of March 2005. This will make a significant contribution to meeting the Decent Homes targets in the private sector.

The current average energy efficiency (SAP rating) in the private sector is 53 and our target is to increase this to 55 by 2006.

To ensure that we continue to target vulnerable residents in the private sector we will write to all households in receipt of housing benefit to promote the system in future years. Funding levels for Warm Front will be increased between 2006 to 2008 and our HECA Officer will continue to target this group and we will use PCT front line staff to support this initiative.

We will continue to develop our Eco Homes Project. This initiative aims to develop fourteen properties that have extremely low energy needs. They utilise both solar and photo-voltaic power and are designed with high levels of insulation. The project's main purpose is to test the market for this type of property before embarking on a more ambitious programme of low energy housing development. Currently the scheme is being considered by the Regional Housing Board, who are assessing the cost-effectiveness of photo-voltaic electricity generation. In consultation with the Regional Housing Board we have refined the design of the dwellings to ensure that they are suitable for replication elsewhere and can be used as a model to encourage equivalent new build within the private sector.

Ensure effective links between Decent Homes and Transform South Yorkshire by producing five Area Development Framework (ADF) master plans and investment strategies that demonstrate alignment between the two programmes.

An option appraisal process will ensure that any regeneration is taken forward on a strategic and planned basis with the full involvement of the community. It will ensure that all of the options for intervention are considered and that the investment decisions are part of a comprehensive plan for long -term sustainability.

They will also inform the ADF's and allow the Pathfinder to explore mechanisms to bring in grants to contribute to the improvement of private sector dwellings and ensure long - term sustainability of cross - tenure estates.

### 6.3 Theme C: Renew the Housing Market

The HMRP Programme will play a pivotal role in strengthening weak housing markets and can offer real choice and quality in residential areas currently dominated by poor quality housing.

There are several ways in which this can be done. Firstly it is important to link Housing Market Renewal with Decent Homes, neighbourhood renewal activity and economic development. It is important that it is aligned closely to planning and that partner agencies including housing associations, developers, contractors, financial organisations and neighbouring local authorities are involved at all levels.

Single Regeneration Budget (SRB), Neighbourhood Renewal, Neighbourhood Management and Objective 1 programmes are already being used to compliment

housing interventions such as Decent Homes and private sector renewal area activity. This is helping to build safe, healthy, stable and self-sufficient communities and neighbourhoods and it is also stimulating the housing market.

However the main vehicle for delivering on housing market renewal will be the Housing Market Renewal Pathfinder. This will release over £16.5 million of public sector money over the next two years to invest in Rotherham.

The key objectives are:

Improve the character and diversity of neighbourhoods. We will develop and implement the Empty Homes Strategy. One of the main aims of this strategy is to encourage property owners to bring vacant dwellings back into use. We will carry out sustainability assessments on all neighbourhoods in Rotherham. These assessments will identify areas at risk of housing market failure or economic decline. We will implement an Affordable Housing Policy, which will provide opportunities to access appropriate accommodation at a reasonable price.

We will prepare planning and development briefs as a basis for the redevelopment of specific areas. In addition we will help set general standards for new build across Rotherham and South Yorkshire. Following consultation with local communities, we may remodel or demolish unsustainable stock.

We will support the development of brownfield sites across the Borough. Planning is already underway in the Town Centre ADF and will become a feature of the other ADFs within the HMRP.

We have cleared a number of sites previously containing unsustainable, mostly Council owned stock, these sites are earmarked for private sector redevelopment with agreed numbers of affordable units being provided by our RSL partners, primarily based on the requirements of displaced residents who wish to return to the redeveloped sites. Some of these sites require land assembly from a number of owners and Housing services are taking the lead role in this process. Negotiations are at an advanced stage for the 2 largest sites.

**Provide high quality, iconic housing in the Borough** by encouraging developers to raise development standards. We will promote sustainable building practice, innovation and off site manufacture. We will develop an Eco Housing Scheme supported by funding allocated by the Regional Housing Board. This is a new development, which utilises the latest in design and energy efficiency technology.

The Board is also providing funding (£250,000) to support the provision of Alley Gating Schemes. Areas have been identified in the private sector with the highest crime rates in partnership with South Yorkshire Police to introduce this scheme. The pilot project proposed for Eastwood will meet "Secure by Design" standards and match funding is currently being sought to expand the programme.

Create a new urban community in the Town Centre by completing our Aspirations Housing Study. This is a survey, which identifies the types of housing that would attract people to live in the town centre. We will also set up a "Living Over the Shop" programme, making use of under used commercial properties. We will gain control of strategic sites for housing development by land acquisition and we will complete work in demonstration areas. Demonstration Areas pilot different types of housing to test demand. We will also establish the Town Centre as a delivery vehicle for economic regeneration.

We will facilitate Rotherham's urban renaissance by working with the Town Team and Yorkshire Forward, the Regional Development Agency, to ensure that new housing development in the town centre is of the highest design quality.

The Strategic Development Framework being developed by Rotherham's Town Team to deliver Urban Renaissance will set out how the goals proposed in the Town Charter will be achieved by setting out the physical structure for the future development of the town. The Housing Strategy sets out how it can contribute to increased town centre living and promotion of investment that will assist the renaissance of Rotherham town centre.

We will co-ordinate new housing developments proposed by the Housing Market Renewal Pathfinder with developments proposed within the Town Team's Strategic Development Framework to maximise the potential for investment by partners in both the public sector and private sector.

One of our priorities is to raise design standards and achieve a step change in the quality of new residential development. To achieve this we will be more proactive and have introduced a design coding project in the town centre which is supported by £75,000 funding from ODPM. This work will benefit from our already having progressed plans which include the provision of new town centre living opportunities. The aim is that the design code will influence quality design of town centre sites leading to urban design excellence. This will contribute to some of our strategic goals for town centre renaissance. Good practice identified will be rolled out into the rest of the town centre and other housing areas within the HMRP.

**Increase the range and diversity of accommodation** by developing shared equity housing schemes, increasing the number of new build "high income" homes and improving our understanding of rural housing issues in Rotherham.

Our RSL partners are working to provide a mixture of refurbishment of existing sustainable dwellings and provision of new housing to meet identified need. As a result of this our Approved Development Programme (ADP) programme has grown to £2.533 million for 2004 / 05. We will continue to work in partnership to identify schemes in the future which aim to address the current mismatch between supply and demand for social housing identified in the Housing Needs Survey.

The introduction of our new Affordable Housing Policy has allowed us to be more

proactive in achieving the provision of affordable housing. Provision increased to 131 dwellings in 2003 / 04 (including 81 units provided through Planning Policy PPG3) and we already have plans in place, which are expected to provide 57 dwellings in 2004 / 05 and a further 89 dwellings in 2005 / 06.

### 6.4 Theme D: Provide Fair Access and Choice

The approach we plan to adopt in addressing Fair Access and Choice will put significant emphasis on developing customer focused housing solutions. This goes much wider than homelessness or access to Council accommodation. This approach addresses housing need in its widest context by regenerating and transforming communities, installing aids and adaptations, building lifetime homes and promoting community safety and community cohesion. Our approach will also ensure that people receive the support they need to maintain their own home and remain independent.

The key objectives are:

**Prevention of Homelessness** by preventing crises before they develop by a combination of new initiatives and strategic development. We will develop overnight and interim accommodation for people who are at risk of sleeping rough. This type of accommodation will include additional support to prevent further incidents of homelessness. We will develop a "fast track" homeless assessment process and review the "out of hours" homeless service. We will also introduce Personal Housing Plans and aim to reduce the use of temporary accommodation. We will also develop and implement a Homelessness Prevention Strategy.

There are a number of hard-to-reach or vulnerable groups who are more at risk of becoming homeless. We will develop specific strategies to assist these groups. We will develop accommodation strategies for young people, ex-offenders and women fleeing domestic violence. Support for these groups is a key component in developing our 5 year marketing plan to reduce the level of homelessness presentation, the number of repeat homelessness applications and reduce the dependence on bed and breakfast accommodation.

**Secure suitable, quality accommodation** for specific communities of interest using a number of measures. We will increase the amount of furnished accommodation and dispersed homeless units. We will introduce a Choice Based Lettings Scheme, which will provide a greater degree of choice to people who want to move into a council house.

We want to help people who own their home to access home improvement grants and adaptations. Home Improvement Agencies (HIAs) can assist with this so we will be carrying out a cost benefit analysis of HIAs with a view to developing one in Rotherham.

We do not want people to move home because they are ill or because they are less mobile. Building design is an important factor here so we will be developing a Lifetime Homes Strategy aimed at maintaining people in their own homes for as long as possible. To compliment this we will conduct a Special Needs Housing Survey to examine the housing needs of people with specific needs.

The Housing Corporation Programme delivers additional investment into Rotherham through an agreed development programme. Key projects are the delivery of extra care accommodation at Dalton House and assistance with a scheme for emergency move on accommodation. We will be better placed to secure Housing Corporation investment in the future following the production of more comprehensive regeneration masterplans that are currently being developed.

**Supporting individual needs and hard to reach groups** that are both effective and provide value for money.

We will develop an Older People's Accommodation Strategy. This will incorporate the Extra Care Housing Strategy, the in-house review of sheltered accommodation and Supporting People service review recommendations. The main aims of the strategy will be to maintain independence, promote quality of life, reduce residential/hospital admissions and develop a structure of sheltered accommodation which will meet the aspirations of future generations. The strategy will include a single assessment and allocation process for Extra Care Housing and Sheltered Accommodation. We will develop three core and cluster Extra Care housing schemes over the next three years, providing more that 75 units.

We will be exploring alternative funding options for the future of our Sheltered Housing Stock. It may be necessary, through the use of Area Development Frameworks, as part of the Housing Market Renewal Pathfinder, to explore the potential use of PFI in relation to our sheltered housing and non-traditional housing stock.

We will develop a BME Housing Strategy aimed at improving the BME community's access to social and supported housing. We will consult with the BME community about making new developments culturally sensitive and inclusive. We will also increase the take-up of disabled adaptations by BME groups. We will expand our supported housing provision for women fleeing domestic violence by developing dispersed furnished accommodation for women from the BME community.

**Improve accessibility and choice for those with lower incomes** by introducing equality impact assessments and the promotion of move in packs with other social housing providers.

We will improve the fast tracking of housing agreements with grant funded agencies providing temporary accommodation, explore the feasibility of a common housing register and evaluate the effectiveness of the Affordable Housing Policy.

### 6.5 Partnership Working

The Council already has good partnership arrangements in place. It has strong links with statutory organisations, community groups and the voluntary sector through the Local Strategic Partnership.

We now intend to develop this by moving towards a Joint Housing Strategy. Over the next year we will put in place an action plan which will enable partner organisations to have a major say in the development of the Housing Strategy. This will go beyond our current commitment to consult fully. Partners and stakeholders will directly shape the strategy.

The next Housing Strategy will be a Joint Housing Strategy, approved by the Strategic Housing Partnership and then by the Board of the Local Strategic Partnership Board. The LSP and RMBC will work together to develop partnership working groups that meet regularly and whose role is to oversee strategic development.

All sub-strategies, especially those that focus on particular communities of interest, will adopt a similar partnership approach.

### 7. HOW WE WILL RESOURCE THESE PRIORITIES

The Council recognises that the Housing Strategy needs to be ambitious to make a significant impact on the housing conditions and circumstances of the people of Rotherham. At the same time we recognise that for the strategy to be implemented the vision must be underpinned by sound financial planning.

Financial planning has been based on realistic and prudent assumptions about the availability of future resources, including an assessment of the Council's own resources. The Housing Strategy supports and informs the Council's Capital Strategy and the annual capital and revenue programmes.

The Council's capital strategy lays out the key areas for Council investment. The priorities for housing investment are:

- Maintenance and modernisation of the stock to meet the decent homes target
- Housing market restructuring.
- Renewal and improvements to public and private sector housing.
- Adaptation of public and private sector housing to meet the needs of elderly and disabled people

Wherever possible we use capital and revenue funding as match funding in order to stretch resources. Also, priorities are aligned and resources combined with those of our partners to provide added value.

The Council also keeps abreast of external funding streams e.g. the Neighbourhood Management Pathfinder and Housing Market Renewal as well as the opportunities that will arise as a result of the Urban Renaissance initiative.

### 7.1 Capital Resources Directly and Indirectly Available to the Council

The capital resources required to deliver this strategy have been shown as direct and indirect funding. Direct funding includes the annual needs based element of the Single Regional Housing Pot (formally HIP). Indirect funding are allocations, which are bid for, such as Housing Corporation ADP or Neighbourhood Renewal Fund.

Our estimated capital resources, detailed in Figure 7 is based on current funding levels received by the authority for housing purposes in both public and private sectors. The funding levels take into account proposed reduction of the needs based element of the Regional Single Housing Pot.

In addition, following our Housing Option Appraisal, the level of funding required to deliver Decent Homes to the Council housing stock has been identified and is shown in Figure 6.

Figure 6: Profile of expenditure and financing on Council Housing Stock

	Year 1 2004.05	Year 2 2005.06	Year 3 2006.07	Year 4 2007.08	Year 5 2008.09	Year 6 2009.10	Year 7 2010.11	TOTAL
Average Stock	22,493	21,118	20,118	19,218	18,418	17,818	17,418	
Bal B/F Essential & Sustainability		9.837	20.173	30.807	41.411	49.411	3.635	
Bal B/F Decency Standard		28.609	52.474	39.092	20.620	0.168	0.000	
Decency Standard	20.506	24.757	61.536	66.064	67.551	20.642	20.515	281.571
Minimum Essential &	0.000	0.000	0.000	0.000	2.914	45.755	3.635	52.304
Sustainability								
TOTAL	20.506	24.757	61.536	66.064	70.466	66.397	24.150	333.875
Major Repairs Allowance	11.808	10.582	11.103	10.854	10.586	10.408	10.215	75.555
Supported Borrowing	1.891	1.980	1.215	1.215	1.215	1.215	1.215	9.946
Capital Receipts (Right	6.313	4.295	3.818	2.607	2.657	1.679	1.724	23.094
to Buy)								
Other Receipts/Grants	0.493	0.400	0.400	0.400	0.400	0.400	0.400	2.893
Revenue Contributions (RCCO)	0	0.000	0.000	0.988	0.608	0.694	1.210	3.500
TOTAL	20.506	17.257	16.536	16.064	15.466	14.397	14.764	114.989
ALMO FUNDS REQUIRED	0	7.500	45.000	50.000	55.000	52.000	9.386	218.886

Figure 7: Housing Strategy Pro	REGE Expenditur	e and Resou	rces	
Strategic/Private Sector	2003/04 Outturn £000's	2004/05 Proposed £000's	2005/06 Proposed £000's	2006/07 Proposed £000's
1. Decent Homes	0	0	0	0
2. Decent Homes - Private	0	0	0	0
3. Affordable Homes	0	0	0	0
4. Fair Access To All	1,879	2,422	1,182	1,000
5. Regeneration/Neighbourhood Renewal	347	3,873	13,156	0
HMR Pathfinder Additional projects				
6. Other (including Local PSA £200k)	0	0	0	0
Total	2,226	6,295	14,338	1,000
Public Sector Capital Programme				
1. Decent Homes	21,838	16,931	11,888	11,997
2. Decent Homes - Private	0	1,000	1,000	1,000
3. Affordable Homes	1,340	1,350	1,000	0
4. Fair Access To All	1,317	400	400	250
5. Regeneration/Neighbourhood Renewal	2,859	2,582	1,607	4,192
HMR Pathfinder Additional projects				
6. Other (including Local PSA £200k)	0	300	250	250
Total	27,354	22,563	16,145	17,689
TOTAL HOUSING CAPITAL PROGRAMME	29,580	28,858	30,483	18,689
Resource Type/Category				
MRA	15,021	11,808	10,582	11,103
Borrowing	15,021	11,000	10,362	11,103
Supported Borrowing	2,351	3,383	3,382	2,368
Un-supported Borrowing	2,331	200	0,302	2,500
Capital Receipts	10,470	8,955	4,595	4,118
Grants:	10,170	0,000	1,000	1,110
Pathfinder	388	3,355	13,049	0
Energy Efficiency (EEC)	416	100	100	100
DFG's	622	493	540	600
GF Contribution	415	322	360	400
Tenants Contributions for Regeneration	0	100	0	0
Accruals	-103	0	0	0
TOTAL RESOURCES	29,580	28,716	32,608	18,689
Indirect Funding Available				
Neighboudhood Renewal Fund	0	271	305	305
Transformation Projects	0	320	320	1,000
•	_			,

The Communities Plan has introduced new flexible ways of funding housing. With the introduction of the Single Regional Housing Pot there is now a move towards more discretionary funding. The Council has already been successful in attracting elements of discretionary funding to finance housing work, including:

- £2.533 million Housing Corporation ADP programme. This will support six projects developed with our RSL partners, which will contribute to the regional priorities or fair access and affordable homes.
- Successful Transformational Project bid for £640,000 to develop an eco housing scheme over the next two years. This project has attracted a further £560,000 through private matched funding.
  - Neighbourhood Renewal Fund
  - > 200,000 for Neighbourhood wardens in 2004/5.
  - ➤ £71,000 for the Anti-social behaviour unit in 2004/5.
- Housing Market Renewal
  - ➤ £71 million investment in South Yorkshire over the next 2 years which includes £16.5 million identified for a range of research, masterplanning and capital projects in Rotherham.

Bidding against the authorities single capital pot is based on project prioritisation. This uses an agreed scoring matrix to match bids to corporate priorities.

In addition the introduction of our new Affordable Housing Policy will bring additional resources into Rotherham. Our priority, however, through Section 106 Agreements will be the provision of built units on site rather than commuted sums.

### 7.2 Revenue Funding

In addition a further £100,000 is allocated from the Housing Revenue Account to our Area Housing Panels to enable tenants to directly contribute to the selection of small environmental improvements to their estates.

We also aim to maximise our use of human resources through the restructuring of Housing and Environmental services to improve service delivery and enforcement.

### 7.3 Recent Revenue Spending

Details of the revenue out-turn for 2003 / 04 is shown at Appendix A.

### 7.4 The Option Appraisal Process

Wherever possible this strategy has been developed taking into consideration various options available. No where is the option appraisal process more relevant

than when identifying spending priorities.

In order to make the most effective use of resources, the HIP was aligned with our overall service plan and the priorities identified in the Regional Housing Strategy. The Council annually approves the Capital Programme to ensure that all schemes contribute to identified priorities. These are:-

- Meeting Decent Homes in the public sector
- Ensuring affordable homes in the public sector
- Schemes to fair access to all in both public and private sectors
- Regeneration and Renewal in both public and private sectors

This process has enabled the adaptation of ongoing area based projects to encompass the achievement of Decent Homes targets and specifically target energy efficiency improvements. Investment in the private sector will be influenced by the completion of masterplanning exercises for the HMRP. Both within and outside the HMRP area the provision of Decent Homes for vulnerable groups will be a priority in the private sector with the allocation from the Regional Housing Board for 2006 to 2008 for new investment being targeted in this area.

Our Public sector affordable homes programme targets both energy efficiency and fuel poverty. Since 2003 we have been funding programmes for conversion of solid fuel district heating schemes to gas fired, including the provision of a combined heat and power unit. In addition, the programme provides cavity wall insulation and a solar panel scheme.

From 2005 to 2008 our resources in this area will concentrate on district heating conversion and we are working to secure up to £1.2m per annum from Utilities providers to fund cavity wall insulation programmes. This represents a massive increase from the £50k per annum currently invested in this work.

In 2003 / 04 the percentage spent on meeting the Decent Homes Standard in the Public Sector was 74%. Whilst this remains a priority for the Council our aim is to address the imbalance within the capital programme in future years.

Therefore in 2004 / 05 59% of the programme is aimed at delivering Decent Homes in the public sector. This reflects both the Council's commitment to achieving the 2010 decency target and making the best use of the resources available to tackle neighbourhood renewal.

In future years further funding, such the HMRP, will enable our overall resources to be more evenly distributed against our priorities.

### 7.5 Reviewing the Housing Strategy and Performance Management

The commitments contained in this strategy are set out in the RMBC Housing Strategy Action Plan<sup>36</sup>. The Action Plan explains how these commitments will be

monitored and who is leading each project. It also show target dates for completion of the tasks.

The Housing Strategy will be reviewed on an annual basis by the Strategic Housing Partnership and the Tenants Strategy Policy Panel.

Effective performance management is critical to the success of a well run Housing Strategy. Housing and Environmental Service's Performance Management Framework describes in greater detail the building blocks of performance management, monitoring, reporting and scrutiny arrangements we have in place to deliver better performance. The model below describes in a visual format how we manage the performance of the Housing Strategy. The model is based on good practice outlined in the Audit Commission report 'Choosing the Right FABRIC'.

**Figure 8 : Performance Management Framework** 

### **Bold aspirations**

The Housing Strategy priorities stretch and motivate Housing Services. A golden thread exists linking the Council's Strategic Policy Framework together incorporating service, team and individual targets.

### A coherent set of performance measures and targets

SMART target setting enables performance to be measured and reported.

The Housing Strategy is supported by an action plan, which is monitored quarterly by the Performance and Quality Team.

Quarterly reports are produced for the Programme Area Management Team and quarterly reports to Members.

### Ownership and accountability

Each action is owned by a specific individual who is best placed to ensure the delivery of the targets.

### Rigorous performance review

Programme Area Management Team scrutinises and challenges to ensure that continuously improving performance is being delivered in line with expectations.

The Performance and Quality Unit carries out quarterly quality checks on action managers to ensure that robust evidence is available to validate progress and demonstrate continuous improvement.

### Reinforcement

'one-to-ones' and performance clinics are used to deliver targeted performance and recover poor performance. Council's Cabinet Member and Environmental Scrutiny Panel monitor and scrutinise performance at quarterly intervals.

The Housing Strategy will be subject to a rigorous performance management arrangement. Like all effective performance management systems, this may change over time as the Strategy matures. However, the fundamental principles of target setting, performance monitoring, performance management and audits will remain features throughout the lifespan of this Strategy. The main focus of the Performance Management Framework is to evidence outcomes for the residents of Rotherham. By putting our customers at the heart of this strategy it ensures that we are in the best position to be able to demonstrate the impact of the strategy on neighbourhoods.

The Action Plan within the Strategy document is monitored using project management methodology. The Plan is owned by a project leader (Head of

Neighbourhood Development), delivered by accountable task managers and is sponsored by the Executive Director who is an integral player within the Strategic Housing Partnership (SHP) and Transform South Yorkshire.

The key features are described below:

### **Target Setting**

The Objectives of the Housing Strategy are longer term so it is important that we keep this in mind when reviewing and setting stretching annual targets. The SMART targets are set by the Programme Area Management Team (PAMT) following consultation with task managers, project manager and the involvement of other key stakeholders.

### **Monitoring Arrangements**

- All tasks have action plans, control targets and risk assessments to enable the target to be achieved.
- The task managers produce a quarterly progress report for each task within the plan.
- A monthly monitoring report is produced by the Head of Neighbourhood Development for PAMT, and quarterly reports for Cabinet Member and Scrutiny meetings. The reports use a traffic light system to identify good and poor performance. Recovery plans are requested from poor performers.
- The Scrutiny function challenges performance, questions decision making and re-enforces ownership and accountability for the project leader.
- The Performance & Quality Unit carries out quarterly quality checks (sometimes using our tenant inspectors) to verify progress on actions. This ensures that there is clear documentation behind them so that processes which produce measures can be validated. This verification process is particularly important for completing tasks. Only those completed tasks will be signed off by the Head of Neighbourhood Development following a successful validation exercise. All completed tasks are then reviewed for outcomes.

### **Management Arrangements**

- Task Managers meet with the Head of Neighbourhood Development on a quarterly basis to discuss details within their progress reports.
- Performance is managed in the one-to-ones and recovery plans are requested from managers where performance is slipping.
- The term 'one-to-one' is used here to drive performance improvement. It describes face to face discussions that take place between the task managers and project leader. This process is prepared for in advanced and is structured around the following questions:
  - Have targets been met?
  - If they have not been achieved, why?

- What can be done to turn this around?
- Is there another method of completing the work?
- Is the performance problem caused by a lack of capability?
- What needs to happen before the next session?
- Quarterly performance clinics are used to review and evaluate performance against objectives and targets. All task managers are required to present details of progress towards key objectives and present details of the actions they propose to make to address areas for improvement. The clinics offer the Management Team an opportunity to formally recognise good performance, creating ownership and accountability for performance management and service improvement.

### **Auditing Arrangements**

- The one-to-ones and performance clinic meetings are minuted and supported by documentation, action plans and recovery plans where necessary.
   Decisions taken on performance issues are highlighted for auditing purposes.
- Only the Head of Neighbourhood Development can personally 'sign off' tasks, which is subject to a robust verification process.
- An annual audit of information is undertaken by the Performance & Quality
  Unit to ensure an independent assessment. Any performance issues identified
  are reported to the Head of Neighbourhood Development for urgent action.
  This ensures that information reported to Members and other key
  stakeholders is robust and accurate. The Performance & Quality Unit have
  significant expertise in auditing performance information and this is a crucial
  role within the performance management arrangement as it informs the target
  setting process for the year ahead.

The Council will continue to evaluate the effectiveness of the projects that deliver the aims of the Housing Strategy. A major contributor to project evaluation is the 100% customer satisfaction surveys, which are undertaken for all of our Decent Homes and major area based regeneration projects. Results from these satisfaction surveys are analysed by the Council's "Learning from Customers" forum which then makes recommendations for continuous improvement in policy and practice.

### **APPENDIX B - GLOSSARY OF TERMS**

ADF	Area Development Framework – One of 5 geographical areas within
ADP	the Housing Market Renewal Pathfinder <b>Approved Development Programme</b> – The Housing Corporations funding provided to RSLs to aid their housing development programme
ASBO	Anti-Social Behaviour Order – A Court Order prohibiting behaviour or action which may be regarded as anti-social
ALMO	Arms Length Management Organisation – An not for profit organisation set up to manage and maintain council housing
ВМЕ	Black and Minority Ethnic – Refers to the identification of the household according to their ethnic origin
CURS	Centre for Urban and Regional Studies – Part of the School of Public Policy at the University of Birmingham and at the forefront of research in a variety of fields including housing, social exclusion, poverty and deprivation
HECA	Home Energy Conservation Act 1985 – Introduced on 1 <sup>st</sup> April 1996. It places a requirement on Local Authorities to prepare and publish an energy conservation report and details of measures to improve the energy efficiency of residential accommodation in the area
HIA	Home Improvement Agency – An organisation set up to provide adaptations and grants for private sector housing
HMRP	Housing Market Renewal Pathfinder – One of 9 pilot projects set up in the North and Midlands tackle housing market failure
HRA	Housing Revenue Account – Is the account in which the financial resources within the Council are held for the management and maintenance of the Council's housing stock
LDF	Local Development Plan – Replacement for the UDP in 2007 aiming to provide clear and wide ranging visions and strategies for spatial development
LSP	Local Strategic Partnership – A partnership organisation involving the Council and several other organisations including the Employment Service, business and commercial interests working towards bringing in additional financial resources for regeneration activities and the creation of new employment opportunities
ODPM	Office of the Deputy Prime Minister – Created in May 2002 taking responsibility for policy area from both the old Department for Transport, Local Government and the Regions and Cabinet Office. The new office brings together regional and local government, housing, planning, regeneration, social inclusion and neighbourhood renewal
PCT	Primary Care Trust – Strategy body for the provision of local health services
PFI	Private Finance Initiative – A partnership for the management maintenance and improvement of public services
PSA	Public Service Agreement – An agreement between Central and Local Government which provides incentives for improved performance

**RSL** Registered Social Landlord – Regulated by the Housing Corporation.

Independent, not for profit, private sector organisations providing social

housing for rent.

RMBC Rotherham Metropolitan Borough Council – The Local Authority

with strategic responsibility for housing

SCP Single Capital Pot – The capital funding available to the Yorkshire and

the Humber Region for distribution to Local Authorities to support

housing projects

SHP Strategic Housing Partnership – The housing spoke of the Local

Strategic Partnership

SRB Single Regeneration Budget – Provides funding to support

regeneration initiatives in England carried out by regeneration

partnerships

SYEEAC South Yorkshire Energy Efficiency Advice Centre – An organisation

set up by the four South Yorkshire Local Authorities and partly funded by the Energy Saving Trust to provide energy efficiency advice to

householders

**UDP Urban Development Framework** – Aims to provide appropriate levels

of residential and non-residential development including the revitalisation of built up areas and improving the condition and environment of older housing areas. Allocation of land to meet

additional requirements is one of it's major roles and it relies heavily on

regional planning guidance to achieve this.

### **APPENDIX C - SUPPORTING DOCUMENTS**

# 1. Sustainable Communities Plan: Building for our Future Office of the Deputy Prime Minister - www.odpm.gov.uk

# 2. National Strategy for Neighbourhood Renewal Neighbourhood Renewal Unit - www.odpm.gov.uk

# 3. Urban White Paper – Our Towns and Cities: the future Office of the Deputy Prime Minister - www.odpm.gov.uk

# 4. Advancing Together, the strategic framework in Yorkshire and the Humber

Government Office for Yorkshire and the Humber – www.goyh.gov.uk

### 5. Regional Planning Guidance

Government Office for Yorkshire and the Humber – www.goyh.gov.uk

### 6. Regional Economic Strategy

Government Office for Yorkshire and the Humber – www.goyh.gov.uk

### 7. Regional Housing Strategy

Government Office for Yorkshire and the Humber – www.goyh.gov.uk

### 8. Housing Market Renewal Pathfinder Strategy

Tom Bell, Housing Market Renewal Manager, RMBC.

Tel: 01709 823466

Email: tom.bell@rotherham.gov.uk

### 9. Community Strategy

Rotherham Partnership

Tel: 01709 372782

www.rotherhampartnership@react.org.uk

### 10. Council's Corporate Plan

Rotherham Borough Council

Tel: 01709 822785 www.rotherham.gov.uk

### 11. Capital Planning Framework

Anne Ellis, Finance and Accountancy Manager, RMBC

Tel: 01709 823421

Email: anne.ellis@rotherham.gov.uk

### 12. Affordable Housing Policy

Tom Bell, Housing Market Renewal Manager, RMBC.

Tel: 01709 823466

Email: tom.bell@rotherham.gov.uk

### 13. Neighbourhood Renewal Strategy

Rotherham Partnership Tel: 01709 372782

www.rotherhampartnership@react.org.uk

### 14. Regeneration Plan

Andrew Towlerton, Principal Policy Officer, RMBC

Tel: 01709 823819

Email: andrew.towlerton@rotherham.gov.uk

### 15. Extra Care Housing Strategy

Angela Smith, Community Services Manager, RMBC

Tel: 01709 823412

Email: angela.smith@rotherham.gov.uk

### 16. Homelessness Strategy

Angela Smith, Community Services Manager, RMBC

Tel: 01709 823412

Email: angela.smith@rotherham.gov.uk

### 17. Supporting People Strategy

Supporting People Team

Tel: 01709 820028

### 18. National Index of Deprivation

Office of the Deputy Prime Minister - www.odpm.gov.uk

### 19. Stock Condition Surveys

Housing Strategy Team

Tel: 01709 823464

### 20. Centre for Urban and Regional Studies

Transform South Yorkshire

Jonathan Dunk Tel: 01142 734664

Email: jonathan.dunk@sheffield.gov.uk

### 21. Housing Needs Survey

Angela Smith, Community Services Manager, RMBC

Tel: 01709 823412

Email: angela.smith@rotherham.gov.uk

### 22. BME Housing Study

Mahmood Hussain, Equalities and Diversity Officer, RMBC

Tel: 01709 823437

Email: mahmood.hussain@rotherham.gov.uk

### 23. Housing Option Appraisal – Delivering Decent Homes in Rotherham

Alison Palmer, Landlord Client Manager, RMBC

Tel: 01709 823788

Email: alison.palmer@rotherham.gov.uk

# 24. Building Sustainable Neighbourhoods – Proposal for Arms Length Management

Alison Palmer, Landlord Client Manager, RMBC

Tel: 01709 823788

Email: alison.palmer@rotherham.gov.uk

### 25. Community Plans

Steve Holmes, Community Involvement Manager, RMBC

Tel: 01709 822891

Email: steve.holmes@rotherham.gov.uk

### 26. Tenant Compact

Sneh Soni, Principal Tenant Involvement Officer, RMBC

Tel: 01709 336800

Email: sneh.soni@rotherham.gov.uk

### 27. Community Empowerment Strategy

Sneh Soni, Principal Tenant Involvement Officer, RMBC

Tel: 01709 336800

Email: sneh.soni@rotherham.gov.uk

### 28. Consultation and Communication Strategy

Sneh Soni, Principal Tenant Involvement Officer, RMBC

Tel: 01709 336800

Email: sneh.soni@rotherham.gov.uk

### 29. Landlord Accreditation Scheme

Rob Pearce, Principal Policy and Planning Officer, RMBC

Tel: 01709 823437

Email: rob.pearce@rotherham.gov.uk

### 30. Strategic Housing Partnership

Dominic Blaydon, Strategic Housing Partnership Manager, Rotherham

Partnership

Tel: 01709 310489

Email: d.blaydon@react.org

### 31. Affordable Warmth Strategy

Paul Maplethorpe, Senior Home Energy Advisor, RMBC

Tel: 01709 823426

Email: paul.maplethorpe@rotherham.gov.uk

### 32. Programme Area Performance Plan

Dave Roddis, Strategic Services Manager, RMBC

Tel: 01709 334373

Email: dave.roddis@rotherham.gov.uk

### 33. ROBOND Scheme

Tel: 01709 823791

### 34. Registered Social Landlord Charter

Angela Smith, Community Services Manager, RMBC

Tel: 01709 823412

Email: angela.smith@rotherham.gov.uk

### 35. Community Cohesion Action Plan

Mahmood Hussain, Equalities and Diversity Officer, RMBC

Tel: 01709 823437

Email: mahmood.hussain@rotherham.gov.uk

### 36. Housing Strategy Action Plan

Brian Marsh, Housing Strategy Manager, RMBC

Tel: 01709 823789

Email: brian.marsh@rotherham.gov.uk

### 37. The Year Ahead Statement

Chief Executives Office, RMBC

Tel: 01709 382121 www.rotherham.gov.uk

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### 38. Unitary Development Plan / Local Development Framework

Alan Mitchell, Forward Planning Manager, RMBC

Tel: 01709 823834

Email: alan.mitchell@rotherham.gov.uk

### 39. Older Person's Housing Strategy

Angela Smith, Community Services Manager, RMBC

Tel: 01709 823412

Email: angela.smith@rotherham.gov.uk

### 40. Young Person's Housing Strategy

Angela Smith, Community Services Manager, RMBC

Tel: 01709 823412

Email: angela.smith@rotherham.gov.uk

### 41. Private Sector Assistance Policy

Rob Pearce, Principal Policy and Planning Officer, RMBC

Tel: 01709 823437

Email: rob.pearce@rotherham.gov.uk

# APPENDIX D – STAKEHOLDERS WHO HAVE CONTRIBUTED TO THIS STRATEGY

- Age Concern
- Bramall Construction
- Government Office Yorkshire and Humber
- Housing Corporation
- Morthyng Training Ltd
- Voluntary Action Rotherham
- Racial Equality Council
- Rotherham Metropolitan Borough Council Staff and Elected Members
- RMBC Social Inclusion Unit
- RMBC Supporting People
- Rotherham Metropolitan Borough Council Tenants and Leaseholders
- RMBC Tenant Strategy Policy Panel
- Rotherham and District Residential Landlords Forum
- Rotherham Community Partnerships
- Rotherham Community Safety Partnership
- Rotherham Community Transport
- Rotherham Estate Agents
- Rotherham Ethnic Monitoring Alliance (REMA)
- Rotherham Partnership
- Rotherham PCT
- Rotherham Registered Social Landlords
- Rotherham Women's Refuge
- South Yorkshire Police
- Wates Construction
- Yorkshire Forward



# ROTHERHAM BOROUGH COUNCIL

# **HOUSING STRATEGY ACTION PLAN**

2004-2007

Building Sustainable Neighbourhoods; places where people want to live, in communities they want to be part

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		Monitoring Arrangements	Best Value Improvement Plan	Monthly capital programme meetings Area Steering Group Meetings	Monthly capital programme meetings Resident Steering Group	Monthly capital programme meetings
			•	• •	• •	•
		Task Manager	Landlord Client Manager	Housing Regeneration Manager	Housing Regeneration Manager	Housing Strategy Manager
		Resources	Housing Capital Programme £3,000 Within own resources	Housing Capital Programme Birks Holt £1.6m White Bear £3.1m Wharncliffe £1.5m	Housing Capital Programme £3.2m Contributions from property owners	Housing Capital Programme £200,00
			• •	• AA A	• •	•
	stainability	Measure/Milestone	<ul> <li>Consultation on model complete(Jan 05)</li> <li>Toolkit available to aid future stock investment decisions (Mar 05)</li> </ul>	<ul> <li>Decent Homes work complete to 200 dwellings (Mar 06)</li> <li>Environmental works complete to 150 properties (Mar 06)</li> </ul>	<ul> <li>Reduction in void properties by 10 (Mar 05)</li> <li>Contribute 79 properties to BVPI 62 and 13 to BVPI 64 (Mar 05)</li> <li>Demolition of unsustainable stock (20 units) (Mar 06)</li> <li>Physical improvements in place to all participating dwellings (Mar 06)</li> </ul>	<ul> <li>Environmental works complete</li> <li>9 Schemes completed with</li> <li>250 residents benefiting (Mar</li> <li>05)</li> </ul>
	hbourhood su	Completion Date	March 05	March 06	March 06	March 05
Develop Neighbourhoods	Ensure investment supports neighbourhood sustainability	Action	Develop a local     sustainability model and     utilise in area based master     planning to aid future stock     investment decision	Complete Decent Homes and environmental works to Area Based Regeneration Schemes	Complete Eastwood Village     Group Repair Scheme	Complete 9 schemes     through the annual     programme of small scale     environmental works
Strategic Theme	Strategic Objective 1	Action No.	7.	2:	£.	4.

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			Pag	
		Monitoring Arrangements	Neighbourhood Warden Advisory Group Community Groups for each area Performance Management Framework	Neighbourhood Warden Advisory Group Individual monitoring of each event
			• •	• •
		Task Manager	Neighbourhood Wardens Manager	Neighbourhood Wardens Manager
		Resources	Objective 1 (subject to match funding)     Neighbourhood Renewal Fund     SRB6     DART     Key fund     (the level of funding to be bid for has yet to be finalised)	Fund raising and local bids to ABC Award (Police Award of up to £2,000     Community Fund - Key Fund up to £5,000
	tainability	Measure/Milestone	<ul> <li>Community surveys to create a baseline figure and measure by annual surveys (Apr 05)</li> <li>Develop PMF for Neighbourhood Wardens (Apr 05)</li> <li>Target areas where Community Plans have provision of neighbourhood wardens (June 05)</li> <li>Scheme extended to all areas (Mar 06)</li> <li>5 new wardens employed (Mar 06)</li> <li>60)</li> </ul>	<ul> <li>Pilot 1 school at Rawmarsh and 1 school at Thrybergh (May 2004)</li> <li>Commence expansion to other areas (Sept 2004)</li> <li>Establish Learning Programme re: environmental, liveability and citizenship issues through a series of events (Mar 05)</li> <li>Ratio of 50% participation per school for 7 to 11 age groups (Mar 06)</li> <li>Increase awareness of waste recycling issues (Mar 06)</li> </ul>
	hbourhood sus	Completion Date	March 06	March 06
Develop Neighbourhoods	Ensure investment supports neighbourhood sustainability	Action	Expand Neighbourhood     Warden Service to the North     of the Borough	Introduce a Junior Warden Scheme (project to introduce junior school pupils to environmental and liveability issues and instil importance of recycling at an early age)
Strategic Theme	Strategic Objective 1	Action No.	1.5	9.7

Strategic Theme	Strategic   Develop Neighbourhoods Theme					
Strategic Objective 1	Strategic Objective Ensure investment supports neighbourhood sustainability 1	hbourhood sus	tainability			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
Progress to Date	to Date					

Expanded the Rawmarsh Neighbourhood Wardens Scheme – 5 new wardens employed in East Dene, East Herringthorpe and Dinnington.
Small scale environmental works completed though the capital programme 6 projects completed with 345 residents benefiting.
Contributed to the writing of the NRS and the Rotherham Regeneration Plan.

Strategic Theme	Develop Neighbourhoods					
Strategic Objective 2	Reduce Crime and Fear of Crime	ime				
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
2.1	Improve working with     Safer Rotherham     Partnership	March 05	<ul> <li>Attendance at 12         meetings per annum         (Mar 05)</li> <li>Chair of Safer Rotherham         Partnership to become a         member of the Strategic         Housing Partnership</li> </ul>	Staff resources	Strategic Housing Partnership Manager	Strategic     Housing     Partnership     Safer     Rotherham     Partnership
2.2	Complete security improvements to Wharncliffe	March 05	169 properties target hardened with high security doors and windows (Mar 05)	Housing Capital     Programme £500,000	Housing Regeneration Manager	Monthly capital programme meetings     Resident Steering Group     Safer Rotherham Partnership
2.3	Alley Gating pilot     project at Eastwood     then rolled out to other     high crime rate areas	March 05	Reduction in the incidence of burglary by 65% (Mar 05)     Increased confidence in the neighbourhood - 80% of residents feel safer in the area and acknowledge an improvement in nuisance behaviour (Mar 05)	Regional     Housing Board £250,000	Housing Regeneration Manager	Monthly capital programme meetings     Safer Rotherham Partnership

Strategic Theme	Develop Neighbourhoods					
Strategic Objective 2	Reduce Crime and Fear of Crime	ime				
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
2.4	Complete security     improvements to White     Bear, Wath	March 06	<ul> <li>Erection of walls, railing and fencing to create defensible space (Sept 05)</li> <li>195 properties target hardened with high security doors and windows (Mar 06)</li> </ul>	Housing Capital     Programme £1.29m	Housing Regeneration Manager	<ul> <li>Monthly capital programme meetings</li> <li>Resident Steering Group</li> <li>Safer Rotherham Partnership</li> </ul>
2.5	Complete security improvements to Birks Holt, Maltby	March 05	<ul> <li>Erection of fencing to create defensible space for 150 dwellings (Mar 05)</li> </ul>	Housing Capital     Programme	Housing Regeneration Manager	Monthly capital programme meetings     Resident Steering Group     Safer Rotherham Partnership
2.6	Improve performance on tackling anti-social behaviour	March 06	<ul> <li>Establish cross agency classification of Anti-Social Behaviour (Mar 05)</li> <li>Establish IT recording, customer relationship and case monitoring systems. (Mar 05)</li> <li>Establish ease of access for reporting across agencies. (Sept 05)</li> <li>Increase the use of mediation services across all housing tenure</li> </ul>	Housing     Revenue     Account     Neighbourhood     Renewal Fund     Housing     General Fund	Anti Social Behaviour Manager	Safer     Rotherham     Partnership     Performance     Management     Framework

Strategic Theme	Develop Neighbourhoods					
Strategic Objective 2	Reduce Crime and Fear of Crime	ime				
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			from current base line. (Sept 05) Increase number of reports (Sept 05) Reduce levels of concern by Communities. (Mar 06) Increase of both preventative and enforcement actions (Mar 05) Local Performance Indicator HES 3 (%of anti-social behaviour complaints dealt with in target time) met 98% in 2004/5, 99% in 2005/6,			
Drogrees to Date	to Date		100%   1 2000/7			

Progress to Date

• Introduced Secure by Design principles in all housing programmes – 3 area based regeneration schemes and properties in Decent Homes programme received high security doors and windows.

• Contributed to the delivery of the 7 targets agreed in Rotherham Borough's Strategy to Reduce crime and disorder 2002-2005 including:-- Security works to dwellings following burglary – reduction of repeat burglaries by 7% - Increase number of ASBO's and ABC's

Completed security improvements to Birks Holt – 150 dwellings.

Develop Neighbourhoods  Tackle the inequalities between	the most depriv	Develop Neighbourhoods  Tackle the inequalities between the most deprived communities and the rest of the borough	of the borough		
	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
Develop and implement the housing elements of the Community Cohesion Action Plan	March 07	Community Cohesion Plan completed (Mar 08) Action Plan approved (Mar 05) Action Plan implemented (Mar 07)	Cohesion Fund	Head of Neighbourhood Development	• SHP
Identify and clear unwanted sites to be offered for sale for RSL or private development	• A A A A A A A A A A A A A A A A A A A	New housing to meet both affordable and market needs (Mar 07) Private / RSL development at Laughton Common by (Dec 2006) Private / RSL development at Kiveton Park by (Dec 07) Dinnington site assembly for development by (Dec 05) Quality Bus Corridor and associated environmental improvements by (Mar 06) ADF Masterplanning for cleared sites at Canklow by (Mar 05)	Housing Capital     Programme     Laughton     Common     £141.000     Kiveton Park     £141,000     Dinnington     £15,000     Dalton £420,000     Parivate     Developers	Housing Regeneration Manager	Monthly capital programme meetings     Community Partnerships

Strategic Theme	Develop Neighbourhoods					
Strategic Objective	Tackle the inequalities between	the most depi	Tackle the inequalities between the most deprived communities and the rest of the borough	of the borough		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
က က	Accreditation Scheme	June 05	<ul> <li>Pilot scheme introduced in neighbourhood management pilot area and Brinsworth (July 2004)</li> <li>10 Landlords accredited by (Dec 04)</li> <li>Scheme extended to rest of Borough (Jan 05)</li> <li>10 landlords completing training by (June 05)</li> <li>Contributes 20% towards meeting BVPI64</li> </ul>	Housing     General Fund     Neighbourhood     Management     funding £50,000	Principal Policy and Planning Officer (Private Sector)	Private Landlord     Forum     % spot checks     of accredited     properties
3.4	Target investment from HMRP into the most deprived communities	March 07	<ul> <li>Masterplanning completed to 4 ADF areas by (April 05) to inform investment decisions for future spend beyond (April 06)</li> <li>Reduction in non-decent stock in all tenures (Mar 07)</li> <li>Contributes to meeting 50% of BVPIs 62, 70% of BVPI 64 and BVPI 184 (where used to fund demolition) in 2005/6/7</li> </ul>	• Housing Market Renewal Fund £7.3m	Team Leader - HMR	Transform South Yorkshire Board

Strategic Theme	Develop Neighbourhoods					
Strategic Objective	Tackle the inequalities between the most deprived communities and the rest of the borough	the most depr	ived communities and the rest	t of the borough		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
မှု	Implement the Housing     Elements of the     Neighbourhood Renewal     Strategy	March 07	<ul> <li>Increased % of people satisfied with their local area as a place to live (Mar 06) and (Mar 07)</li> <li>Increased % of people participating in community and voluntary organisations (Mar 06) and (Mar 07)</li> <li>Reduction in the number of wards in the top 20% deprived wards nationally (Mar 07)</li> <li>Roll out "safer homes" standards in targets areas (Mar 06)</li> <li>Reduce levels of vacant properties compared to the Borough average (Mar 06)</li> <li>Achieve 100% decency in social housing by (Mar 2010)</li> <li>Increase in the private sector concentrating on homes occupied by vulnerable groups (Mar 07)</li> </ul>	Neighbourhood     Renewal Fund	Rotherham Partnership Manager	Rotherham     Partnership     Board

Strategic Theme	Strategic Develop Neighbourhoods Theme					
Strategic Objective 3	Strategic Objective Tackle the inequalities between the most deprived or	n the most depr	ived communities and the rest of the borough	t of the borough		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements

## **Progress to Date**

- Introduced the Private Sector Housing Assistance Policy
- Carried out £10m area based housing regeneration initiatives contributing to full capital programmed spend for the year.
  - Developed a Landlord Accreditation Scheme draft out to consultation
- Carried out a survey of housing needs in BME communities in the Holmes area to inform future Housing Market Renewal master planning.
- Targeted Decent Homes Programmes in areas with the highest index of deprivation. BVPI 184 target met with non-decency reduced by 2223 dwellings.
  - Cleared 124 unsuitable dwellings in both the public and private sector.
- Submitted bid for neighbourhood management funding for Landlord Accreditation Scheme.

Strategic Theme	Develop Neighbourhoods					
Strategic Objective 1	Develop a community focused, multi-agency app	, multi-agency	approach to neighbourhood management	nagement		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
4.1	Restructure Council     Housing Management     Services	March 06	<ul> <li>Prepare and sign off job descriptions (Sept 04)</li> <li>Successful recruitment to all posts (Mar 05)</li> <li>Evaluate and incorporate lessons from the Going Local Pilot (Dec 04)</li> </ul>	Housing     Revenue     Account	Head of Neighbourhood Management	<ul> <li>Corporate Management Team</li> <li>Programme Area Management Team</li> <li>ALMO Board</li> </ul>
4.2	Undertake a Best Value Review to agree the scope of Neighbourhood Management	March 05	Set up team and conduct review in line with Corporate guidelines (Dec 04)     Scope for neighbourhood management developed (Feb 05)     Service Improvement Plan developed (Mar 05)	Housing     Revenue     Account	Head of Neighbourhood Development	Programme     Area     Management     Team
£.4	Develop effective     mechanisms for     neighbourhood plans     and community planning     process	March 05	<ul> <li>Plans refined (Jan 05)</li> <li>Infrastructure and delivery mechanisms in place (Mar 05)</li> </ul>	<ul> <li>Housing General Fund</li> <li>Housing Revenue</li> <li>Account</li> </ul>	Head of Neighbourhood Development	Area     Assemblies

Strategic Theme	Develop Neighbourhoods					
Strategic Objective 1		I, multi-agency	Develop a community focused, multi-agency approach to neighbourhood management	anagement		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
4.4	Produce 7  Neighbourhood Plans	March 05	<ul> <li>Neighbourhood         Structure in place to             manage the community             plans process (Dec 04)         Develop 7 Plans (Mar             05)     </li> </ul>	Housing     Revenue     Account	Social Inclusion Manager	<ul><li>Area Assemblies</li><li>ALMO Board</li></ul>
Progress to Date	to Date					
Introdu     Particip     Re-ests     Establis     Produc	Introduced a Going Local Neighbourhood Management Initiative. Participated in Eastwood and Springwell Neighbourhood Management pilot Re-established an RSL Forum Establish the Strategic Housing Partnership Produced a Community Empowerment Strategy and a consultation/communication strategy.	ood Manageme ell Neighbourhc rship t Strategy and a	nt Initiative. ood Management pilot a consultation/communication :	strategy.		

Strategic Theme Strategic	Ensure Decent Homes					
Objective 5	Achieve the Governments Dece	ent Homes tarç	Achieve the Governments Decent Homes targets for both social and private sector housing	sector housing		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
5.1	Completion of occupation of private sector dwellings at Brinsworth	March 05	<ul> <li>62 properties refurbished and occupied (Mar 05)</li> <li>Contribute 25% to BVPI 64 over life of the project (10% in 2004/05) (Mar 05)</li> </ul>	<ul> <li>Private sector investment</li> <li>£1.7m</li> </ul>	Housing Regeneration Manager	Monthly Capital     Programme     meetings     Monthly BVPI     Cabinet reports
5.2	Complete Wharncliffe Regeneration	May 06	<ul> <li>It is anticipated that 110 dwellings will be completed to decent homes standard (Mar 05).</li> <li>All dwellings on programme complete by (May 2005).</li> <li>Between 5 - 10 properties handed over per week.</li> <li>Environmental Works, indicative proposed programme of works (subject to feasibility study)</li> <li>Tenant consultation (March 2005).</li> <li>Feasibility study (April 2005).</li> <li>Feasibility study (April 2005).</li> <li>Finalise design (June 05)</li> </ul>	• Housing Capital Programme £1.5m	Housing Regeneration Manager	Monthly Capital     Programme     meetings     Area Steering     Group     meetings     Monthly BVPI     Cabinet reports

Strategic Theme	Ensure Decent Homes					
Strategic Objective 5	Achieve the Governments Dec	cent Homes tarç	Achieve the Governments Decent Homes targets for both social and private sector housing	sector housing		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			<ul> <li>Completion date (May 06)</li> </ul>			
5.3	Complete White Bear Regeneration	March 06	<ul> <li>Scheme completed contributing to 147 units to BVPI 184 target (Mar 06)</li> <li>Environmental improvements complete to all dwellings (Mar 06)</li> </ul>	Housing     Capital     Programme £3.1m	Housing Regeneration Manager	Monthly Capital     Programme     meetings     Area Steering     Group     meetings     Monthly BVPI     Cabinet reports
5.4	Market test the responsive repairs service in a strategic partnership arrangement	Sept 05	<ul> <li>Market testing strategy approved (Sept 04)</li> <li>Packages of work identified (Mar 05)</li> <li>Tender prepared and published (Sept 05)</li> </ul>	Housing     Revenue     Account	Special Projects Manager	<ul> <li>Programme Area Management Team</li> <li>Audit Commission</li> </ul>
5.5	Demolition of unsustainable private sector stock	March 07	• Contributes to BVPI 62 (16% in 2004/05, 25% in 2005/06 and 25% in 2006/07))	Housing     Capital     Programme     £80,000	Housing Regeneration Manager	Monthly Capital     Programme     meetings     Monthly BVPI     Cabinet reports
5.6	RSLs meet decency in all stock	March 10	All RSL's to meet     annual targets set in     their individual business     plans     100% of RSL property     meets decency standard	RSL Investment	Housing Strategy Manager	<ul> <li>Housing         Corporation         HIP monitoring         returns     </li> </ul>

Strategic Theme Strategic	Ensure Decent Homes						
Objective 5	Achieve the Governments Decent Homes targets for both social and private sector housing	ent Homes targ	jets for bot	th social and private	sector housing		
Action No.	Action	Completion Date	Mea	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
5.7	Implement a programme     to bring all Council     properties up to decent     homes standards by     2010	March 10	Produce impleme Program Program Program Program Program Producer O5) Investme Produce of identified impleme Consulta O5) Tender r O5) ALMO w Site – (F All home (Dec 20)	Procurement strategy produced and implemented – (Feb 05) Programme for procurement – (Feb 05) Start OJEU process for delivery of decent homes contracts – (Feb 05) Investment plan produced– (Feb 05) Rotherham Standard scope of works identified and implemented after consultation - (March 05) Tender returns – (Aug 05) ALMO works start on site – (Feb 06) ALMO works start on site – (Feb 06) All homes made decent (Dec 2010)	Major Repairs Allowance (£9.4m in 2004/05)     ALMO funding bid submitted for additional £233m on stream from Jan 06 (pending successful set up of ALMO)     Investment strategy for delivery of all council homes to be made decent by 2010.	Head of Neighbourhood Management	Decent Homes     Partnership     ALMO Board     Full Council     ODPM/GOYH     BVPI 184

Strategic Theme	Ensure Decent Homes						
Strategic Objective 5	Achieve the Governments Decent Homes targets	ent Homes targ		for both social and private sector housing	sector housing		
Action No.	Action	Completion Date	Meas	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
5.8	Completion of Eastwood Regeneration and Group Repair Scheme	May 06	<ul> <li>82 prope</li> <li>(Mar 05)</li> <li>16 prope</li> <li>(Jul 05)</li> <li>Demoliti</li> <li>propertie</li> <li>Environr</li> </ul>	82 properties completed (Mar 05) 16 properties completed (Jul 05) Demolition of 8 properties (Mar 06) Environmental works completed (May 06)	Housing Capital     Programme £2.6m.	Housing Regeneration Manager	BVPI 62     Eastwood     Steering Group
5.9	Introduction of Property     Appreciation Loans     (South and west     Yorkshire)	March 08	<ul> <li>Sheffield to banker and the approact</li> <li>Partner Aut agree output</li> <li>Developme delivery of the in conjunction of the second of the secon</li></ul>	Sheffield to act as banker and co-ordinate the approach (Oct 04) Partner Authorities to agree outputs (Apr 05) Development and delivery of the scheme in conjunction with ART Homes Ltd. Regeneration Trust (Mar 08)	£2m. for South     and West     Yorkshire from     RHB	Housing Regeneration Manager	Regional     Housing Board
5.10	Private sector     demolition programme	March 08	Program completing of HMRI (Jun 05)     Annual (2008 de 05)	Programme subject to completion and approval of HMRP masterplans (Jun 05) Annual outputs up to 2008 determined (Sept 05)	• HMRP	Team Leader HMR	Transform     South     Yorkshire     Board

Strategic Dbjective         Action No.         Completion Plate         Measure/Milestone Completion and approval agreed (Jun 05)         Resources         Task Manager Task Manager Task Manager Arrangements South Official Agreements (Jun 05)         Monitoring Monitoring Monitoring Monitoring Monitoring Monitoring Arrangements Arrangements Arrangements Arrangements Scheme agreed (Jun 05)         Programme subject to completion and approval of HMRP masterplans (Jun 05)         Programme subject to completion and approval of HMRP masterplans (Jun 05)         Programme subject to completion and approval of HMRP masterplans (Jun 05)         Programme subject to completion and approval of HMRP masterplans (Jun 05)         Annual outputs up to 2008 determined (Sept 05)	Strategic Theme	Ensure Decent Homes					
4c.     Action Date Date Date     Measure/Milestone Completion and approval of HMRP Release Scheme agreed (Jun 05)     Resources Task Manager Task Manager Task Manager Task Manager Team Leader Completion and approval of HMRP Masterplans (Jun 05)     Programme subject to completion and approval of HMRP Masterplans (Jun 05)     Team Leader HMR HMR       • Details of Equity Release Scheme agreed (Jun 05)     • Annual outputts up to 2008 determined (Sept 05)	Strategic Objective 5	Achieve the Governments Dec	ent Homes targ	ets for both social and private s	sector housing		
<ul> <li>Equity Release Scheme March 08 completion and approval completion and approval of HMRP masterplans (Jun 05)</li> <li>Details of Equity Release Scheme agreed (Jun 05)</li> <li>Annual outputs up to 2008 determined (Sept 05)</li> </ul>	Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
	5.11	Equity Release Scheme	March 08	<ul> <li>Programme subject to completion and approval of HMRP masterplans (Jun 05)</li> <li>Details of Equity Release Scheme agreed (Jun 05)</li> <li>Annual outputs up to 2008 determined (Sept 05)</li> </ul>	• HMRP	Team Leader HMR	Transform     South     Yorkshire     Board

## Progress to Date

- Agreed ALMO as the most appropriate option for the future of council housing stock
  - Option Appraisal signed off by Government Office
- Stock Condition Survey of private sector completed identifying 78% non decent council stock (see section 4.2 of Strategy)
- Stock Condition survey of private sector completed identifying 72% potentially non-decent by 2010 (see section 4.2 of Strategy
- Landlord forum increased to 44 members
- Met BVPI 184 target with a reduction in non decency of 2,223 dwellings.
  - Demolition of private sector stock contributed 7% of BVPI 62 total
    - Demolition of 67 unsuitable public sector dwellings
- Refurbished of private sector dwellings at Brinsworth contributing 40 dwellings to BVPI 62 and 49 dwellings to BVPI 64.

Strategic Theme	Ensure Decent Homes					
Strategic Objective 6	Establish an ALMO to deliver [	Decent Homes	Establish an ALMO to deliver Decent Homes and other high quality services			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
6.1	Carry out consultation     with all stakeholders     and conduct test of     opinion of tenants	March 05	<ul> <li>Consultation completed (Feb 05)</li> <li>100% survey of tenants (Feb 05)</li> <li>Over 50% of tenants support ALMO (Mar 05)</li> </ul>	Housing     Revenue     Account	Landlord Client Manager	<ul> <li>Project Board</li> <li>ALMO Board</li> <li>Council Housing Futures Group</li> <li>ODPM/GOYH</li> <li>SHP</li> </ul>
6.2	Establish ALMO Management Board	March 05	• 5 Tenant, 5 Council and 5 Independent Board Members appointed (Feb 05)	Housing     Revenue     Account	Landlord Client Manager	<ul><li>Project Board</li><li>ALMO Board</li><li>ODPM/GOYH</li><li>SHP</li></ul>
6.3	Submit Section 27     application	March 05	<ul> <li>Application submitted (Jan 05)</li> <li>Approved February 2005 (Feb 05)</li> <li>ALMO Go Live (Mar 05)</li> </ul>	Housing     Revenue     Account	Landlord Client Manager	<ul><li>Project Board</li><li>ALMO Board</li><li>ODPM/GOYH</li><li>SHP</li></ul>
6.4	Agree contract     management agreement     between Council and     ALMO	March 05	• Contract and management agreement in place by (31st Mar 05)	Housing     Revenue     Account	Head of Neighbourhood Management	Project Board ALMO Board ODPM/GOYH SHP

Strategic Theme	Ensure Decent Homes					
Strategic Objective 6	Establish an ALMO to deliver Decent Homes and	ecent Homes a	ind other high quality services			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
6.5	Develop service improvement plan	March 06	<ul> <li>Plan complete and approved (July 04)</li> <li>Review plan following Indicative ALMO Inspection (Nov 04)</li> <li>All key processes and service procedures are tackled through BPR (Mar 05) Using Best Value Principles/KLOE's</li> <li>BPR rolled out (Mar 06)</li> </ul>	• Housing Revenue Account £86,923	Service Improvement Manager	Cabinet     Member     Project Board     Programme     Area     Management     Team
9.9	Produce ALMO Delivery     and Business Plans	March 06	<ul> <li>First year plan completed (31st Mar 05)</li> <li>Plans reviewed annually (Mar 06)</li> </ul>	Housing     Revenue     Account	Head of Neighbourhood Management	<ul><li>Project Board</li><li>ALMO Board</li><li>ODPM/GOYH</li><li>SHP</li></ul>
6.7	ALMO takes over management of housing stock	March 05	<ul> <li>ALMO goes live (April 05)</li> </ul>	Housing     Revenue     Account	Head of Neighbourhood Management	ALMO Board     ODPM/GOYH     Full Council
6.8	ALMO inspection to achieve 2 star rating	Dec 05	<ul> <li>Communication to staff and stake holders on areas of service improvement. (Nov 04)</li> <li>Preparing staff and stakeholders for inspection (Apr 05)</li> <li>Strategic and Enabling</li> </ul>	Housing     Revenue     Account     (Included in 6.5)	Head of Neighbourhood Management	ALMO Board     ODPM/GOYH     Full Council     Audit     Commission

Strategic Theme	Ensure Decent Homes					
Strategic Objective 6	Establish an ALMO to deliver	Decent Homes	Establish an ALMO to deliver Decent Homes and other high quality services			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			Service Improvement Plan in place (April 05) Inspection carried out (November 2005) 2 star rating achieved (December 2005)			
6.9	Draw down additional funding	Jan 06	<ul> <li>Funding accessed (Jan 06)</li> <li>Spending in line with Business Plans until (31st Dec 2010)</li> <li>Annual Decent Homes targets met based on investment plan</li> </ul>	<ul> <li>Housing Revenue Account</li> <li>ALMO funding (approved for additional £218m) - spending profile agreed as in figure 7 of the strategy</li> </ul>	Head of Neighbourhood Management	ALMO Board     ODPM/GOYH     Full Council
Progress to Date	o Date					
<ul><li>Carried</li><li>Option ,</li><li>Bid mag</li></ul>	Carried out and completed Housing Option Appraisal Option Appraisal submitted and signed off by GOYH Bid made for a place on round 4 of the ALMO Programme	ption Appraisal d off by GOYH	ë E E			

- Bid made for a place on round 4 of the ALMO Programme
- Multi stakeholder project board established to oversee the development of the ALMO Best value review of Housing Management service carried out and completed
- Produced a service improvement plan and a timetable for implementation of the ALMO
- Significant improvement in housing LPSA indicators with three of the four meeting their targets.

Strategic Theme	Ensure Decent Homes					
Strategic Objective	Improve thermal comfort and e	nergy efficienc	Improve thermal comfort and energy efficiency levels across all tenures of housing	ousing		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
7.1	To install free cavity wall insulation to private dwellings via Health Through Warmth programme	March 05	<ul> <li>Completion of project - 25 dwellings (Mar 08)</li> <li>Warm from private sector 733 cavity wall insulated, 500 lofts insulated and 120 condensing boilers. This represents 100% take up of this years budgets (Mar 05)</li> <li>Council dwellings – 900 cavity wall insulated over 2500 Gas Condensing (Mar 05)</li> <li>Cavity wall insulation's 100% complete for this year (Mar 05)</li> </ul>	• Efficiency Commitment £15,000	Senior Home Energy Advice Officer	Npower to monitor as sponsor organisation
7.2	Complete Housing     Energy Saving Scheme     as part of Decent     Homes programme	March 05	BVPI 63 target met     (SAP 59) and     contributes to BVPI 184     target of 11.28% (Mar     05)	• Capital Programme £100,000	Domestic Heating Programmes Monitoring Officer	Monthly capital programme meetings     Decent Homes Partnership Board

Strategic Theme	Ensure Decent Homes					
Strategic Objective 7	Improve thermal comfort and energy efficiency levels across all tenures of housing	nergy efficienc	y levels across all tenures of h	ousing		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
7.3	Establish links with Clear Skies and secure funding for solar water heating and EST for community energy and photo voltaic	March 05	<ul> <li>Successful grant applications (Jan 05)</li> <li>8 bungalows with solar water heating (Mar 05)</li> <li>Montgomery Hall community centre energy from photo voltaic (Mar 05)</li> </ul>	• EEC £100,000 • EST £8,000 • Clear Skies	Senior Home Energy Advice Officer	• EST
7.4	Introduction of Energy     Saving Company to     lower average fuel cost	March 05	<ul> <li>Lower average fuel cost</li> <li>Equitable energy supply</li> <li>Scheme to cover all new tenants by (Nov 04) and all tenants by (July 05)</li> </ul>	Income generated for reinvestment in additional energy efficiency measures (circa. £80,000 per year	Senior Home Energy Advice Officer	<ul> <li>Northern         Consortium of             Housing             Authorities         Scottish Power         Monthly Capital             Programme             meetings     </li> </ul>
7.5	Introduce energy     efficiency awareness     raising and freephone     helpline for front line     staff and monitor use.	March 06	<ul> <li>Pilot area - Dinnington area PCT introduced 2004 and extend across the Borough by 2006</li> <li>50 referrals (Mar 05)</li> <li>Role out of training to all front line health and PCT nurses to identify those in fuel poverty i.e. those property's that show poor heating or lack of insulation</li> </ul>	<ul> <li>Warm Front Government funding</li> <li>Npower 75% funding</li> <li>10% from levy</li> </ul>	Senior Home Energy Advice Officer	Number of calls received

Strategic Theme	Ensure Decent Homes					
Strategic Objective 7	Improve thermal comfort and e	energy efficienc	Improve thermal comfort and energy efficiency levels across all tenures of housing	ousing		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
7.6	Warm Front team to achieve same or better annual take up figures	March 07	• Improvement in average SAP rating 1 pinot per annum (Mar 06) Annual targets:-490 cavity walls insulated (Mar 07) 679 lofts insulated (Mar 07) 94 condensing boilers installed (Mar 07)	<ul> <li>Energy         Efficiency         Commitment         utility match         funding £150         for lofts and         £75 for boilers</li> <li>£20,000 for         staff</li> </ul>	Senior Home Energy Advice Officer	Scheme take     up monthly     information     monitored by     Warm Front     Team
7.7	Continue with SYEEAC team to promote "Save 'N' Warm" scheme through EST targets	March 07	<ul> <li>605 cavity walls (Mar 05)</li> <li>240 Lofts (Mar 05)</li> <li>Heating 42 (Mar 05)</li> <li>Increase by 5% per annum (Mar 06) and (Mar 07)</li> </ul>	Government funded £25m     nationally	Senior Home Energy Advice Officer	Monitor     scheme take     up at monthly     meetings of     SYEEAC     Partners
7.8	Meet EST targets	March 07	Improve home energy awareness and average SAP rating, Annual targets (Mar 07)	<ul> <li>Energy Efficiency Commitment £100 per dwelling</li> <li>£200 each boiler</li> <li>and £10 scheme levy</li> </ul>	Senior Home Energy Advice Officer	<ul> <li>Monitor scheme take up at monthly meetings of SYEEAC Partners</li> <li>Npower as sponsor organisation</li> </ul>

Strategic Theme	Ensure Decent Homes					
Strategic Objective 7	Improve thermal comfort and energy efficiency levels across all tenures of housing	nergy efficiend	y levels across all tenures of h	ousing		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
7.9	Convert further District Heating schemes to Combined Heat and Power	March 07	<ul><li>1 scheme completed (Mar 05)</li><li>3 schemes completed (Mar 07)</li></ul>	• £3,000,000 grant from EST	Senior Home Energy Advice Officer	<ul> <li>Heat metering of individual properties</li> </ul>
Progress to Date  Affordable Wal	gress to Date Affordable Warmth Strategy introduced					
<ul><li>Average</li><li>Health t</li></ul>	Average SAP rating increased to 64 in private sector and BVPI 63 target of 58 met Health through warmth programme introduced with Age Concern	private sector oduced with A	and BVPI 63 target of 58 met ge Concern			
• Council	Council dwellings – 900 cavity wall insulated over 2500 Gas condensing boilers installed.	lated over 25(	30 Gas condensing boilers inst	talled.		
Warm 1     Save n	Warm front/private sector – 733 cavity wall insulated 500 lofts insulated 120 condensing boilers. Save n Warm discount scheme – 200 cavity walls insulated 60 lofts insulated 5 heating upgrades	wall insulated : avitv walls ins	500 lofts insulated 120 conder ulated 60 lofts insulated 5 hea	ısıng bollers. tina uparades		
EST tar	EST targets exceeded – HEES 2400 presentations 14 train	esentations 14	4 training 8 home visits 50			
• Comme	Commenced pilot scheme conversion of a solid fuel district	of a solid fuel c	listrict heating scheme to combined heat and power (CHP).	bined heat and power (	(CHP).	

Strategic Theme	Ensure Decent Homes					
Strategic Objective 8	Ensure effective links between Decent Homes and	า Decent Homes	and Transform South Yorkshire	Ð		
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
£.	Produce 4 ADF master plans and Housing Investment Strategies for the two programmes	March 06	<ul> <li>ADF master planning documentation completed enabling future investment strategies to be developed (Mar 05)</li> <li>Submission of agreed Housing Investment Strategies (Mar 05)</li> <li>Plans for activity beyond 2006 submitted to ODPM and funding approved (Mar 05)</li> <li>Demolition of unsustainable stock (Mar 06)</li> <li>Reduction in long term voids (Mar 06)</li> <li>BVPI 184 targets met (Mar 05)</li> <li>All social housing decent by 2010 (Mar 10)</li> </ul>	E 650,000 HMRF HOUSING Revenue Account Major Repairs Allowance ALMO Funding Private Investment	Team Leader -	Transform South Yorkshire Suth Decent Homes Board Regeneration Board Housing Futures Group
Progress to Date	o Date					

- Awareness raising of the Transform Strategy and the Decent Homes Partnership. Submission of Pathfinder Prospectus to ODPM. Submission of ALMO bid to GOYH.

Strategic Theme	Renew the Housing Market					
Strategic Objective 9	Improve the character and diversity of Neighbourhoods	ersity of Neighb	ourhoods			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
0.7	Develop and Implement the Empty Homes Strategy	March 06	<ul> <li>Strategy submitted to SHP and Approved (Mar 06)</li> <li>Improved performance against BVPI 64 of 20% (Mar 06)</li> </ul>	• HMRF	Principal Policy and Planning Officer (Private Sector)	<ul> <li>Transform South Yorkshire Board</li> <li>SHP</li> </ul>
9.2	Carry out     sustainability     assessment to all     neighbourhoods in     Rotherham	March 05	<ul> <li>Neighbourhood profiles completed for ADF areas by (Mar 05)</li> <li>Decent Homes investment plan completed (Dec 04)</li> </ul>	<ul> <li>Corporate</li> <li>Neighbourhood</li> <li>Statistical team</li> <li>HMRF £38,000</li> </ul>	Team Leader – HMR Landlord Client Manager	SHP     Decent Homes     Board
6.3	Implement     Affordable Housing     Policy through Local     Planning Guidance	March 06	All new housing     developments come     under new guidance -     target of 57 units in (Mar     06) and 89 units in (Mar     06)	<ul> <li>Forward Planning &amp; HMR officers</li> <li>Contributions through Section 106 agreements</li> <li>RSL partners</li> </ul>	Head of Neighbourhood Development	SHP
9.6	Utilise Spatial Planning     Urban Potential     studies to inform master     planning and     development decision     making	March 05	<ul> <li>Feed into the LDF development (Mar 05)</li> <li>Appointment of dedicated HMRF Planning Officer (Mar 05)</li> </ul>	<ul><li>HMRF</li><li>Planning</li><li>Authority</li></ul>	Head of Forward Planning	Transform SY

Strategic Theme	Renew the Housing Market					
Strategic Objective 9	Improve the character and diversity of Neighbourhoods	rsity of Neighk	ourhoods			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
9.5	Produce planning and development briefs	March 06	<ul> <li>First 2 briefs completed (Mar 06)</li> </ul>	• HMRF £40,000	Team Leader HMR	Transform SY
<u>ල</u>	Develop South Yorkshire Design Guide	March 07	<ul> <li>Rotherham HMR Design Officer post filled (Mar 05)</li> <li>Design Guide published (Mar 06)</li> <li>Development standards raised incorporating Lifetime Homes and Eco-housing standards (Mar 07)</li> </ul>	HMRF cross     cutting budget	Team Leader HMR	<ul> <li>Transform SY</li> <li>Decent Homes Board</li> <li>Housing</li> <li>Futures Group</li> </ul>
9.7	Remodel/Demolish     Unsustainable Stock	March 11	First 2 projects     commenced in (Mar 06).     This will result in the redevelopment of unsustainable sheltered housing schemes	HMRF £4.3m &     ALMO funding	Team Leader HMR	

Strategic Theme	Strategic Renew the Housing Market Theme					
Strategic Objective 9	Improve the character and diversity of Neighbourhoods	rsity of Neighbo	urhoods			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
Progress to Date	o Date					
<ul> <li>Influence</li> </ul>	Influenced new housing developments to meet local housing needs	to meet local ho	susing needs			
<ul> <li>131 affo</li> </ul>	131 affordable units provided and planning permission granted for 103 units	ning permission	granted for 103 units			
• Conduct	Conducted Housing Needs survey					
<ul> <li>Carried</li> </ul>	Carried out a review of the affordable housing policy and revised policy approved	ousing policy ar	nd revised policy approved			
<ul> <li>Demoliti</li> </ul>	Demolition of stock in Canklow, Kiveton Park, Dinnington and	ו Park, Dinningt	on and Eastwood village			
Urban p	Urban potential study completed					
Spatial t	Spatial planning study underway					

Strategic Theme	Renew the Housing Market	te e				
Strategic Objective 10	Provide high quality iconic housing in the Borough	ousing in the Bo	orough			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
10.1	Develop a mechanism that offers developers support to raise development standards	March 06	<ul> <li>Framework established identifying standards and levels of financial support (Mar 05)</li> <li>First development to receive additional funding support (Mar 06)</li> </ul>	HMRF cross     cutting budget	Team Leader HMR	Transform     South     Yorkshire     Board
10.2	Promote sustainable building practice, innovation and off site manufacture	March 07	<ul> <li>Hold promotion event at SY Developers Forum (Mar 05)</li> <li>Complete Town Centre feasibility studies to determine case for sustainable building (Mar 07)</li> </ul>	tt • HMRF £500,000 (within £8.5M. for town Centre)	Head of Neighbourhood Development	• SHP
10.3	Complete Eco Housing     Scheme	March 07	<ul> <li>Complete detailed development proposals for Eco housing scheme (Dec 04)</li> <li>Opening launch event (Jul 05)</li> <li>Provision of 14 units with SAP rating above 110 with corresponding reduction in the number of fuel poor households (Mar 07)</li> </ul>	• Regional Housing Board Eunding £640,000	Team Leader HMR	• SYHARP

<u> </u>	Renew the Housing Market	et				
Pro	Provide high quality iconic housing in the Borough	ousing in the Bo	rough			
	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
ss to	<ul> <li>Progress to Date</li> <li>Secured funding for ECO Housing Scheme – Transformational project</li> <li>A Bid for transform South Yorkshire resources has been made to comp</li> <li>New affordable housing policy adopted under local supplementary plar</li> <li>Contributed to Waverley master planning consultation</li> </ul>	g Scheme – Traı ire resources ha lopted under loca	gress to Date Secured funding for ECO Housing Scheme – Transformational project A Bid for transform South Yorkshire resources has been made to complete design guide New affordable housing policy adopted under local supplementary planning guidance Contributed to Waverley master planning consultation	gn guide lance		

Strategic Theme	Renew the Housing Market	ət				
Strategic Objective 11	Create a new urban community in the Town Centre	ity in the Town C	Sentre			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
1.1.	<ul> <li>Aspirations housing study</li> </ul>	March 05	<ul> <li>Findings of report approved by ODPM and conditions of capital grant met (Mar 05)</li> </ul>	• HMRF £8.5m	Team Leader HMR	<ul> <li>Transform South Yorkshire Board</li> </ul>
11.2	Feasibility work to     housing demonstration     area	March 05	<ul> <li>Technical reports and studies completed on all 4 sites (Mar 05)</li> </ul>	HMRF £500,000     Private Sector	Team Leader HMR	<ul> <li>Transform South Yorkshire Board</li> </ul>
11.3	Design coding to Westgate area of Town Centre	March 05	<ul> <li>Engagement of consultants (Dec 04)</li> <li>Detailed planning submission submitted to the Planning Authority (Feb 04)</li> <li>Design principles agreed for the area (Mar 05)</li> </ul>	<ul><li>ODPM £75,000</li><li>HMRF £75,000</li></ul>	Head of Forward Planning	ODPM     Rotherham     Town Team
11.4	Town Centre master planning complete	March 05	<ul> <li>Masterplan published by Town Team (Sept 04)</li> <li>Implementation plan developed (Mar 05)</li> </ul>	• Renaissance SY £300,000	Executive Director of EDS	Town Team
11.5	Develop a living over the shop programme	March 06	<ul> <li>First pilot scheme completed - number of units to be determined (Mar 06)</li> </ul>	HMRF     £720,000 &     Private sector     funding	Team Leader HMR	Town Team &     Transform SY

Strategic Theme	Renew the Housing Market	et				
Strategic Objective 11	Create a new urban community in the Town Centre	lity in the Town C	Sentre			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
9.11.6	Establish Town Centre delivery vehicle	March 05	<ul> <li>Complete delivery vehicle study (Dec 04)</li> <li>Delivery/joint venture agreement entered into (Mar 05)</li> </ul>	• HMRF £40,000	Team Leader HMR	Transform SY & Council Cabinet
11.7	Procurement of capital     works in housing     demonstration area	March 05	<ul> <li>Expressions of interest received (Jan 05)</li> <li>Tender documentation complete (March 2005)</li> <li>Selection of developer (March 2005)</li> </ul>	• HMRF	Team Leader HMR	Transform     South     Yorkshire     Board
8.	Gain control of strategic sites for housing development by land acquisition	March 08	First land assembly for redevelopment (Mar 08	HMRF     £475,000 &     Private Sector	Team Leader HMR	Town Team &     Transform SY
9.11	Complete capital works to demonstration area	March 07	<ul> <li>Increase number of households living in the town centre by 84 within 3 developments (Mar 07</li> </ul>	HMRF £6.5m.` & Private Sector	Team Leader HMR	Transform     South     Yorkshire     Board
Progress to Date	to Date					

Progress to Date

Consulation with Town Team to develop strategic thinking on population of town centre Successful bid for Housing Market renewal funding

Establishment of a town centre housing project team Public consultation on Town Charter

Strategic Theme	Renew the Housing Market	et .				
Strategic Objective 12	Increase the range and diversity of accommodation	sity of accommo	dation			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
12.1	Develop shared equity housing schemes	March 06	<ul> <li>First 20 shared equity properties developed (Mar 06)</li> </ul>	<ul><li>Private Sector</li><li>HMRF</li><li>Section 106</li><li>agreements</li></ul>	Team Leader - HMR	• SHP
12.2	Increase the number of new build 'high income' housing	March 10	<ul> <li>Incorporated into future development briefs (Mar 05)</li> <li>Completion of Housing Demonstration area in Town Centre (Mar 07)</li> <li>Numbers to be identified by masterplanning exercises in 4 ADFs (Mar 07)</li> </ul>	Private sector     HMRF	Team Leader - HMR	• SHP
12.3	Improve understanding of rural housing issues in Rotherham	March 07	<ul> <li>Inform sub-regional Housing Strategy (Mar 05)</li> <li>Undertake masterplanning in rural areas (Mar 07)</li> <li>Appointment of Rural Planning Officer (Mar 06)</li> </ul>	HIP     Planning     Authority     HMRF	Head of Neighbourhood Development	• SHP
Progress to Date  • Developed a fr	gress to Date  Developed a framework for Master plans and area development frameworks	ans and area de	velopment frameworks			

New affordable housing policy adopted under local supplementary planning guidance

Completed a supported housing scheme for young parents and pregnant teenagers – provision of 10 units Rejuvenated former derelict private sector housing in Brinsworth – 40 units refurbished for sale and rent

Strategic Theme	Provide Fair Access and Choice	Choice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
13.1	Overnight homeless accommodation units introduced to reduce use of B/B to zero.	March 07	<ul> <li>3 units of overnight accommodation to be developed by June 2005</li> <li>Reduced use of bed and breakfast accommodation BVPI 183 target 0.29 days in Mar 05, 0.14 day in Mar 06, 2ero in Mar 07</li> <li>100% achievement in respect of Government target of reducing useage in respect of families with children and pregnant mothers in bed and breakfast (Mar 07)</li> <li>Development and completion of 14 units dispersed housing scheme at Elliott Court for single homeless with Action Housing Society (Mar 07)</li> <li>Overnight units of accommodation established (Mar 07)</li> </ul>	Bed and     Breakfast     funding £8,000     Supporting     People     Hallam Housing     Staff Resources	Prevention and Support Team Leader	Cabinet Report P1E forms CIPFA returns ODPM quarterly monitoring reports

Strategic Theme	Provide Fair Access and Choice	Choice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
13.2	<ul> <li>Develop 5 year marketing plan</li> </ul>	March 05	<ul> <li>Reduction in level of homelessness presentation of 5% per annum (Mar 05)</li> </ul>	<ul><li>Staffing resources</li><li>Budget £1,000</li></ul>	Prevention and Support Team Leader	<ul><li>Cabinet Report</li><li>P1E forms</li><li>CIPFA returns</li><li>ODPM</li></ul>
			<ul> <li>Service directory     developed identifying     services and housing     provision (Dec 04)</li> </ul>	• £2,000		quarterly monitoring reports
			Complete development and distribution of bomelessness service.	• £1,000		of directory  Annual review
			literature and posters (Dec 04)			or interature
			<ul> <li>I enants rocus group for homelessness issues established (Mar 05)</li> </ul>	• Venues		<ul> <li>6 month review of outcome of outreach</li> </ul>
			<ul> <li>Continued increase in level of presentations experienced throughout</li> </ul>	• £1,000		services • Quarterly Reports
			<ul><li>the year. (Mar 05)</li><li>Prevention programme rolled out to 4 more</li></ul>	<ul> <li>Development and</li> </ul>		<ul> <li>PDR's</li> <li>6 month review</li> <li>of PDR's</li> </ul>
			schools (Mar 08)  Homelessness Training	implementation of Outreach Services with		One to one supervision be
			members of staff during February, March and (April 2005)	10 agencies July 2005		lean leade
			<ul> <li>Home visiting for all homelessness</li> </ul>	<ul> <li>Ricochet funding</li> </ul>		

Strategic Theme	Provide Fair Access and Choice	Choice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			applications implementation (April 2005)  Prevention and Support Officer personal case management reduction target 20% homelessness application investigations (Mar 08)  Prevention Filtering Service implemented for all presentations, effective (April 05)  Re-training of Neighbourhood staff on advice and assistance, (June 2005)	• £12,000		
13.3	Implement new     homelessness PI's	March 05	LPI 67 / BVPI183 /     BVPI 202 / BVPI203 -     all achieve upper     quartile performance     (Mar 05)	ODPM Grant     £31,000      Training on     Homelessness	Prevention and Support Team Leader	<ul> <li>Performance         Management         Framework         Monthly report         to unit manager     </li> </ul>
			100% achievement of homelessness decisions within statutory guidelines (Mar 05)     Compliance with new	Prevention completed by April 2005  Addit and performance		<ul> <li>Quarterly report to Cabinet</li> <li>Member</li> <li>Cabinet Report</li> <li>Supervision</li> </ul>

Strategic Theme	Provide Fair Access and Choice	Choice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			indicators achieved (Mar 05) Service promotional material developed and distributed (Mar 05) Development and implementation of new BVPI's for 2005/2006 on prevention services, (awaiting confirmation of details) (Mar 05) Development and implementation of local pi's to measure effectiveness of advisory services (Mar 05) Reduction of homelessness presentations by 20% (Mar 05)	management systems for each PI established and operational by April 2005  Addit and performance management systems for each PI established and operational by April 2005  Prevention and Support Officer personal case management reduction target 20% on homelessness applications		weekly
13.4	Develop resettlement     of offenders strategy	March 05	<ul> <li>Joint protocols and risk management procedures in place (Mar 05)</li> <li>Regional Re-settlement Group established (Mar 05)</li> </ul>	Video Link set     up and annual     running costs     £6,000     Attendance and     participation of     monthly	Prevention and Support Team Leader	Cabinet Report

Strategic Theme	Provide Fair Access and Choice	Choice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
13.5	Evaluate existing homelessness services and develop fast track homelessness system	March 06	Video Link operational with Doncaster Prisons, protocols for use established and operational (Mar 05)     Undertake Multi Agency Learning and Development Workshop (March 2005)      Reduction in level of repeat homelessness applications by 10% per annum (Mar 05)     Service directory completed (Mar 05)     Service implement for all presentations, effective (April 2005) reduction of 20% by the protocol of 2	meetings ongoing Annual running costs £6,000 2005/2006 Establish baseline position and framework for development of protocols and procedures August 2005 Staffing resources Housing Advice Team Mediation Services available On going production costs £3,000	Prevention and Support Team Leader	Quarterly monitoring report     P1E forms     CIPFA returns     ODPM quarterly monitoring reports     Annual review     Monthly monitoring reports     Annual review     Monthly monitoring reports
			presentations referred for home visits	Neighbourhood Offices - Complete		<ul><li>manager</li><li>Training</li><li>programme</li><li>and attendance</li></ul>

Strategic Theme	Provide Fair Access and Choice	Choice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
				<ul> <li>Referral systems with Neighbourhood Offices/Statutory and Voluntary Agencies March 2005</li> <li>Training of all staff on filtering processes April 2005</li> <li>Training on advice and advice and advice and assistance April/May 2005</li> <li>Community resource information from Neighbourhood Officers June 2005</li> </ul>		of training records  • Monthly report to unit manager on level of presentations • 6 monthly review of services available
13.6	<ul> <li>Implement Personal Housing Plan pilot</li> </ul>	Sept 05	Reduction in level of homelessness presentation of 10% per	<ul><li>Staffing resources</li><li>Budget £500</li></ul>	Prevention and Support Team Leader	Quarterly monitoring report
			annum (Mar 05)  Pilot undertaken (Dec 04)	<ul> <li>Production of new</li> </ul>		Supervision     meetings -     weekly

Strategic Theme	Provide Fair Access and Choice	hoice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
				• • • •		Monthly progress report to unit manager
);; 	• Evaluate mediation pilot	March	<ul> <li>Reduction in level of homelessness presentation by 5% (Mar 05)</li> <li>Mediation pilot undertaken 100% (Mar 05)</li> <li>Evaluation of Mediation Service complete (Mar 05)</li> <li>Mediation Service protocols and policy realigned (July 04)</li> <li>Mediation Service mainstreamed within Prevention and Support service (Sept 05)</li> </ul>	Sheffield     Mediation     Budget £1,000     Re-launch and promotional materials     Service Costs     £10,000  rt	Support Team Leader	Auarterly     monitoring     report     Supervision     meetings –     weekly     Homelessness     Strategy Group     Monthly     monitoring     report to unit     manager

Strategic Theme	Provide Fair Access and Choice	Choice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
13.8	Review of Out of     Hours homelessness     service	March 05	Reduction in out of hours homelessness referrals by 1 case per week (Mar 05)	Staffing     resources	Prevention and Support Team Leader	<ul> <li>Quarterly         monitoring         report</li> <li>Homelessness         Strategy Group</li> </ul>
13.9	Improve partnership     working and co-     ordination with     Rotherham     Homelessness project     in respect direct     access provision	March 06	<ul> <li>Successful implementation of direct access and day service provision (Mar 06)</li> <li>Provision of a direct access facility provided by private sector (Mar 06)</li> <li>RHP have secure premises of White Swan (Mar 06)</li> <li>Building works underway to equip the direct access provision for individuals (Mar 06)</li> <li>Premises to become operational during 2005/2006 (Mar 06)</li> </ul>	Staffing support to Rotherham Homelessness Project     Drop in service will be provided from the prevention and support team Independent resources secured for work to-date     Grant aid required for revenue support possible requirement form Local Authority     £30,000	Prevention and Support Team Leader	Quarterly     monitoring     report on     access to direct     services     Update reports     at monthly multi     agency     meeting     Update reports     at monthly multi     agency     meeting     meeting

		Monitoring Arrangements	<ul> <li>Cabinet Report</li> <li>Women's Refuge Management Meetings</li> <li>Women's</li> </ul>	Budget £29,000     Monthly     monitoring     report to unit     manager
		Task Manager	Community Services Manager	Prevention and Support Team Leader
		Resources	Staffing resources Market rent payment ADP funding Yearly Grant £19,000	7 units of accommodation £24,000 £12,000 . £29,000
			• • •	•
		Measure/Milestone	Lease extension for further 5 years (Mar 05) Development of New Women's Refuge completion (Mar 05) Move on accommodation from Women's refuge established (Mar 05) Secured financial resources to re-develop Women's refuge (Mar 05)	Establish and develop further additional 3 units of emergency accommodation (Mar 05) Developed and operational 7 units of dispersed housing accommodation for use whilst homeless applications under investigation (Mar 05)
			• • •	•
Shoice		Completion Date	March 05	March 05
Provide Fair Access and Choice	Prevention of Homelessness	Action	Re-negotiate existing lease and increase provision with Women's Refuge	Additional emergency     homelessness units
Strategic Theme	Strategic Objective 13	Action No.	13.10	13.11

Strategic Theme	Provide Fair Access and Choice	Choice				
Strategic Objective 13	Prevention of Homelessness					
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
13.12	Review strategies     associated with     homelessness to     priorities objectives	Oct 05	<ul> <li>Homelessness strategy and action plan updated to reflect changing local and requirements (Oct 05)</li> </ul>	• • •	Prevention and Support Team Leader	<ul> <li>Quarterly         monitoring         report         Homelessness         Strategy Group         Quarterly         monitoring         report</li> </ul>
13.13	Reduce customer     time-span in temporary     accommodation	March 06	<ul> <li>Reduction of to average of 2 months (Mar 06)</li> <li>Nominations</li></ul>	Staffing resources     Access to voids in borough     Service Level agreement in place with registered social landlords     Choice Based letting – priority cards     Daily contact with RSL's     Staff time     Staff time     Staff time     Staff time     Staff time     Staff time	Prevention and Support Team Leader	Quarterly monitoring report     P1E forms     CIPFA return     ODPM quarterly monitoring reports     Monthly monitoring report to unit manager

Strategic Theme	Provide Fair Access and Choice	e				
Strategic Objective 14	Securing suitable, quality housing					
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
14.1	Furnished accommodation scheme operational	March 06	<ul> <li>100 units available from (May 2004) and a further 100 units by (March 2006)</li> <li>Accommodation Strategy adopted (Mar 05)</li> <li>Market tested furnished suppliers complete (Mar 05)</li> <li>Research and benchmarking undertaken on Furnished Accommodation Services complete (Sept 05)</li> </ul>	LPSA pump     priming £40,000     grant     £200,000     unsupported     credit approval	Furnished Accommodation Team Leader	Monthly BVPI's and LPI's     Quarterly LPSA monitoring reports
142	Increase Homelessness     dispersed furnished units	March 05	<ul> <li>Increase from 20 to 32 units (Mar 05)</li> <li>Reduction in use of bed and breakfast accommodation (Mar 05)</li> <li>Tenancy Support Service developed and operational through supporting people programme (Mar 05)</li> </ul>	<ul> <li>Budget £29,000</li> <li>Supporting People Funding £14,000</li> </ul>	Prevention and Support Team Leader	<ul> <li>Quarterly         monitoring         reports</li> <li>Homelessness         Strategy Group</li> <li>Monthly         Supervision</li> <li>Quarterly         Supporting         People         monitoring         returns</li> </ul>

Strategic Theme	Provide Fair Access and Choice	e.				
Strategic Objective 14	Securing suitable, quality housing					
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
6. 6.	• Choice based letting scheme introduced	March 05	<ul> <li>Scheme adopted and operational (Mar 05)</li> <li>Strategy adopted (Mar 05)</li> <li>Consultation arrangements</li> <li>Undertaken (Mar 05)</li> <li>Customer working group established (Mar 06)</li> <li>Policies and procedures under review following consultation (Mar 05) arrangements 50% complete on track for complete on in tench 2005)</li> <li>Bevelopment of a Property Shop (Mar 05)</li> <li>50% increase in level of nominations received (March 2005)</li> <li>Reduction in tenancy terminations and property refusals (Mar 05)</li> <li>10% reduction in first year of operation (Mar 06)</li> </ul>	<ul> <li>HRA</li> <li>ESCO (Energy Services Company)</li> <li>Advertising materials</li> <li>Web site</li> <li>OHMS version 34 operational</li> <li>Staffing resources</li> <li>Capital and Revenue costs Year 1</li> <li>£124,633 Year 2 revenue</li> <li>£79,646 Annual income form ESCO £38,937</li> <li>To be costed awaiting details form Surveyor</li> <li>IT monitoring systems</li> </ul>	Services Manager	Cabinet Report Quarterly monitoring report Weekly progress meetings

Strategic Theme	Provide Fair Access and Choice	Φ				
Strategic Objective 14	Securing suitable, quality housing					
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			• Improvement in HES 5 local performance indicator (98% in Mar 05, 98.2% in Mar 06 and 98.4% in Mar 07)			
14.4	Complete ODPM Cross     Service Supporting People     review	June 05	Review complete by     (June 2005)	Staffing     resources	Social Services Project Manager	Supporting     People Review     Service     Improvement     Action Plan
14.5	Cost benefit analysis of Home Improvement Agency as an extension of the Agency Service	March 05	<ul> <li>Properties repaired via external funding</li> <li>Increased performance on BVPI 62 of 8% (Mar 05)</li> <li>Delays experienced in the development of HIA, service to be operational (April 2005)</li> </ul>	HIA Grant £45,000     Capital     Programme from 2005/06     Match funding contribution of Revenue funding £20,000 per year	Adaptations and Improvement Team Leader	Cabinet report     Supporting     People     Contract -     Review and     QAF     HIA Steering     Group bi-     monthly     meetings and     reporting     mechanisms

Strategic Theme	Provide Fair Access and Choice	ф				
Strategic Objective 14	Securing suitable, quality housing					
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
14.6	Develop and implement     Lifetime Homes Strategy	March 06	<ul> <li>Principles embedded within Decent Homes programme (Mar 06)</li> <li>Alignment with Affordable Housing policy (Mar 06)</li> </ul>	<ul> <li>Capital Programme</li> <li>Staff time</li> <li>Multi agency</li> <li>working group</li> </ul>	Decent Homes Manager	<ul> <li>Cabinet report</li> <li>Decent Homes         Programme</li></ul>
14.7	Conduct Special Needs     Housing Survey	March 05	Negotiations to take place with interested consultant (February 2005) Work Commenced (Mar 05)	<ul> <li>Capital programme £70,000</li> <li>Extension of time period to undertake work</li> </ul>	Community Services Manager	<ul><li>Cabinet report</li><li>HIP returns</li></ul>
14.8	Single Assessment     process for Extra Care     Housing development     introduced	March 06	30% of Assessment development work complete (Mar 06)	• Staffing resources	Assessment Team Leader Assessment Team Leader	Quarterly     monitoring     report     NSF quarterly     action plan     Quarterly     monitoring     report

		Monitoring Arrangements	Cabinet report Extra Care working group Older People's Housing Strategy Action Plan Void monitoring Quarterly monitoring of de- designations
		Task Manager	Housing Manager Supporting People Manager Head of Service - Social Service Service Development Team Leader
		Resources	HRA     Capital     Programme     L.A. land     Housing     Corporation     Transform     South Yorkshire     £152,000     Staffing     resources     Staffing     Foole     Staff resources     HIP     Supporting     People     RSL reserves     RMBC land     assets
		Measure/Milestone	<ul> <li>Rationalisation of existing sheltered accommodation (Mar 05)</li> <li>De-designation of sheltered units (Mar 05)</li> <li>Identification of complexes suitable for Extra Care Housing (Mar 05)</li> <li>Allocations based on needs assessment (Mar 05)</li> <li>Redevelopment of unsustainable sites (Mar 05)</li> <li>De-designation of low demand sheltered housing to facilitate rehousing of younger and smaller households operational (Mar 05)</li> <li>50% of work completed (Mar 05)</li> <li>50% of work completed (Mar 05)</li> </ul>
e)	6	Completi on Date	March 05
Provide Fair Access and Choice	Securing suitable, quality housing	Action	Sheltered Housing Review
Strategic Theme	Strategic Objective 14	Action No.	14.9

Strategic Theme	Provide Fair Access and Choice	ø.				
Strategic Objective 14	Securing suitable, quality housing					
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
14.10	Implementation of Outreach Information Services	March 06	<ul> <li>Outreach services to community and voluntary agencies introduced</li> <li>Outreach services in place with 6 agencies (Mar 06)</li> </ul>	• £1,000	Housing Advice Team Leader	<ul> <li>Monthly Supervision</li> <li>Quarterly monitoring report</li> <li>ODPM quarterly monitoring reports</li> </ul>
14.11	Nomination agreements     with private landlords	March 06	Meeting agreed with     Private Landlord Forum     to take place     (February 2005)     Develop Private     Landlord Access Guide     (May 2005)     Protocol in place     (October 2005)	• £2,000 • Staffing resources	Housing Advice Team Leader Prevention and Support Team Leader Support Team Leader Prevention and Support Team Leader Leader Prevention and Support Team	<ul> <li>Monthly Supervision</li> <li>Quarterly monitoring report</li> <li>CIPFA return</li> <li>ODPM quarterly monitoring reports</li> <li>Monthly report to unit manager</li> </ul>
Progress to Date	ss to Date	,				

Pro-active role in supporting people programme through Core strategy and Commissioning Groups

Contribution to supporting people reviews and priority setting for commissioning and de-commissioning of services. Review of central warden service and young people's provision

Provide Fair Access and Choice  Supporting individual needs and hard to reach groups	ce hard to reach groups	h groups				
	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
•	Adoption of Older Peoples Housing Strategy	July 05	<ul> <li>Strategy drafting – renegotiated date (July 2005)</li> <li>Sheltered Housing Review underway</li> <li>Corporate Older People's Strategy (July 05)</li> </ul>	Staffing resources Strategy budget £1,000 Re-alignment of sheltered housing	Community Services Manager	<ul> <li>Older People's Planning Group Strategy Action Plan</li> <li>Cabinet report</li> <li>Monthly Housing Strategy</li> </ul>
•	Advice Service introduced	June 05	<ul> <li>Operational by October 2004</li> <li>Re-location to Property Shop – (June 2005)</li> <li>Development and distribution of promotional material (April – 2005)</li> <li>Achieve 10% reduction in level of evictions based on 2004/2005 eviction levels (Mar 05)</li> <li>Achieve 20% reduction in level of repeat applications for rehousing based on 2004/2005 eviction level of repeat applications for rehousing based on 2004/2005 rehousing based on 2004/2005 repagalication rates (Mar 06)</li> </ul>	Set up costs     contained     within Property     Shop budget     for Choice     Based Lettings     scheme     £7000	Housing Advice Team Leader Community	Cabinet Report Quarterly monitoring report  PI report to unit manager 1st March 2005 Monthly progress report to unit manager

		Monitoring Arrangements		Monthly     Supervision     Quarterly     monitoring report
		Task Manager		Adaptation and Home Improvement Team Leader
		Resources		• Staffing resources
	groups	Measure/Milestone	<ul> <li>Achieve 20% reduction in tenancy terminations and property refusals based on 2004/2005 levels (Mar 08)</li> <li>Increase in the level of Domestic Violence cases maintaining tenancies by 10% based on 2004/2005 level of presentations to Prevention and Support team (Mar 06)</li> <li>E-access to housing advice available by (June 2005)</li> </ul>	<ul> <li>Home Improvement         Team Leader has been         on long term sickness         leave, lack of capacity to         cover area of work</li> <li>Work to be completed         by (June 2005)</li> </ul>
Ce	hard to reach	Completi on Date		June 05
Provide Fair Access and Choice	Supporting individual needs and hard to reach g	Action		Adapted property database established
Strategic Theme	Strategic Objective 15	Action No.		15.3

Strategic Theme	Provide Fair Access and Choice	φ				
Strategic Objective 15	Supporting individual needs and hard to reach groups	ard to reac	h groups			
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
15.4	Expansion of Prison Video Link service	March 05	<ul> <li>Improved mutli-agency working and referral arrangements</li> <li>Improved access to housing options for customers (July 05)</li> <li>Available to 90% of Doncaster prison cases(July 05)</li> <li>Video link operational</li> <li>Further development and promotion of Video Link with prison inmates (May 2005)</li> <li>Expansion of Video Link to other service providers minimum of three by (July 2005)</li> </ul>	Staffing resources     Capital Programme £6,000     Staffing resources	Housing Options Team Leader	Cabinet Report     Homelessness     Quarterly     monitoring     report     Monthly     Supervision
15.5	Development and implementation of BME Housing Strategy	March 05	<ul> <li>Culturally sensitive services developed to reflect needs of customers in the borough (Dec 04)</li> <li>Consultation Conference (Dec 04)</li> <li>Production of strategy (Mar 05)</li> <li>Appointment of Equalities and Diversity Officer (Dec 04)</li> </ul>	<ul> <li>Housing Investment Programme - £10,000 to develop</li> <li>HRA</li> </ul>	Equality and Diversity Officer	Core Statistical return Cabinet Report Quarterly monitoring report

Strategic Theme	Provide Fair Access and Choice	)e				
Strategic Objective 15	Supporting individual needs and hard to reach groups	ard to reach	groups			
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			<ul> <li>Introduction of positive action training scheme (Mar 05)</li> <li>Improvement in BVPI 74 and 75 (Mar 05)</li> </ul>			
15.6	Development and implementation of Housing elements of Community Cohesion Strategy	March 06	<ul> <li>Anti-social behaviour strategy complete (Mar 05)</li> <li>Service Level Agreements in place to provide multi-tenure service (Mar 05)</li> <li>Reduction in crime levels and anti social behaviour (Mar 06)</li> <li>Improved integration of multi-cultural communities (Mar 06)</li> <li>Implement victim support strategy (Mar 06)</li> <li>Extend safer homes pilot to whole borough (Mar 05)</li> <li>Extend safer homes pilot to whole borough (Mar 06)</li> <li>Introduce dispersed alarm scheme (Mar 06)</li> <li>BVPIs and LPIs to</li> </ul>	Single Capital Pot £25,000 Neighbourhood Renewal Fund £70,000 Housing General Fund £120,000 HRA	Head of Neighbourhood Services	Cohesion Action Plan Cabinet Report Quarterly monitoring report

Strategic Theme	Provide Fair Access and Choice	ø				
Strategic Objective 15	Supporting individual needs and hard to reach gi	ard to reacl	n groups			
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			measure improvement – 126, 127, 128, 174, 175 and HES3 (Mar 06)			
15.7	Identification and agreement of standards and specification with BME communities for new build housing that is culturally sensitive	March 05	Increased take up of service provision from BME communities (Mar 05)	Staffing     resources	Policy Officer	<ul> <li>Number of new dwellings built through planning gain</li> <li>Cabinet Report</li> <li>Annual report</li> </ul>
15.8	Cross service review of Community Based Services	June 05	Project Plan compliant     with target dates, target     completion (June 05)	Staffing     resources		Social Service     Review Report     Social Service     Review Report
15.9	Evaluate disabled     adaptation take up with     BME communities	Nov 05	<ul> <li>Report on level and type of adaptations undertaken each year by ethnic origin identified by (July 05)</li> <li>Identify level of increased take up of service provision from BME communities over last 5 years (Oct 05)</li> </ul>	• Staffing resources		<ul> <li>Cabinet report</li> <li>Equality and</li> <li>Diversity Action</li> <li>Plan</li> <li>Action Plan</li> <li>Monthly</li> <li>reporting on</li> <li>Action Plan to</li> <li>Unit Manager</li> <li>Cabinet report</li> </ul>

Strategic Theme	Provide Fair Access and Choice	)e				
Strategic Objective 15	Supporting individual needs and hard to reach groups	ard to reach	n groups			
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			<ul> <li>3 year projection report of take up of services by BME communities (Nov 05)</li> <li>Development of promotional material on adaptations service (September 2005)</li> </ul>			October 2005
	Prevention Strategy		homelessness presentations and duties accepted (Mar 06) Continued reduction in rough sleeping levels (Mar 06) Undertaken rough sleepers count 2004 – nil return (Mar 04) Undertake rough sleepers count (Mar 05)	esources Preventative approach relevant housing and advice available regarding Registered Social Landlord and Private rented Multi-agency approach engaging with Outreach Services for hard to reach groups £3,000	Support Team Leader	Homelessness     Strategy Action     Plan     Quarterly     Cabinet     Member Report     Core Statistical     return     Quarterly     monitoring     report     Monthly     monitor of     rough sleeping     levels     Weekly bed     and breakfast     monitoring
						report to Yorkshire and

Strategic Theme	Provide Fair Access and Choice	Ф				
Strategic Objective 15	Supporting individual needs and hard to reach groups	ard to reach	n groups			
Action No.	Action	Completi on Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
						Humber Government Office  Monthly reports to Unit Manager Annual report
15.11	Create following     consultation with BME     communities provision of 3     furnished dispersed     accommodation for     households fleeing     domestic violence	March 06	<ul> <li>a units of accommodation for use by BME individuals to be brought on stream by (Sept 05)</li> <li>Consult with Community BME groups on suitability and location of units (July 05)</li> <li>Increase in the level of Domestic Violence cases maintaining tenancies by 10% based on 2004/2005 level of presentations to Prevention and Support team (Mar 08)</li> </ul>	<ul> <li>Budget £29,000</li> <li>Staff resources</li> </ul>	Furnished Accommodation Team Leader	<ul> <li>Quarterly         monitoring         report         Homelessness         Strategy Group         Monthly report         for Supervision         with Unit         Manager         Quarterly         monitoring         report         Homelessness         Strategy Group         Quarterly         report         Member         Member         Monthly         Domestic         Violence         monitoring         returns</li> </ul>

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Strategic Objective S 15	Supporting individual needs and hard to reach groups	ard to reacl	າ groups				
Action No.	Action	Completi on Date	Measure	easure/Milestone	Resources	Task Manager	Monitoring Arrangements
•	person scheme to aid independent living	March 06	<ul> <li>Reduction in falls home through prevention meas 5% (Mar 06)</li> <li>Reduction in delta hospital discharg 5% (Mar 06)</li> <li>Increased level cadaptations by 5 06)</li> <li>5% increase in the prector occupied law rulnerable peoplimproved home (Mar 06)</li> <li>2% increase in hoccupied by vulnerable peoplimproved home (Mar 06)</li> <li>2% increase in hoccupied by vulnerable receiving improvements in condition as consequence of Home Improvem</li> <li>Agency (Mar 06)</li> </ul>	Reduction in falls in the home through prevention measures by 5% (Mar 06) Reduction in delayed hospital discharges by 5% (Mar 06) Increased level of minor adaptations by 5% (Mar 06) 5% increase in the level of homes in the private sector occupied by vulnerable people with improved home security (Mar 06) 2% increase in homes occupied by vulnerable people with improved home security (mar 06) 2% increase in homes occupied by vulnerable people receiving improvements in stock condition as consequence of work by Home Improvement Agency (Mar 06)	<ul> <li>HIA Grant £45,000 (for year 1 and annual bids thereafter)</li> <li>£20,000 match funding for HIA</li> </ul>	Adaptations and Home Improvement Team Leader	Cabinet report Supporting People Contract - Review and QAF NSF Falls Prevention Action Plan Quarterly Cabinet report Monthly progress report to Unit Manager HIA Steering Group

# **Progress to Date**

Housing needs survey completed

Strategic Theme	Provide Fair Access and Choice	oice				
Objective 16	Improving accessibility and choice for those with lower incomes	oice for those v	with lower incomes			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
16.1	Equality Impact     Assessment on :-     Local Lettings Policy     Furnished     Accommodation     Scheme     Choice Based Lettings     Housing Advisory     Service	March 05	<ul> <li>Customer satisfaction surveys in place (Mar 05)</li> <li>Reduction in tenancy terminations and property refusals (Mar 05)</li> <li>Increased take up of service provision form BME communities (Mar 05)</li> <li>Reduction in repeat housing applications (Mar 05)</li> <li>Level of lettings through Choice Based Letting Scheme (Mar 05)</li> </ul>	• Staffing resources	Performance and Quality Officer (Diversity)	Monthly BVPI's and LPI's     Quarterly monitoring report
16.2	Promotion of Move In Packs with RSL's, statutory and non statutory agencies	March 05	<ul> <li>Increased take up levels of Move in Packs by 20% (Mar 05)</li> <li>Development and implementation of moving in packs across tenures to aid sustainability of tenancies – 70 established (Mar 05)</li> <li>Implementation of 100</li> </ul>	Budget £29,000     Income from     repayment of     packs     Staff resources     £1,000	Furnished Accommodation Team Leader	<ul> <li>Quarterly         monitoring         report         Homelessness         Strategy Group         Monthly         Supervision         Monthly         Supervision         Monthly         Supervision         Monthly         Supervision         Quarterly         monitoring</li> </ul>

Strategic Theme	Provide Fair Access and Choice	oice				
Strategic Objective 16	Improving accessibility and choice for those with lower incomes	oice for those v	vith lower incomes			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
			moving in packs across tenures to aid sustainability of tenancies 2005/2006 (Mar 06)			report
16.3	Improvements to Fast track housing agreements with grant funded agencies providing temporary accommodation for homeless individual / households	June 05	Rough Sleepers count (Mar 05)     Reduction in usage of Bed and Breakfast - BVPI 183 for children and families – achieved (Mar 05)     Fast track referral forms developed – (June 2005)	<ul> <li>Rush House         £22,030</li> <li>Robond         £25,000</li> <li>Women's         Refuge         £19,000</li> </ul>	Prevention and Support Team Leader	Quarterly monitoring report     Homelessness Strategy Group Weekly monitoring returns for Yorkshire and Humber Government Office     Weekly and Monthly report for Unit
16.4	Explore feasibility of common housing register	March 06	Agreement with RSL's and Private Landlords on common access mechanisms for customers seeking housing (Mar 06)	<ul> <li>Staffing resources</li> <li>Budget £1,000</li> </ul>	Housing Options Co-ordinator	Cabinet report

Strategic Theme	Provide Fair Access and Choice	hoice				
Strategic Objective 16	Improving accessibility and choice for those with	noice for those v	with lower incomes			
Action No.	Action	Completion Date	Measure/Milestone	Resources	Task Manager	Monitoring Arrangements
16.5	Evaluate effectiveness     of Affordability Strategy	March 06	Level of affordable     homes developed and     accessed through     Councils waiting list per     year – target of 57 units     Mar 05 and 89 units in     Mar 06	Staffing     resources	Strategy Manager	Cabinet report
16.6	Research and development of Disability Housing Strategy	March 06	Co-ordination of services to enable individuals to live independently in their homes and community (Mar 06)	<ul> <li>Staffing resources</li> <li>Budget £1,000</li> </ul>	Assessment Team Leader	Cabinet report

## **ROTHERHAM BOROUGH COUNCIL - REPORT TO MEMBERS**

1.	Meeting:	Environment Scrutiny Panel
2.	Date:	21 April 2005
3.	Title:	2010 Rotherham Ltd Performance Reporting Arrangements to the Council, 2005/6  All Wards Affected
4.	Programme Area:	Neighbourhoods

## 5. Summary

The report details proposals for 2010 Rotherham Ltd, the Arms Length Management Organisation (ALMO), performance monitoring and reporting arrangements to the Council.

#### 6. Recommendations

THAT MEMBERS ARE ASKED TO APPROVE MODEL 3 BY WHICH 2010 ROTHERHAM LTD WILL REPORT TO THE COUNCIL.

#### 7. Proposals and Details

A thorough benchmarking exercise which involved a number of ALMOs but specifically rounds 1 and 2 ALMOs was undertaken to inform this report. Their performance reporting arrangements have matured over time and are considered by the Audit Commission to be effective.

It was also necessary to review in more detail the most recent ALMO Audit Commission Inspection Reports to ascertain current Housing Inspectorate thinking. The inspection methodology has changed since the first three rounds of ALMO inspections. This has seen the launch of Key Lines of Enquiry (KLOEs) demonstrating evidence that the inspection regime has 'matured' and that the 'goalposts' have moved. A detailed review of recent inspection reports included:

- Sheffield Homes (24 January 2005)
- Barnet Homes (17 January 2005)
- Golden Gates Warrington (10 December 2004)
- Gateshead Housing Company (18 November 2004)

The findings that have shaped the development of 2010 Rotherham's performance reporting arrangements to the Council are detailed below. The Audit Commission quotes highlighted in italics have influenced the development of our performance monitoring arrangements

#### Sheffield Homes (3 stars)

The inspectors found that the arms length status is respected by members and noted good practice whereby scrutiny issue written letters to the ALMO containing actions to improve performance. They recommended a "formal structure of exception reporting of key issues not covered by performance indicators".

#### Barnet Homes (2 stars)

The inspectors identified good practice in the sharing of risks. "The risk register is reviewed on a quarterly basis between the head of retained housing functions and the ALMO Chief Executive".

#### Golden Gates (2 stars)

 The inspectors recommended that the reporting arrangements to the board needed quick reference summaries relating to key performance information so that it can make informed decisions. They also recommended a "formal arrangements are needed for dealing with poor performance between the ALMO and the Council".

#### Gateshead Housing Company (1 star but 'excellent' CPA rating)

The inspectors found that the Council is committed to facilitating the company's success. Scrutiny are keen to enable the company gets on with day-to-day delivery, while recognising that "overview and scrutiny provides a clear mechanism for the Council to challenge the company's performance".

Following benchmarking our findings have been captured in three different reporting models. These are included in Appendix 1 (Model 1), Appendix 2 (Model 2) and Appendix 3 (Model 3). A summary of these models is as follows:

#### Model 1

- (a) The ALMO reports performance to the ALMO Board and Area Boards.
- (b) Cabinet Member is involved in decision-making by scrutinising the ALMOs performance at quarterly cabinet member meetings through reports from the ALMO's Chief Executive.
- (c) Scrutiny Panel scrutinise decisions made by the ALMO Board and Council officers (including cabinet member). Potentially over-riding decisions already made by the ALMO Board.

#### Model 2

- (a) The ALMO reports performance to the ALMO Board and Area boards.
- (b) Cabinet member scrutinises performance of the ALMO at quarterly cabinet meetings.
- (c) Scrutiny not involved within the process and receives the performance report for information only. Our Audit Commission Relationship Manager suggests that we do have a scrutiny role because "the ALMO was set up to deliver the council's housing objectives.....the approach needs to be seamless in that it should follow on from the ALMO Board's role in managing performance".

#### Model 3

- (a) The ALMO reports performance to the ALMO Board and Area Boards.
- (b) Head of Neighbourhood Development and Cabinet Member are involved in assessing the performance of the ALMO, issuing written notices to the ALMO for compliance. This is done through quarterly performance and financial reports from the ALMO's Chief Executive.
- (c) Scrutiny Panel scrutinises Council officers (including cabinet member) over the performance of the ALMO (CPA issues only) and other retained housing functions. Scrutiny recommend actions to the ALMO council officers are accountable for improving performance overall

Scrutiny panel will expect the ALMO to take part in cross cutting neighbourhood related thematic reviews. This recognises the unique nature of the ALMO as a neighbourhood management company. 2010 Rotherham will report directly to scrutiny at half-year and end of year intervals on the progress with performance

of the Delivery Plan. Again, this recognises the inter-relationship with other neighbourhood issues.

## Appraisal of Models

(Appendix 1) appears to be the most popular, although not necessarily the best as the ALMOs have advised that there is a lack of clarity over responsibility and does not best demonstrate 'arms-length'. Using this model of reporting would likely to have a negative impact on inspection ratings. This model is being used by a number of ALMOs including Berneslai Homes (2 stars), Ashfield Homes (3 stars), Barnet (2 stars) and Derby Homes (2 stars).

An alternative model, Model 2 (Appendix 2) is currently being used in Bolton at Home (2 Stars). This model is slightly different as the Council has given the ALMO greater freedom in which to mange their own performance. This is proving successful and has created an accountable arms length relationship, which is seen as good practice by the Audit Commission. However, the Councils scrutiny role is removed from the process and this is seen as a weakness as the scrutiny function within Rotherham is a valuable contributor to our performance management arrangements.

Model 3 (Appendix 3) combines the best aspects of both reporting models and is similar to the model used in Sheffield (3 stars) and Gateshead (excellent CPA rating for performance management). After talking this Model through with other ALMOs it is identified as the preferred Model as it demonstrates arms-length. There is clearly defined and structured accountability, with the ALMO board in charge of performance and the Council's scrutiny panel adding value to the process by making recommendations for improvement. The model also appears to fit our shared neighbourhood objectives; this will ensure that the ALMO is accountable to the Council through its contribution to the neighbourhood agenda. Using this model would have a positive impact on both Council and ALMO inspection ratings.

Performance reporting is one element of the Council's Performance Management Framework. Our framework has been improved following external validation from Housemark last year. Housemark suggested that our results and strong performance management culture has created a 'winning formula'. In sustaining this, 2010 Rotherham will be buying this service from the Council through a Service Level Agreement (SLA). Research involving the Audit Commission and best practice benchmarks has revealed a number of critical factors to take into account in deciding how the new organisation will report to the Council.

#### Sustaining the 'winning formula'

Our Scrutiny function has contributed to the programme area's best ever performance results. It is important to note that the Council will still be responsible for statutory Best Value Performance Indicators (BVPIs), despite 2010 Rotherham delivering the services. The Audit Commission's Key Lines of Enquiry (KLOE) makes it clear that "members have an important role to play, both at ALMO Board Level and within the Council".

#### Effective governance

The Audit Commission's guidance on effective ALMO governance arrangements provides absolute clarity that the "ALMO Board is in charge of its own affairs but accountability ultimately belongs to the Council", as the asset holder. Striking the balance between roles and responsibilities of the board and elected members will provide the acid test on whether our relationship is truly arms length.

### Rotherham is unique

2010 Rotherham has been established as a neighbourhood management company. This is unique to other best practice benchmarks as we have shared Community Strategy Objectives and Corporate Plan Priorities around the neighbourhood agenda. This has to be reflected in a slightly different model to other ALMOs. Therefore a proposal of Model 3 is considered to be more appropriate.

## Risk Management

It is important that members receive timely information about decisions taken by the ALMO Board, particularly where there are shared risks between 2010 Rotherham and Rotherham MBC. Both partners must be aware of the risks that need to be managed to ensure improvements to services for the residents of Rotherham. A shared risk management agenda where joint impacts may occur will be the solution.

Model 3 will be the most appropriate route to ensure that we sustain the winning formula, that the ALMO Board is given sole responsibility for performance and that we create the right partnering culture to ensure that we maximise our contributions to shared objectives within the Community Strategy and Corporate Plan.

The Key Performance Indicator Suite has been developed. The suite incorporates existing national and local indicators and new best value indicators to be introduced in April 2005. The suite also includes Corporate Health performance measures, which the ALMO will need to own as a separate public body. For example, the ALMO will need to measure performance against the equalities standard to ensure that it contributes to the Council's equality objectives. The suite has also been informed by staff consultation and the inclusion of key efficiency targets for 2010 Rotherham's contribution to the Council's Annual Efficiency Statement (AES).

The suite is set against the Key Lines of Enquiry (KLOE), providing useful information at this point that the ALMO will be required to deliver against more indicators. This is common for all ALMOs as they separate from the local authority. The increase in the number of key performance indicators will provide the ALMO Board and the Council with a robust monitoring framework in which to assess the performance of the ALMO in key priority areas. The ALMO board may wish to extend the number of indicators to reflect wider objectives of 2010 Rotherham and this is entirely up to them. This suite represents the minimum measures required by the Council for the purposes of managing comprehensive performance. The Delivery Plan for 2010 Rotherham requires the ALMO to devise further indicators to illustrate how they will innovate and build up capacity to act as a Neighbourhood Management Company.

To ensure a clear reporting system, our arrangements are based on exception reporting, is simple to make sense of but detailed enough to guide decision making and which clarifies responsibility and accountability. Key issues not covered by the formal performance monitoring framework are reported by exception to both council and ALMO local and main boards.

The details of the performance monitoring arrangements are:

- Annual Delivery Plan (which includes the ALMOs contributions to the HRA Business Plan) and Quarterly Monitoring Reports presented to Cabinet Member and Scrutiny by the Chief Executive of 2010 Rotherham. The Quarterly Monitoring Reports include progress on efficiency savings and updates on the ALMOs Voluntary Efficiency Statement. This recognises the contribution of 2010 Rotherham has towards the Council's Gershon targets.
- 2. Neighbourhoods Quarterly Performance Report presented to Cabinet Member and Scrutiny by Neighbourhoods Strategic Service Unit. As a minimum, the reports will include detail regarding the progress of:
  - a. Service Level Agreements.
  - b. Service Delivery Standards.
  - c. Performance Indicators.
  - d. Financial Performance and Capital Programme to ensure investment plans are integrated with housing market renewal master plans to ensure investment is sustainable. This demonstrates close joint working to ensure capital investment is not wasted.
  - d. Customer Satisfaction and involvement.
- 3. Quarterly Performance Reports presented by the ALMO to the Head of Neighbourhood Development and Cabinet Member.
- 4. Detailed Monthly and Quarterly Business Reports presented by 2010 Rotherham management to the Board. Minutes of decisions taken presented to Cabinet and Scrutiny by the Neighbourhoods Strategic Services Unit. The detail of the reports will be determined by the ALMO Board.
- 5. Joint Monthly Performance meetings between the Landlord Client Manager and Business Manager within 2010 Rotherham. This process allows for discussion on performance, financial and risk issues. Risks are reviewed by carefully planning, prioritising and effectively resourcing change to improve services to tenants and other customers. This process also facilitates a seamless transition to the formal member arena which allows up to date monitoring and the opportunity for speedy corrective action where appropriate.

There is a facility to review this monitoring framework and the changes will be reflected in the Delivery Plan. This is in accordance with the 'variations' section of the Management Agreement. The management agreement states that 1 months' notice is required of any changes unless tenant and leasehold consultation is required. In compliance with Section 105 of the Housing Act 1985, 3 months' notice is required. Variations are likely to occur as a result of external validation.

## 8. Finance

There is an administration cost to producing performance reports. The ALMO Board will receive detailed analysis in the reports but it is envisaged that Environmental Scrutiny will receive summarised performance information relating to key performance areas; including CPA performance indicators, customer satisfaction and decent homes. This will be to the same format (as Neighbourhoods' Performance Report) and cycle as members have developed and have expressed satisfaction with recently. Members will receive more detailed exception reporting where performance slips; particular emphasis on areas which have an impact on the CPA and on the capital programme spend. These are the areas in which the Council is accountable for and has a legitimate interest in improving the Council's asset (i.e. the stock).

#### 9. Risks and Uncertainties

The immediate risk is to establish performance reporting arrangements for the ALMO to the Council. These risks are being managed by implementing Housemark's recommendations, ensuring that we build on the 'winning formula' of recent years. However there is a much more complex picture of risk associated within implementing a performance reporting arrangement. These risks were discussed in more detail in section 7 of this report. The main risks are associated with two key issues; effective board governance and the arms length test.

The Audit Commission will be looking for evidence that these two issues have been resolved and that the Council has devolved some of its powers. The Housing Inspectorate working on the ALMO inspection in November commented "that this is an area where a fine balancing act has to be made in relation to Governance and Arms Length relationships". What is clear is that the Scrutiny function will change and that there is absolute clarity in the roles and responsibilities of everyone involved in the performance management arrangements. In this context, we have devised the Service Level Agreement (SLA) and produced a more detailed Performance Management Framework between Rotherham MBC and 2010 Rotherham.

#### 10. Policy and Performance Agenda Implications

The Audit Commission will assess how arms length 2010 Rotherham is from the Council by reviewing a number of areas including our performance reporting arrangements. We have learnt from other ALMOs that this area is crucial for the inspectors. Therefore, there are several performance implications around the new Comprehensive Performance Assessment (CPA) methodology, performance indicators, governance and performance management generally. All of these will impact on the Council's CPA score in 2005/6 and the ALMO Inspection in November 2005.

The ODPM has released guidance (ALMO Governance Resource Pack, September 2004) on the key principles of the monitoring arrangement:

- "The Board has primary responsibility for the ALMOs performance and operation, and is accountable to the local authority under the terms of its Management Agreement.
- The local authority remains statutorily responsible for delivering the housing management service and can terminate its Management Agreement with the ALMO if things go badly wrong or if the ALMOs performance is consistently unsatisfactory".

The important of good governance is crucial to the success of 2010 Rotherham and Model 3 appears to provide synergy between good ALMO governance and effective Council overview and scrutiny. The 'Good Governance Standard for Public Services' was launched on 11 January 2005 by the Chartered Institute of Public Finance and Accountancy and the Office for Public Management. It advises "that roles and responsibilities of the ALMO the Council are clear, that the ALMO is accountable" like any other public body and that "decisions need to be understood and scrutinised by stakeholders". The role of Scrutiny is paramount in that it must continue to play a part in service improvement and in making sure that residents of Rotherham are receiving good value for money. This is why the Chief Executive of 2010 Rotherham will report to scrutiny twice throughout the year to report progress in relation to the neighbourhood agenda. Our Relationship Manager has suggested that "the ALMO could then be asked to present themselves before Scrutiny should performance continuously not improve and after the Board has had the opportunity to address the issues".

Our Relationship Manager has also identified a further performance implication in "that the council will no doubt be providing certain support service such as IT, therefore if poor performance is due to ineffective systems that do not allow the ALMO to effectively manage performance, then it would be difficult for the council to hold the ALMO to account. In this situation I would expect the council to be working hard to address the issues that they are responsible for or the ALMO to procure similar services elsewhere".

Within this context, Model 3 provides an effective performance reporting arrangement between the Council and the ALMO. There is a clear role for Scrutiny in that it is there to protect the Council's assets and will make formal recommendations to the ALMO Board. The board will choose whether to action those recommendations but in the spirit of partnering, the board would require a

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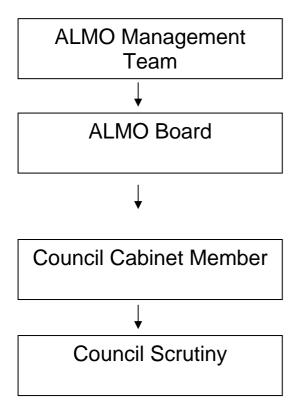
rationale behind decisions it takes. This represents a rigorous and transparent process for improving the quality of services and resident satisfaction.

## 11. Background Papers and Consultation

A number of reports and good practice advice/guidance have been taken into account in the production of this report. This included guidance from the Audit Commission, the ODPM, the Chartered Institute for Public Services, Housemark and the best performing ALMOs. This report has also been shaped by the Council's new Performance Management Framework and has been discussed with Programme Area Management Team and Cabinet Member.

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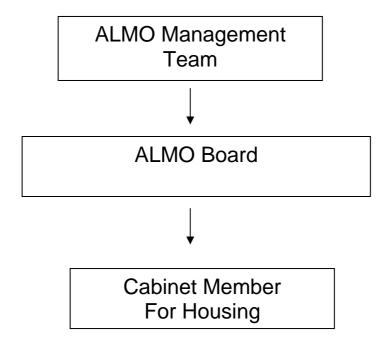
**Appendix 1: Model 1 - Building on the Performance Hierarchy** 



# **Summary**

- 1. The ALMO reports performance to the ALMO Board and Area Boards.
- 2. Cabinet Member is involved in decision-making by scrutinising the ALMOs performance at quarterly cabinet member meetings.
- 3. Scrutiny Panel scrutinise decisions made by the ALMO Board and Council officers (including cabinet member). Scrutiny has control over decision-making within the ALMO. Potentially over-riding decisions already made by the ALMO Board.

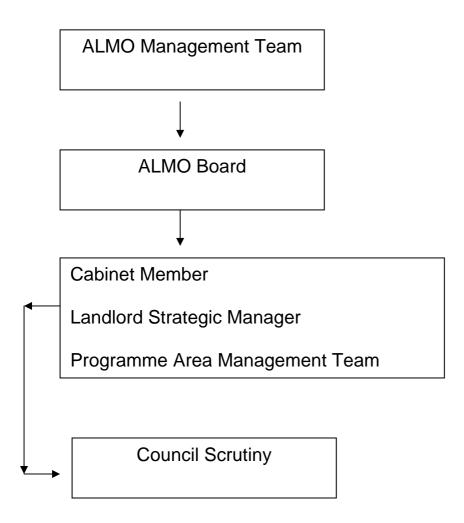
# Appendix 2: Model 2 – Devolving Power to the ALMO



# **Summary**

- 1. The ALMO reports performance to the ALMO Board and Area boards.
- 2. Cabinet member scrutinises performance of the ALMO at quarterly cabinet meetings.
- 3. Scrutiny not involved within the process and receives the performance report for information only. Scrutiny remains involved with decisions affecting the Delivery Plan and Annual Management Fee.

Appendix 3: Model 3 – Performance managing our 'unique' relationship



# **Summary**

- 1. The ALMO reports performance to the ALMO Board and Area Boards.
- Landlord Strategic Manager and cabinet member regularly involved in assessing the performance of the ALMO, issuing written notices to the ALMO for compliance. This ensures that shared risks are managed and that progress is made against shared objectives.
- 3. Scrutiny Panel scrutinises Council officers (including cabinet member) over the performance of the ALMO and other retained housing functions. The scrutiny "call in" procedure will remain in place and decisions taken by cabinet member will be subject to this process and not the Chief Executive of the ALMO. This identifies the accountability of cabinet member and chief Council officers and balances the need for the ALMO to be "armslength". This process recognises that "call-in" provides a useful contingency and support mechanism to the cabinet member process. Scrutiny recommend actions to the ALMO council officers are accountable for improving performance overall.

## **ROTHERHAM BOROUGH COUNCIL - REPORT TO MEMBERS**

1.	Meeting:	Environment Scrutiny Panel
2.	Date:	21 <sup>st</sup> April 05
3.	Title:	Bulky Items and Special Collections: Price Review 2005/06
4.	Programme Area:	Neighbourhoods

# 5. Summary

**5.1** The prices to be charged to customers for the collection and disposal of bulky items and special collections from households. The revised prices to be introduced with effect from 1<sup>st</sup>. April 2005.

## 6. Recommendations

#### 6.1 MEMBERS ARE REQUESTED TO APPROVE:

THE PROPOSED PRICE CHANGES FOR IMPLEMENTATION FROM 1<sup>ST</sup> APRIL 2005.

#### 7. Proposals and Details

- 7.1 The Council has a mandatory duty to collect household waste and if requested by the occupier of a premise to do so, may make a reasonable charge for the collection of bulky items. This is the first review of the charges made for bulky items and special collections since 1<sup>st</sup> May 2003. The previous price having being held for almost two years. The effect of inflation and the Government increasing Landfill Tax from £14 per tonne to £18 per tonne during the period demands a review of our pricing structure.
- 7.2 Consideration has to be given to achieving the correct balance between the need to recover our actual costs of operating the service and the requirement to keep the service financially attractive, thereby encouraging its continued use by customers.
- 7.3 It is proposed that the price charged to the customer for the collection of a standard bulky item (please see Appendix 1 for definition) including refrigerators is increased from £8.00 to £10.00. This price is subsidised by the Council as shown by the Table in Section 8, Finance.
- 7.4 It is recognised that specific members of our community may find the charges difficult to bear. Therefore, a further discounted price will be offered to Rothercard holders at 50% of the normal rate.
- 7.5 It is proposed that the prices charged for the collection of larger orders and DIY items are increased in line with movement in inflation and Landfill Tax since the last review. Full details of these charges are included in Appendix 1.

#### 8. Finance

8.1 The charge made to the customers is a contribution towards meeting the full cost incurred by the Council as shown by the following Table. The estimated net cost to the Waste Management Budget is £93,750. This amount is built into our existing base budget.

Collection type	Est. Collect- ions p.a.	Actual cost per collect'n	Custo contril		Council Contrib- ution	Estimated cost to Waste Mgt. Budget (2005/06)
			Incl. VAT	Excl VAT		
Standard	3,200	£18.00	£10.00	£8.51	£9.49	£30,370
Standard - Rothercard	500	£18.00	£5.00	£4.26	£13.74	£6,870
Fridge	2,850	£25.00	£10.00	£8.51	£16.49	£47,000
Fridge - Rothercard	450	£25.00	£5.00	£4.26	£20.74	£9,330
TOTAL	7,000					£93,570

#### 9. Risks and Uncertainties

**9.1** Demand for the service is price sensitive. Therefore, any significant increase in the price could affect demand for it and may lead to some individuals considering alternative ways of dealing with their bulky items of waste, which at worst, may include illegal methods of disposal.

#### 10. Policy and Performance Agenda Implications

- 10.1 The Bulky Items Collection Service provides a convenient means by which householders without their own transport (and not able to access our Household Waste Recycling Centres) are able to dispose of their bulky items of waste. A further discounted price is offered through Rothercard to assist those with less resources. This follows the Council's Core Value of putting people first and ensuring fairness and equity in service delivery.
- 10.2 The collection of bulky items contributes towards ensuring that a clean, safe and pleasant environment is created. All "white goods" collected on the service (fridges, cookers, etc.) are segregated and taken to our Recycling Centres for processing and recycling reducing our input to landfill. In turn this directs the service towards achieving our Programme Area's strategic objective to deliver a long term approach to waste and recycling to minimise

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- the need for waste disposal, which also contributes to the delivery of the Corporate Priority "a place to live".
- 10.3 All household items collected and segregated for recycling count towards our recycling targets and contribute towards increasing our rating for BVPI 82a Percentage of Household Waste Recycled.

# 11. Background Papers and Consultation

- **11.1** APPENDIX 1 Proposed Scale of Charges for the Collection of Bulky Items of Household Waste 2005/06
- 11.2 A comparison has been made with the charges made by neighbouring Local Authorities for equivalent collections of bulky items of household waste. These charges range from £11.75 to £28.00 per collection. This demonstrates that our proposed standard price of £10.00 is very reasonable for this type of service.

**Contact Name :** David Hill, Project Officer, Telephone Ext. 4539, e-mail: david-envhealth.hill@rotherham.gov.uk

ROTHERHAM METROPOLITAN BOROUGH COUNCIL Neighbourhood Services Waste Management

COLLECTION OF BULKY ITEMS OF HOUSEHOLD WASTE Proposed charges to be effective from 1st. April, 2005

CATEGORY	TYPIC	TYPICAL ITEMS INCLUDE	IDE	PROPOSED CHARGE	PREVIOUS CHARGE
Household furniture & Domestic appliances	Wardrobe Fri Chair Cc Table W Bed Fir 3 Piece Suite Te	Fridge / Freezer (Cooker Washing Machine Fire Television	Carpet Underfelt Vacuum Cleaner	£10 per order (up to 3 items) £5 per order (up to 3 items) for Rothercard holders thereafter an additional £10 for each extra item up to a maximum of nine items	£8 per order (up to 3 items) £4 per order (up to 3 items) for Rothercard Holders. £8 for each extra item
Garden / Recreational Equipment	Lawnmower Pr. Bicycle WI Children's Slide Children's Swing	Pram Wheel Barrow	Garden Furniture	£10 per order (up to 3 items) £5 per order (up to 3 items) for Rothercard holders thereafter an additional £10 for each extra item up to a maximum of nine items	£8 per order (up to 3 items) £4 per order (up to 3 items) for Rothercard Holders. £8 for each extra item (maximum 9 items)
D.I.Y. Items	Bath Do Wash Basin To Sink Unit	Door	Window Frame Boiler	£25 per order (up to 3 items) thereafter an additional £25 for each extra item	£22 per order (up to 3 items) £22 for each extra item
Plastic Sacks	Excluding Soil, Rubble, etc.	ble, etc.		£25 per order (up to 10 sacks maximum)	£22 per order (up to 10 sacks)
House Clearances (ten items or above)	Removal of items stored neatly outside the	tored neatly outsic	property	£130 per order	£125 per order
Buildings, Building Materials (for asbestos, a licensed asbestos removal company should be used)	Sheds Ga Garden Waste Br Fencing Fir Fall Pipe	Garages Bricks Fireplace	Rubble Timber Guttering	To be inspected and priced individually  All charges include V.A.T.	To be inspected and priced individually

# CABINET MEMBER FOR HOUSING AND ENVIRONMENTAL SERVICES 14th March, 2005

Present:- Councillor Ellis (in the Chair); Councillors Hall (Environment Scrutiny Panel), N. Hamilton and Kaye (Policy Advisors).

An apology for absence was received from Councillor Jack.

### 181. TARRAN NEWLAND PROPERTIES, MALTBY

Approximately 25 members of the public were in attendance.

Pursuant to Minute No. 166 of 28<sup>th</sup> February, 2005, further consideration was given to the report produced by Curtins Consulting Engineers and their structural assessment of the non-traditional Tarran houses in Maltby. The Head of Neighbourhood Development drew attention to the consultants' conclusions and the 4 options, together with associated costs, open to the Council.

The residents presented a reported prepared by themselves which queried the Council's obligations and responsibilities. They asked that the Council show no bias towards demolition and recommended that work be undertaken on 1 of the schemes presented by the independent consultants. The majority of tenants had stressed their desire to remain in their property through the 1 to 1 consultation undertaken in Spring, 2004. The Council had a duty to be open and honest as well as an obligation to ensure the current residents of the estate were treated in a fair and respectful manner.

The Chair invited Tarran residents to ask questions. The following points were raised/clarified:-

- A decision could be made as to the future of the estate whilst the figures were being investigated by the Audit Commission. If the Commission found that they were incorrect, a report would be submitted to the Cabinet Member.
- The Home Loss and Disturbance payments had been costed in accordance with advice from the Home Office. The Legislation set out a discretionary range that local authorities could choose to pay and it had been costed at the current level Rotherham had chosen.
- The valuations undertaken were based on the open market value and not land as per the Audit Commission.
- The Council had requested the independent consultants to cost all 4 options to enable proper consideration to be given to the resources required.
- The Government Office had been asked if there would be any financial assistance available through the Regional Housing Board to assist with the properties. No funds were currently available for this type of work.
- If agreement could not be reached with a tenant to end their

tenancy action would be taken under the Housing Act to repossess the tenancy on grounds that the Council had made a decision for the future use of that property that did not involve the future use of tenancy. However, there was a great deal of 1 to 1 negotiation.

- The report listed the properties that had been surveyed which provided a broad representative sample.
- When tenants left their property they could either take with them privately installed parts or be compensated for any improvements they had made.
- There was nothing in the proposals that contravened the tenants' human rights.
- The Housing Market Renewal Pathfinder was limited to certain geographical areas of the Borough of which Maltby was not part. The areas had been defined by a Central Government formula and part of a wider South Yorkshire Programme.

In summing up, the Chair stated that she had been mindful that the properties had been built as temporary accommodation in 1948 for a period of 25 years. There were now significant problems with the concrete and the roofs and had been classified as defective under Part 16 of the Housing Act 1985. Consideration had been given to the 4 schemes. It was not believed that the alternative mortgageable repairs or the Decent Homes Standard options would give a long term future for these houses. When considering all options best value had to be taken into account together with the stable community.

Resolved:- (1) That the independent structural assessment undertaken by Curtins Consulting be noted.

- (2) That the independent assessment of the costs associated with refurbishment or demolition of the properties be noted.
- (3) That the decision made on 19<sup>th</sup> July, 2004, be re-affirmed i.e.:-
- the demolition and redevelopment of the site
- the granting of re-housing priority to residents of the Tarrans
- the commencement of negotiations regarding the repurchase of owner-occupied properties on the estate.
- (4) That the redevelopment be for residential houses or bungalows in line with the wishes of residents and consideration given to owner occupation, rented and shared equity.
- (5) That a further report be submitted outlining the feasibility of providing "home swap" arrangements for owner-occupiers of Tarran Newland properties in Maltby.

#### 182. 3RD QUARTER PERFORMANCE 2004/05

#### **HOUSING AND ENVIRONMENTAL SERVICES - 14/03/05**

The Performance Champion submitted the Programme Area's performance monitoring report for the 3<sup>rd</sup> quarter of 2004/05.

At the end of the quarter 40 (89%) Key Performance Indicators were achieving their control target with action in place to ensure all the year end targets were achieved. 5 (11%) were not achieving their quarterly control targets. At the same stage last year, 76% of the Indicators were on target.

The latest 2003/04 quartile data was released by the Audit Commission in January, 2005, which provided a more reliable picture of how performance compared with the best authorities. Performance across the country was continually improving and encouraging that the Programme Area was maintaining pace with the top 25%. When compared to the new All England figures, 6 Indicators were in the top quartile, compared to 5 in the last quarter. The Indicator relating to rent collection had moved into the top quartile.

The area of significant improvement in the 3<sup>rd</sup> quarter related to Neighbourhoods' Local Public Service Agreement targets. 2 performance clinics during the quarter had been held to ensure that all the repairs Indicators were improved and were now back on target.

A comprehensive Learning and Development Plan had been developed to ensure that the ALMO made a positive contribution to the Council's priorities from day 1. As such, the Plan had a key role to play in terms of risk management and providing sufficient insurance against potential dips in performance.

Discussion ensued on the performance measure for Anti-Social Behaviour and the need for it to be improved. The Performance Champion stated that a suite of Key Performance Indicators had been developed in response to a Home Office report, Housing Inspection Recommendations and using the Audit Commission's Key Lines of Enquiry (KLOEs). Following consultation with customers, the KPIs developed reflected qualitative and outcome focused performance measures.

Resolved:- (1) That the report and progress made be noted.

(2) That the proposed measures for Anti-Social Behaviour be incorporated into the Key Performance Indicator Suite for 2005/06.

### 183. RECYCLING GROUP

The minutes of the meeting of the above Group held on 4<sup>th</sup> January, 2005 attended by Councillors Wyatt (in the Chair); Atkin, Austen Ellis and Littleboy were noted.

### 184. PROPOSED FEES AND CHARGES - CEMETERIES AND

#### CREMATORIUM

The Manager and Registrar, Crematorium, submitted proposed fees and charges for cemeteries and the crematorium for 2005/06 in line with the budget setting process carried out by the Programme Area.

The proposed fees and charges shown at Appendix 1 of the report submitted represented an overall increase of 13.5% with the exception of cremation fees which had risen by 11.75%. Currently Rotherham's cremation fees were 2.5% below its benchmarked group and in line with neighbouring authorities. Rotherham's burial fees were 1.7% below its benchmarked group and in line with neighbouring authorities.

It was hoped to have completed the soft market testing exercise by 31<sup>st</sup> March.

Resolved:- (1) That the fees, as set out in Appendix 1 of the report submitted, be approved and effective as from 1<sup>st</sup> April, 2005.

(2) That a report on the outcome of the soft market testing exercise be submitted to the Cabinet Member in April.

(The Chair authorised consideration of the following 2 items to enable the matters to be processed.)

# 185. IMPLEMENTATION PLAN FOR THE "KEY CHOICES" CHOICE-BASED LETTINGS SERVICE

In accordance with Minute No. 43 of 30<sup>th</sup> July, 2004, the Community Services Manager submitted a further report on the above.

It was proposed that both the Choice-Based Lettings scheme and the Property Shop be known as "Key Choices" which would operate from Norfolk House reception until suitable town centre premises were secured and fitted out.

The report outlined the work undertaken prior to its implementation which included:-

- Customer and stakeholder consultation exercises
- Branding and promotion of the scheme
- Policy and procedure guides
- Informing applicants how to access the service
- Addressing the needs of vulnerable and hard to reach applicants
- Aligning the service with the Corporate Access Strategy for the provision of customer services
- Customer involvement, staff training and partnership arrangements.

In addition to the "Key Choices" staffing arrangements who would support

#### **HOUSING AND ENVIRONMENTAL SERVICES - 14/03/05**

customers through the letting process, it was also possible to offer additional services. There was a proposal that a Home Improvement Agency Service be established, to be known as "Rotherham Stay Put", which would be an expansion of the services currently provided by Yorkshire Housing Foundation and Yorkshire Housing Group in Sheffield and Barnsley. It was envisaged that it would either be based alongside "Key Choices" or drop-in sessions held throughout the week.

A consultation programme had started in July, 2004, and had included a timetable awareness raising sessions including roadshows. of presentations to support agencies and local newspaper articles. Customer feedback had been positive and both customer and staff had shown an interest in the new scheme. The main concern highlighted by agencies and staff was the need to ensure that vulnerable and hard to reach groups were not excluded and that mechanisms were in place to support customers who may require help accessing the service. protect the interest of vulnerable people, Section 5 in the "Key Choices" lettings policy was dedicated to a support approach.

Prior to the commencement of "Key Choices", existing applicants would be automatically transferred to the scheme. Communication regarding the change and an explanation as to how the new system worked would be sent out in advance of the commencement date. A telephone help line would be operated to assist customers with queries regarding how to access the scheme. The aim was for the Council, Housing Associations and private landlords who had homes to rent in Rotherham to work together to deliver the letting scheme.

The principles of the scheme included commitment to simplicity and transparency of processes. It was imperative that in offering choice there was no negative impact on performance and to avoid this, the property advertisement cycle must commence during the 4 week notice period. Applicants could register a preference for the property they were interested in. To ensure there was a balance between need (Priority band) and choice (General band), a 50/50 approach allocation had to be undertaken. This meant that every available home would be offered alternatively to priority and general applicants. A full "Key Choices" lettings procedural guide had been developed.

In order to apply for properties, the applicant must be registered on the Housing Register and have an application number. "Key Choices" would advertise properties to rent every week on the internet, in Neighbourhood Offices, in the "Key Choices" Property Shop and by weekly mailing list. Each property advert had a closing bidding date. A customer could express an interest for up to 3 properties per week either by e-mail, telephone, text, post or in person. The customer would be advised to check that they met the letting criteria and that they really wanted the property before making their request.

Applicants to whom the Authority had a statutory duty would have a time

limited period in which to bid for properties. After that, if not successful, a review of their priority would be undertaken with the applicant. The time limit would be extended if no appropriate properties had been advertised. If the applicant had ignored or refused opportunities they may lose their priority.

Properties would be designated as a "Direct Home" when the property had been advertised and there were no suitable applicants with similar properties having been advertised in the last 4 weeks and there being no suitable applicants. Following the close of bidding and if no bids had been received, the housing Options Team would inform the Neighbourhood Offices that the property would remain on all advertising media. The advertisement would be labelled to read "Direct Home – 1st Come 1st Served".

Applicants who had been offered a tenancy could choose to have a furniture package. If a furnished home became vacant it would be re-let and advertised in the "Key Choices" letting scheme as a furnished home.

To make informed choices, applicants would be able to view property adverts which would include property details e.g. floor sizes, photographs inside and out, heating type, number of bedrooms, rent and additional charges payable, and details of local amenities. Individual property advert displays would be available in all Neighbourhood Offices, the "Key Choices" Property Shop via a mailing list or the Council's website. Future property showcases included digital TV, the "One Stop Shop Contact Centre", DVD/video in reception areas and community portholes with touchscreen facilities. The advertising cycle would commence on Wednesday morning at 10.30 a.m. and finish the following Tuesday at 4.00 p.m. At that time the previous week's advertisement should be removed from all media types and display boards and replaced with new ones as soon as possible but no later than Wednesday a.m. properties that did not receive a bid in the previous week would remain and be identified as "Direct Homes" allocated on a "1st come 1st served" basis.

Following close of bidding on Tuesday at 4.00 p.m., all Neighbourhood Offices would be contacted to ensure all bids had been inputted. A shortlist of applicants registering a bid would be generated from the OHMS matching system. Applicants would be contacted in date order to arrange an interview either home or office based. The interview would verify details on the application form. Before any offer was made, the Neighbourhood Champion would thoroughly check the applicant met the Council's allocation criteria including issues preventing immediate access e.g. current and/or former rent arrears etc. After the criteria had been verified, the property should be offered to the earliest dated eligible applicant in the required quota group. If an applicant was shortlisted for more than 1 property in the same week, they would be able to view all of them and be asked to choose which they wished to accept.

#### **HOUSING AND ENVIRONMENTAL SERVICES - 14/03/05**

In the case of adapted properties, the Assessment Team would utilise the database and the matching system on OHMS to identify applicants who had received a medical assessment priority and require rehousing to suitable properties with adaptations. The offer would be made to the person who matched the exact medical recommendation.

There would be certain properties excluded from the scheme and not advertised in the normal way through the "Key Choices" letting scheme. Examples of these included those having to move from an area affected by clearance/demolition, provision of accommodation for asylum seekers, people re-housed through Public Protection Panel etc.

With regard to the actual "Key Choices" Property Shop, many authorities had developed estate agent style property shops. Such service outlets moved providers from being the housing option only 'of last resort' for desperate people, to attracting people and client groups who had not previously considered Council housing as a lifestyle choice. Other services that would operate from the shop included Furnished Home, energy efficiency, Housing Option Team, independent housing advice and Home Improvement Agency. Best Value principles have been applied to the procurement of premises which had to be accessible, cost effective and fit for purpose.

It was noted that the Property Board was consider the proposed establishment of a property shop at No. 20 Moorgate Street, Rotherham, at its meeting on 16<sup>th</sup> March, 2005.

Resolved:- (1) That the report be referred to the Environment Scrutiny Panel for consideration with a report containing any comments being submitted to the Cabinet Member.

- (2) That the Chairman of the Environment Scrutiny Panel be requested to invite all Members of the Council for (1) above.
- (3) That negotiations proceed with respect to No. 20 Moorgate Street, Rotherham.
- (4) That provision for the capital costs of the property shop be made within the 2005/06 Housing Investment Programme and that support for the revenue costs be made within the Housing Revenue Account budget.

### 186. CONFERENCE

Resolved:- That the Cabinet Member, Senior Adviser and a representative from the Environment Scrutiny Panel be authorised to attend the CIWM Annual International Conference and Exhibition to be held in Paignton on 14<sup>th</sup>-17<sup>th</sup> June, 2005.

### 187. EXCLUSION OF THE PRESS AND PUBLIC

Resolved:- That, under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraph 7 of the Act of Schedule 12A to the Local Government Act 1972 (business affairs of someone except the Council).

### 188. 2010 BOARD MEMBERS

The Head of Neighbourhood Development submit a report outlining the process taken in establishing the Board of Directors for 2010 Rotherham Ltd.

The Board would comprise 15 people with equal representation i.e. 5 tenants and/or leaseholders, 5 Council representatives and 5 independent community representatives.

The tenant representatives were selected following a process carried out by the Council Housing futures Group working with their Independent Tenant Advisor. They were:-

Liz Booth, Clive Hartley, Anita Heaton, Keith Stringer and Harry Tooley

The Council representatives had been chosen by the Council. They were:-

Councillors Austen, Burke, Dodson, License and Robinson

The independent representatives had been appointed following a national and local press campaign. It was noted that Independent Board Members must be recommended by the Board to the Council for appointment. The recommendations were:-

Delroy Beverley Anthony Billingham Robert Bloomer Christopher Brown Heather Jones

Resolved;- (1) That the progress made in establishing the Board of Directors for 2010 Rotherham Ltd be noted.

(2) That the Cabinet be asked to recommend to Council the endorsement of the Shadow Board of 2010 Rotherham Ltd. recommendation on the appointment of Independent Members.

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# CABINET MEMBER FOR HOUSING AND ENVIRONMENTAL SERVICES 21ST MARCH, 2005

Present:- Councillor Ellis (in the Chair); Councillors Hall (Environment Scrutiny Panel) and N. Hamilton (Policy Advisor).

An apology was received from Councillor Kaye.

#### 189. REAL NAPPY CAMPAIGN

The Waste Strategy Manager submitted a report on the impact disposable nappies had on the waste stream and proposed a practical option to promote the use of real nappies in Rotherham.

The Council had always supported the use of real nappies as an alternative to disposables, however, there was currently no information available to educate or inform householders with infants on the environmental, financial or other apparent benefits. It was not known how long it took for an average disposable nappy to break down in a landfill site but a conservative estimate was between 500 and 700 years. It was estimated that 3,600 tonnes of disposable nappies were collected in Rotherham and disposed of every year through the domestic waste stream.

The main option was to educate and inform householders with infants on the benefits of purchasing and using real nappies. It was estimated that the cost of purchasing disposable nappies over a 30 month period would equate to approximately £1,100. The purchase and use of 24 terry towelling nappies could be as little as £250 including the cost of the nappies, accessories, washing agents, energy and allowing for wear and tear on a washing machine. There were also alternatives to the traditional terry towel nappies; they were made from soft cotton, shaped to fit the baby and fastened with Velcro or poppers. The cost was approximately £350 including the purchase of nappies, accessories, washing agents, energy and wear and tear.

There was currently a nappy laundering service operating in Sheffield. For £8.50 per week householders on the scheme received up to 70 replacement nappies. Soiled nappies were collected on a set day and replaced with a sealed pack of freshly laundered nappies.

It was proposed to design and produce an information leaflet on the advantages of real nappies and to include details on nappy laundering services. The leaflet would be distributed at a launch of Rotherham's campaign via a real nappy roadshow during the national campaign to be held 20<sup>th</sup>-24<sup>th</sup> June, 2005.

Resolved:- (1) That the development of a publicity campaign to coincide with 'Real Nappy Week' be supported.

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- (2) That a further report be submitted on the options for incentives for householders following further research.
- (3) That the development of publicity on the promotion of a nappy laundering service be supported.

### 190. 10 EASY WAYS TO PREVENT WASTE

The Waste Strategy Manager submitted a report on possible ways to prevent waste and encourage everyone to become more active in promoting waste prevention.

Waste prevention could be tackled at a local level and schemes could impact on environmental, cost and social benefits. Local waste prevention initiatives could be developed in partnership with local communities, schools, charities and business. The Local Government Association had recently published a report outlining 10 ways to minimise waste as follows:-

Reduce Junk Mail

Charge for Excess Waste

Encourage Food Waste Digesters, Home and Community Composting

Support Re-use Schemes

Support for developing the local second hand sector

Promote share and hire schemes

Work intensively with local residents on participation in recycling

**Promote Real Nappies** 

Prosecute excess packaging of goods

Reduce the use of plastic carrier bags

With regard to the issue of prosecuting producers/retailers for excess packaging, the Waste and Resources Action Programme was currently working with retailers to reduce the amount of unnecessary packaging on goods. Local Authority Trading Standards officers could also investigate incidences of over packaging by companies and in some cases prosecute offenders. This was to be raised with the Authority's officers.

Resolved:- (1) That the report be noted.

- (2) That the presentation of further reports on waste minimisation initiatives be supported.
- (3) That the issue of excess packaging by producers/retailers be raised with the Trading Standards officers with a report submitted in 3 months' time on any actions and prosecutions that had been undertaken.

### 191. PETITION - HEPWORTH DRIVE AND CATHERINE AVENUE, ASTON

The Democratic Services Manager reported receipt of a petition,

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containing 117 signatures, from residents of Hepworth Drive and Catherine Avenue, Aston, requesting the provision of off-road parking areas near the Doctors Surgery on Hepworth Drive.

Resolved:- (1) That the petition be noted.

(2) That the matters be investigated and a report submitted in 1 month.

### 192. TACKLING RACIAL HARASSMENT

The Equalities and Diversity Officer submitted a performance report set against Performance Indicator 164 for the period April, 2004 to March, 2005.

There had been 13 recorded incidents of a racist nature during the period which was a slight increase compared to the same period last year. The increase may be due to the training and awareness raising that had taken place.

The current system for reporting and recording racist incidents had a number of shortcomings that raised questions about its effectiveness and had led to criticism from the Audit Commission. Recently, the Corporate Management Team had approved a new policy and procedures for the Council including 1 corporate reporting form with leaflets.

Resolved:- (1) That the report and progress be noted.

(2) That the Asylum Team receive training on the new corporate reporting form when available.

### 193. WASTE MANAGEMENT - REDUCING JUNK MAIL

The Waste Strategy Manager submitted a report proposing the implementation of a waste prevention campaign to reduce junk mail by tackling the cause rather than the symptoms.

The Mail Preference Service was a free service that had been in use for 20 years. It was funded by the mail industry and allowed consumers to have their names and addresses removed from lists used within the industry. The Service could remove householders' names from up to 95% of direct mail lists. It would not stop mail from overseas, unaddressed or mail addressed to the occupier. It may take up to 4 months for the Service to take full effect but a significant reduction should be noticed during the period. To register for free householders could either write to the Service at Freepost 22, London W1E 7EZ, by telephone on 0845 703 4599 or via the website at www.mpsonline.org.uk.

It was proposed to advertise the Scheme via the Council website, press releases and the production of a small sticker that may be voluntarily affixed to householders' letter boxes or doors. A link would be set up via

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the Council's website to go directly to the MPS registration and information would also be displayed next to internet access points in libraries. Mail Preference Service forms and stickers would be issued at Waste Management Roadshows and displayed in libraries and reception areas with all completed forms being returned to the Waste Management Unit to be sent off to the MPS.

The promotional material used would include the production of stickers the cost of which (£1,000) would be met from the Waste Management budget.

Resolved:- (1) That the report be noted.

- (2) That the development of publicity on the promotion of a junk mail reduction campaign be supported.
- (3) That the Council undertake the postage of completed application forms to the Mail Preference Service.

# 194. BULKY ITEMS AND SPECIAL COLLECTIONS: PRICE REVIEW 2005/06

The Waste Strategy Manager submitted proposed revised prices for the collection and disposal of bulky items and special collections from households.

This was the first review of charges made for bulky items and special collections since 1<sup>st</sup> May, 2003. The effects of inflation and the Government increasing Landfill Tax from £14 per tonne to £18 per tonne during the 2 year period also demanded a review of the pricing structure.

Consideration had to be given to achieving the correct balance between the need to recover the Council's actual costs of operating the service and the requirement to keep the service financially attractive thereby encouraging its continued use by customers.

It was proposed that the price charged to the customer for the collection of a standard bulky item, including refrigerators, be increased by £2.00 to £10.00. This price meant that a standard bulky item collection was subsidised by the Council by £9.49 (52% of the cost).

A discounted price would be offered to Rothercard holders of 50% of the normal rate.

It was also proposed that the prices charged for the collection of larger orders and DIY items be increased in line with movement in inflation and Landfill Tax since the last review (Appendix 1 of the report submitted).

Resolved:- That, subject to the comments of the Environment Scrutiny Panel, the proposed price changes be approved.

# 5CCABINET MEMBER FOR HOUSING AND ENVIRONMENTAL SERVICES - 21/03/05

### 195. EXCLUSION OF THE PRESS AND PUBLIC

Resolved:- That, under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in those paragraphs set out below of Schedule 12A to the Local Government Act 1972.

### 196. SHELTERED HOUSING REVIEW

The Head of Housing Services submitted a strategy for the management of sheltered housing in Rotherham based on a 4 tier classification of existing provision.

The report identified all the sheltered schemes and additional sheltered units within the Borough. It had established that there was considerable demand, both actual and potential, for sheltered housing. However, it was also clear that existing provision was failing to meet the needs and aspirations of many applicants.

The tiered structure would cater for the range of needs, focus investment on sustainable schemes and re-designate or decommission those schemes no longer considered future proof. Sustainability studies were proposed for all Category 4 schemes.

It was noted that the report was to be considered by the Cabinet at its meeting on 22<sup>nd</sup> March, 2005.

Resolved:- That the Cabinet be asked to recommend to Council that:-

- (1) local standards be introduced for sheltered housing with a target to achieve these by 2010;
- (2) a 3 tier system for sheltered and aged persons' housing be developed:
- (3) schemes be categorised in accordance with Appendices 1-6 of the report submitted;
- (4) an assessment framework be set up for Category 1, 2 and 3 schemes;
- (5) sustainability studies be carried out on category 4 schemes;
- (6) immediate consultation take place with tenants in category 4 schemes and
- (7) the Council develop a joint housing strategy for older people.

# CABINET MEMBER FOR HOUSING AND ENVIRONMENTAL SERVICES - 21/03/05

(Exempt under Paragraphs 3 and 4 of the Act – accommodation/services provided by the Council)

(The Chair authorised consideration of the following item to enable work to be progressed.)

### 197. NEGOTIATED EXTENSION TO MINOR FIXINGS CONTRACT 2005/06

The Acting Principal Grants Officer submitted a report proposing the extension of the above contract for 12 months.

The initial contract document had been varied in order to accommodate the Social Services BVPI56. The variations had called for overall enhanced response times from the contractor and inclusion of bank holidays within the working period. The contractor had agreed to hold the rate but an enhanced rate for more than 3 fixings had been agreed. There was also a clause written into the contract for agreeing a review if bank holiday working became an abnormal workload.

Discussion took place in relation to contract clause 1.07. The contractor would have a cause for claim against the Council if evidence could be produced of loss of income or increased expenditure as a result of the Council or their agent not providing the necessary equipment required by the contractor within 48 hours of placing the order.

Resolved:- (1) That the agreed negotiated extension for minor fixings annual contract for 2005/06 be awarded to the existing contractor.

(2) That negotiations take place with Social Services on the contract clause 1.07 (programme time limits for minor fixings) with a further report being submitted to a future meeting to which the Cabinet Member for Social Services should be invited.

(Exempt under Paragraphs 7 and 8 of the Act – financial affairs of someone other than the Council/provision of goods/services).

### **ROTHERHAM BOROUGH COUNCIL – REPORT TO MEMBERS**

1.	Meeting:	Environment Scrutiny Panel
2.	Date:	21 April 2005
3.	Title:	Fly Tipping Enforcement Conference
4.	Programme Area:	Bronwen Moss, Scrutiny Adviser, extn 2790 bronwen.moss@rotherham.gov.uk

### 5. Summary

To inform the Environment Scrutiny Panel on the attendance by members at the LGA Fly Tipping Enforcement Conference.

The LGA, Environment Agency and DEFRA ran a joint Fly Tipping Enforcement Conference on Wednesday 2 March 2005. The aim of the conference was to gather nationwide support for robust action against fly tipping and looked at existing enforcement powers and the new powers proposed in Clean Neighbourhoods and Environment Bill.

The conference was aimed at councillors who have a responsibility for clean environments, liveability, enforcement, environmental health, anti-social behaviour and waste.

Councillors Rose McNeeley representing the Environment Panel and J Swift representing the Regeneration Panel attended the conference.

#### 6. Recommendations

That Members:

- a) Note the report for information;
- b) That the Environment Scrutiny Panel endorse a future themed meeting on the subject of Fly Tipping Enforcement.

### 7. Proposals and Details

Attendance at the conference was supported by the Environment Scrutiny Panel held jointly with members from the Regeneration Scrutiny Panel on 15 February 2005.

The conference took place on 2 March 2005.

The conference looked at existing enforcement powers and the new powers proposed in the Clean Neighbourhoods and Environment Bill. This legislation is due to be passed before the next general election on May 5 2005.

The conference also looked at evidence from the National Fly Capture Database which commenced in April 2004 and the revised Protocol between the Environment Agency and the LGA which sets out the respective roles of the agency and local authorities as they work in partnership to tackle fly tipping.

The conference offered four workshops:

- 1. Tackling the Big, Bad and Nasty Environment Agency
- 2. Local Authority Case Study Southwark LBC
- 3. Local Authority Case Study Darwin Metropolitan Authority
- 4. Local Authority Case Study Buckinghamshire County Council

Members attended workshops one and two above. The key points of each session were:

### Workshop 1

- The Environment Agency were using the results from Fly Capture to influence new legislation
- Possible extension of Section 59 of the Environment Protection Act 1990 to target the occupier of the land first and the owner second. Current legislation targets owner to remove fly tipping.
- Fly Capture can now compare all local authorities in terms of average cost per fly tip, number of incidents and time taken to clear.
- New Protocol focuses Agency on large scale, toxic or highly visible fly tipping. Local authorities deal with all other incidents. Continues to encourage partnership working as appropriate.

### Workshop 2

- Southwark have given waste management and street scene issue's political priority in terms of funding and awareness;
- Environmental issues also have an impact on CPA
- Southwark have organised all related services into one department: i.e. environment, enforcement, waste management, neighbourhood wardens and street leaders (community volunteers/eyes and ears).
- Southwark have a high profile on education, publicity, enforcement and street scene issues.

 Many of the attending local authorities had not yet started using fixed penalty fines and still structuring/setting up services to deal more harshly with environmental crime.

The conference was aimed at supporting councillors to take the lead in the use of enforcement powers in partnership with other interested parties such as the Environment Agency and land owners. The conference also updated members on the use of proposed new legislation.

### 8. Finance

There are no financial implications arising out of this report.

### 9. Risks and Uncertainties

It is important for Members to understand the issues and difficulties in tackling fly tipping. Pro-active enforcement can be a strong deterrent which is effective against a whole range of fly tipping, from household waste to organised large scale illegal dumping.

### 10. Policy and Performance Agenda Implications

In line with the Corporate Plan and Community Strategy, RMBC strive to provide 'quality of life' through the services that we provide. The conference also linked into the themes associated with 'neighbourhood services', currently developing within the Neighbourhoods Programme Area.

### **11.** Background Papers and Consultation None

**Contact Name :** Bronwen Moss, Scrutiny Adviser, Ext. 2790 Bronwen.moss@rotherham.gov.uk

# ENVIRONMENT SCRUTINY PANEL 24th March, 2005

Present:- Councillor Atkin (in the Chair); Councillors Clarke, Hall, Jackson, McNeely, Nightingale, Rushforth and P. A. Russell. together with Mr. D. Alderson (Housing Tenant Panel), Mr. D. Willoughby (Housing Tenant Panel) and Mr. J. Carr (National Society for Clean Air).

Councillors Cutts, Robinson and Turner were in attendance for Minute No. 135 at the invitation of the Chairman.

Councillor Ellis was in attendance at the invitation of the Chairman.

Apologies were received from Councillors Burke, Hodgkiss and The Mayor (Councillor F. Wright).

### 133. QUESTIONS FROM MEMBERS OF THE PUBLIC AND THE PRESS.

There were no members of the public present at the meeting.

### 134. DECLARATIONS OF INTEREST.

No declarations of interest were made.

# 135. IMPLEMENTATION PLAN FOR THE "KEY CHOICES" CHOICE-BASED LETTING SERVICE

In accordance with Minute No. 185 of the Cabinet Member for Housing and Environmental Services meeting held on 14<sup>th</sup> March, 2005, the Panel considered a report of the Community Services Manager on the "Key Choices" Choice-Based Letting Service. A power point presentation was given as follows:-

- The Background White Paper on the Future of Housing, Government Pilot and findings. The Government required all authorities to be operating such a scheme by 2010.
- ALMO Excellence Plan the scheme had been identified as a prerequisite in defining excellence in housing management by ALMOs by the Audit Commission
- Strategic Links Regional Humberside Strategy for Yorkshire and Humberside (2003), Rotherham's Community Strategy, the Corporate Plan, the Housing Strategy and the Shadow Supporting People Strategy
- What is "Key Choices"?
   Rotherham's new approach to lettings
   Simpler, faster more transparent method

More choice for the customer Puts the customer in control Better place to live, learn and work

- Consultation Process and feedback, both customer and staff
- Fair and Equal Access
- Implementation Plan
- Training Plan
- Key Choices Letting Policy

Amends the Allocation Scheme

Simpler way of accessing accommodation

50/50 approach Priority = Need

General = Waiting time

Scope for specialist properties not to be advertised - adapted, 4

bed,

Sheltered, Extra Care Housing

Priority Band Homelessness (time limited)

Medical Need – Adapted Homes subject to repair Statutory overcrowded

Awarded in exceptional circumstances

General Band Waiting time

Key Choices Procedures

Void Process – Termination

Advertising

Marketing and receiving requests

Support for Vulnerable People

Selection Process

**Verification Process** 

Offer – refusal/acceptance

Sign Up

Waiting time guide and letting results

Choice Based Lettings Process Week One

4 weeks termination notice received

Exit interview conducted the same day

Appointment made for pre-inspection

Pre-inspection sheet completed

Digital photograph taken of property

Neighbourhood Champion completes property advert section

Include local lettings criteria, amenities, furnished, decent home

etc.

E-mail photograph and advert to <a href="mailto:keychoices@rotherham.gov.uk">keychoices@rotherham.gov.uk</a>

Deadline for information Friday 4.00 p.m.

 Choice Based Lettings Week Two/Three Week Two –
 Advertisement produced
 Mailing list produced

Week Three Tuesday mailing lists posted
Tuesday 4.00 p.m. – previous week's adverts removed
Wednesday 10.30 a.m. – new adverts displayed
Property requests commence for 7 days

Choice Based Lettings Week Three/Four
 Week Three –
 Wednesday 10.30 a.m. – 7 day advertising cycle starts

wednesday 10.30 a.m. – 7 day advertising cycle stans

Week Four –
Tuesday 4.00 p.m. – property advertising cycle closes
Shortlist compiled and sent to relevant office
Application details verified, rent and recharges checked etc.
If eligible make offer and arrange viewing

 Choice Based Lettings Process Week Four Property accepted – sign up to be arranged

Keys should be received from the previous tenant on the following Monday

Keys to void repair - Health and Safety checks

Property refused or withdrawn, offer to next eligible applicant on shortlist

If no requests received, re-advertise as Direct Home on a 1<sup>st</sup> come served basis

Send letter details to Housing Options Team to compile feedback information

Property Request

In person or telephone the:-

Local Neighbourhood Office

Norfolk House ask for the Housing Options Teams

At the "Key Choices" Property Shop due to open in the Spring,

RBT Connect (telephone only)

By e-mail to keychoices@rotherham.gov.uk

By e-mail using the online property request form

**SMS Text** 

2005

Digital TV

Support for Vulnerable People

Resettlement Officer – prevention and support

Allowing a representative to make requests for the customer (permission from the applicant)

Mailing lists in all formats to customers and support agencies
Alerting customers to vacancies
Home visits
Accompanied viewing with carers or support workers
Monitoring non-participation
Awareness raising – hard to reach groups and support agencies

- On-going Evaluation
- Conclusion for "Key Choices" Lettings
   Embraces choice, simplicity and flexibility
   Greater sustainability of communities
   Increase choice and housing options
   Customer empowerment
   Improves image and market perception
- Property Shop Concept
   Show cases all properties available
   Hub of the promotion of Council dwellings
   Encourage and attract customer access
   Waiting list increases
   One-stop specialist letting service.

Discussion ensued on the presentation with the following points raised/clarified:-

- The Property Shop would be based at 20 Moorgate Street, Rotherham.
- 3 officers had been recruited to the Team and had been in post since November, 2004. The Team would be working with all Neighbourhood staff.
- Neighbourhood staff would identify clients who may have had antisocial behaviour issues and as a consequence would have to have a package of measures. It would have to be demonstrated that they would add to the community and not continue in anti-social behaviour activities. Such cases would be the subject to a rigorous risk assessment and multi-agency approach before they got access to accommodation.
- The concept of neighbourhood management was working in the community and picking up on local issues and feeding them into the Local Lettings Policy at the same time as not deliberately barring certain people including those that were very vulnerable in society.
- There was a range of support services to engage with those people that did not necessarily come into Rotherham or had issues with IT. There was already a wealth of information that would help in the application forms and would be used to engage with those individuals and agencies. A weekly trawl would be conducted of all the information and newsletters sent to the various agencies to help engage with the customers themselves.

- With regard to inspection of properties, registered social landlords and private landlords worked on the same basis as the Council. Private landlords would only be those that were members of the Council's Accredited Scheme. No properties would be accepted if they were not from accredited private landlords.
- Within the weekly cycles, properties would be identified that had been let to clients with a waiting list application date of X so that others would know the application dates for that type of property and area.
- Lettings would be made on a weekly basis and allocated in date order. For people with an acute need there were 2 types of accommodation that could be accessed. One was Direct Homes where there was no waiting list and would be advertised on a 1<sup>st</sup> come 1<sup>st</sup> served basis. If someone expressed an interest for that unit of accommodation that person would get it. For those that were on the waiting list, the advertisement would go out and expressions of interest sought and received up to the Tuesday night. Short listing would take place on the Wednesday and sent back out to the Area Office on the same day or the Thursday. The Area Office would be in immediate touch with people with the earliest date of application first with an offer made. Feedback would be sent in the form of a letter to unsuccessful individuals as to why they had not been successful.
- Some difficulties were expected initially until members of the public got used to the new system.
- The overall level of asylum seekers and refugees in the Borough was reducing and would continue to do so under the new NASS contract arrangements that were taking place this year. Once an applicant had been granted indefinite leave to remain in the country their housing needs were dealt with either through homeless (they are not allowed to be included on the Authority's homeless register until they had a positive decision) or a very proactive approach through personal housing planning which looked at all the options open to the individual including private rented accommodation or Housing Associations.
- If a person refused a property after they had submitted an expression of interest they had to give good reason as to why. If a homeless person was made 2 offers of accommodation and both refused with no valid reason then the homeless application would be cancelled as the Authority would have discharged their duty to them.
- There was a lot of work taking place in relation to sheltered accommodation but there was a need to move towards a more assessed process which would unable it to be more effectively targeted at people that actually needed that type of accommodation. To access extra care sheltered accommodation would be via a multi-agency approach to ensure the resources were utilised and maximised to the fullest.
- Legally the Authority had to consider anybody that was in housing need. Individuals moved out of the Borough for employment

issues and elderly people that needed to come back to be near their support networks. Their reasons for returning would be looked at and assessed very critically e.g. why were they coming back, what support did they need, would their support networks give them the support they said. Where there was a demonstrated need was quite often an issue for direct access accommodation rather than accommodation where there was a waiting list.

The Community Services Manager was thanked for her informative presentation.

Resolved:- That the report be noted.

### 136. FUTRURE OF TARRAN NEWLAND PROPERTIES, MALTBY

The Head of Neighbourhood Development submitted a report presented to the Cabinet Member for Housing and Environmental Services on the outcomes of an independent structural assessment of the non-traditional Tarran properties at Maltby.

The report provided a clear picture of the condition of the properties concerned, the risk to the properties and their rate of deterioration bearing in mind that they had been built in the 1940's with a temporary lifespan. The consultants had provided 3 options for repair and refurbishment, together with costs, from a listed Decent Homes Repair Scheme through to full replacement of the structure. The costs were then compared with those of acquisition and demolition including the costs of acquiring the owner/occupied properties on the estate.

A number of factors had come into the recommendation and subsequently the decision. The cost of repair and refurbishment exceeded the costs of acquisition and demolition. Only the highest cost of replacement scheme offered any sustainability. The remaining 2 options offered 30 years and provided limited options in future years for the Local Authority and anybody else who subsequently offered the property on the open market. The report gave a very balanced view of the condition of the properties given the clear evidence of deterioration from the tests carried out and that a decision was required sooner rather than later.

The Cabinet Member had reaffirmed the decision made in July, 2004, with some additional recommendations to ensure residents living on the estate were fully involved in the future redevelopment of the area and every effort made to accommodate their wishes in terms of new accommodation.

Resolved:- That the Cabinet Member's decision on 14<sup>th</sup> March, 2004 (Minute No. 181) to reaffirm the decision of Minute No. 22 (19<sup>th</sup> July, 2004), to demolish the properties be noted.

#### 137. HOMELESSNESS STRATEGY 2003-2008

The Community Services Manager submitted a report on current progress against the action plan attached to the Homelessness Strategy 2003-08.

In August, 2004, the Office of the Deputy Prime Minister published the results of an independent evaluation of local authorities' Homelessness Strategies which had been carried out by Housing Quality Network Services. Their overall assessment was that Rotherham's Strategy was an inclusive document which reflected an extensive multi-agency approach and showed a clear picture of homelessness in the area. It also identified a lack of direct consideration of the health needs of the homeless and the lack of identified involvement of homelessness staff within the review strategy process as areas of weakness. They would be looked to be addressed within the next financial year. The Authority was now working with over 100 agencies with the main aim of trying to reduce homeless and getting it into their own strategies. The Strategy would be reviewed and reshaped in line with the Authority's future requirements.

There had been limited opportunities for progress since the 2004 progress report due to the previous staffing levels/use of Agency staff within the Homelessness Team. However, the situation had been addressed with the restructuring of the Community Services Unit and the establishment of the Prevention and Support Team.

There were also areas where progress was behind target which would be addressed by the newly formed Team. The Homelessness Team was now the Prevention and Support Team with the emphasis on preventing homelessness rather than the present reactive team. The development of the Choice Based Lettings Scheme and the Housing Advice Team would also have a positive impact on the Homelessness Strategy.

However, there were a number of areas where significant progress had been made e.g. mediation, elimination of the use of bed and breakfast accommodation for families, development of furnished tenancies. Ongoing monitoring was being undertaken to ensure that the progress was sustained.

Discussion ensued on the report. The following points were raised/clarified:-

- The Team was now fully staffed and undertaken rigorous training.
- There was a campaign being undertaken to change people's preconceived ideas/myths of a "homeless" person.
- Since April, 2004 to 25<sup>th</sup> February, 2005, 2,027 homeless people had presented themselves of which 1,000 had been given advice and a full investigation of 1,022. Full duty had been fulfilled to 520.
- Homeless applicants were subject to a very rigorous procedure.
- There were occasions where placements had to be made outside of the Borough as the Authority had no direct access accommodation but not until every possibility had been tried.

Some overnight accommodation had been developed, 10 units across the Borough and also 30 units of interim accommodation where people were placed whilst undertaking investigation as to whether the Authority had a duty to them. There were also 14 units for those suffering from domestic violence. If all those were full and a single person presented themselves, an out of Borough placement would be sought.

The Authority was working with the Rotherham Homelessness Project that was in the process of developing the White Swan for some form of direct access provision.

Resolved:- That the report be received and the progress to date against he action plan be noted.

# 138. RECOMMENDATIONS FROM THE INDICATIVE ALMO INSPECTION AND THE ALMO EXCELLENCE PLAN

The Service Improvement Manager submitted a report on the recommendations from the Indicative ALMO Inspection Report which had been included in the ALMO Excellence Plan to drive forward and monitor the service improvement of housing management and repairs services into an ALMO structure. The objective was to deliver an excellent customer service through Neighbourhood Management and was divided into 5 key points:-

- ALMO be established and in place by 31<sup>st</sup> March, 2005
- Tenants were at the heart of the decision process and played a principal role in shaping future service delivery
- Deliver a continuously improving, high performing, customer focused service
- The ALMO had a long term strategy for the delivery of neighbourhood management beyond the delivery of Decent Homes
- Ensuring the services demonstrated value for money to customers through the application of competition and procurement.

Since January work had been undertaken as part of the Performance Management Framework to ensure that critical tasks had been delivered. The Excellence Plan was considered by the ALMO Board on a weekly basis which consisted of key Task Managers and Heads of Service that also fed into the Programme Area Management Team. Also work had been carried out on the critical task co-ordinating framework where, on a daily basis, the tasks had been monitored and on a weekly basis fed back to the Cabinet Member of Housing and Environmental Services, the Executive Director of Neighbourhoods and the Chief Executive so there was scrutiny and challenge on all the tasks.

Within the Plan there were a number of dates that would be delivered by the end of March the majority of which were on target.

After April the ALMO Excellence Plan would look different as it would be

split into 2 parts, 1 that would belong to the ALMO to deliver and the other retained functions for the Council to deliver on.

Discussion ensued on the role of the Scrutiny Panel and the ALMO and the need to find the right mechanism.

Resolved:- That the ALMO Excellence Plan be noted.

### 139. 3RD QUARTER PERFORMANCE REPORT 2004/05

The Performance Champion submitted the Programme Area's performance monitoring report for the 3<sup>rd</sup> quarter of 2004/05.

At the end of the quarter, 40 (89%) Key Performance Indicators were achieving their control target with action in place to ensure all the year end targets were achieved. 5 (11%) were not achieving their quarterly control targets. At the same stage last year, 76% of the Indicators were on target. The Local Public Service Agreement targets were all on target, Neighbourhoods being the only Programme Area to do so.

The area of significant improvement in the 3<sup>rd</sup> quarter related to Neighbourhoods' Local Public Service Agreement targets. 2 performance clinics during the quarter had been held to ensure that all the repairs Indicators were improved and were now back on target.

The latest 2003/04 quartile data was released by the Audit Commission in January, 2005, which provided a more reliable picture of how performance compared with the best authorities. Performance across the country was continually improving and encouraging that the Programme Area was maintaining pace with the top 25%. When compared to the new All England figures, 6 Indicators were in the top quartile, compared to 5 in the last quarter. The Indicator relating to rent collection had moved into the top quartile.

A comprehensive Learning and Development Plan had been developed to ensure that the ALMO made a positive contribution to the Council's priorities from day 1. As such, the Plan had a key role to play in terms of risk management and providing sufficient insurance against potential dips in performance.

Resolved:- That the report and progress made be noted.

# 140. CABINET MEMBER FOR HOUSING AND ENVIRONMENTAL SERVICES

The Panel noted the decisions made under delegated powers by the Cabinet Member for Housing and Environmental Services held on 31<sup>st</sup> January, 14<sup>th</sup> and 28<sup>th</sup> February, 2005.

Resolved:- (1) That the Panel receive a report on the progress of the

Neighbourhoods restructure (Minute No. 154 of 31<sup>st</sup> January, 2005 refers).

(2) That the Panel receive a report on the Redevelopment Proposals for the Sheltered Housing Schemes (Minute No. 180 of 28<sup>th</sup> February, 2005, refers), with Members of the Social and Community Support Scrutiny Panel invited for this item.

### 141. ANTI-SOCIAL BEHAVIOUR CLIENTS REVIEW

The Chairman reported that a review was to be undertaken entitled "Anti-Social Behaviour Clients". Nominations were sought to be part of the review group.

Resolved:- That Councillors Atkin, Nightingale and P. A. Russell take part in the above review.

### 142. ESTATE REGENERATION REVIEW

The Chairman reported that the Regeneration Scrutiny Panel was currently undertaking a review on estate regeneration and had extended an invitation to the Scrutiny Panel to nominate a representative to join the review group because of the crosscutting nature of the subject.

Resolved:- That the invitation be not accepted.

### 143. ENVIRONMENT SCRUTINY PANEL

The minutes of the meetings held on 15<sup>th</sup> and 24<sup>th</sup> February and 10<sup>th</sup> March, 2005, were noted.

### 144. SUSTAINABLE DEVELOPMENT ACTION GROUP

The minutes of the meeting of the Members' Sustainable Development Group, attended by Councillors Wyatt (in the Chair), Hall and Kaye, held on 11<sup>th</sup> February, 2005, were noted.

### 145. PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE

The minutes of the Performance and Scrutiny Overview Committee held on 11<sup>th</sup> and 25<sup>th</sup> February, 2005, were noted.

Discussion took place on Minute No. 107 (Frequency of Future Scrutiny Panel Meetings). It was felt that the meetings should remain on a monthly basis.

Resolved:- That the Performance and Scrutiny Overview Committee be informed that the Environment Scrutiny Panel wished to remain with monthly meetings.

# PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE 11th March, 2005

Present:- Councillor Stonebridge (in the Chair); Councillors Clarke, Hall, Hussain, G. A. Russell and Whelbourn.

Apologies for absence were received from Councillors R. S. Russell, St.John and Sangster.

### 121. DECLARATIONS OF INTEREST

There were no declarations of interest made at this meeting.

### 122. COMPREHENSIVE PERFORMANCE ASSESSMENT (CPA) 2005 AND THE MEMBER ROLE

Tim Littlewood, Principal Officer, Performance Management, gave a presentation on the above and indicated the wish for elected member representation on the CPA Task Group.

The presentation covered:-

- purpose
- political leadership
- community leadership
- quality of decision making
- quality of decision taking
- Member/Officer relationships
- performance management
- ethical framework

A question and answer session ensued and the following issues were covered:-

- the importance of key relationship between the Leader and Chief Executive and need to cascade information down to all Members
- Standards Committee and the Confidential Reporting Code
- composition and independence of the Standards Committee
- Community leadership
- Best Value review of decision making
- Member/Officer developing protocol and need for proper induction
- support for Elected Members away from the Town Hall
- provision for community meetings at the Town Hall
- recognising and embracing the Councillor's role
- quality of meetings
- quality of decision taking

### PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE - 11/03/05

- need to work with partners to pick up issues not regarded as strategic
- need to improve the Forward Plan
- issues regarding presentation of performance related information
- Standards Committee role in the Audit Committee
- need for an up to date list of completed reviews for Members and Officers to include outcomes and recommendations for scrutiny reviews

Resolved:- (1) That the presentation be noted.

- (2) That consideration be given to the following :-
- (a) regularly updating Members on development of the CPA framework especially with regard to key lines of enquiry;
- (b) self assessment and the role for Members;
- (c) the need for a peer review to test ourselves before the CPA process;
- (d) the presentation being made to Cabinet.
- (3) That members of this Committee ensure a presence at future meetings of the CPA Task Group.
- (4) That the notes from the CPA Task Group meetings be distributed to Members.

# 123. PROPOSAL TO HOLD A "SUCCESSFUL SCRUTINY" EVENT IN ROTHERHAM

The Committee considered a report on proposals that Rotherham host a regional seminar promoting "Successful Scrutiny" sometime in the Autumn, 2005.

The report indicated that, following a very positive response to the Centre for Public Scrutiny (CfPS), "Successful Scrutiny" case studies publication, the Centre was offering roadshow events featuring local authority scrutiny success stories in a workshop format for members and officers. Events were designed to give a practical insight into how to maximise the effectiveness of scrutiny reviews and their impact on the well being of communities.

It was noted that the only cost to the Council would be providing the venue for the event and the MAGNA Science Adventure Centre would be a suitable venue.

Resolved:- (1) That the information be noted.

- (2) That an offer be made to the CfPS to host a regional seminar promoting "Successful Scrutiny" in the Autumn.
- (3) That arrangements be progressed with regard to the event including the possible use of mobile displays.

### 124. MINUTES

Resolved:- That the minutes of the previous meeting held on 25th February, 2005 be approved as a correct record for signature by the Chairman.

### 125. WORK IN PROGRESS

Members of the Committee reported on the following issues :-

- (a) Councillor Whelbourn reported
  - that the Panel was to look at area assemblies
  - that the next Panel meeting was to be themed on local democracy and referred to :
    - Local Democracy Week in October, 2005
    - local government in the future
    - Wentworth South Area Assembly pilot update
    - Citizenship Scrutiny Review
    - Rotherham moving to Fairtrade Town status
- (b) Councillor Hussain referred to the last Panel meeting and commented on the response to the Anti-Social Behaviour Scrutiny Review report. The Chairman undertook to pursue this matter.
- (c) Councillor Hall reported:
  - that the Wardens/Caretakers/Rangers review was nearing completion
  - on a brilliant themed meeting yesterday regarding food standards
- (d) Councillor G. A. Russell reported:
  - Thursday's meeting had looked at the Gateshead work in relation to looked after young people
  - the Panel had indicated its wish for future meetings to be held every four weeks
  - that a Centre for Public Scrutiny representative had been

### 4F PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE - 11/03/05

present at, and impressed by, the Panel's consideration of the Domestic Violence review

### (e) Councillor Stonebridge reported:

- that the ODPM/CfPS researcher had spent a couple of days in Rotherham and wanted to produce a case study
- that feedback from the Hull visitors had been positive
- that he had been asked to participate in the strategy for Older People Group looking at the needs of Older People in the community holistically
- thought needed to be given to having a half day session on scrutiny organisation when the Cabinet portfolios had been finalised

#### 126. CALL-IN

There were no formal call in requests.

(The Chairman authorised consideration of the following items to prevent any unnecessary delay in processing the matters referred to)

# 127. IMPLEMENTATION OF THE RECORDS MANAGEMENT PROGRAMME AND COMPLIANCE WITH THE FREEDOM OF INFORMATION LEGISLATION

Further to Minutes Nos. B137 of the meeting of the Cabinet held on 26th January, 2005 and 171 of the meeting of the Cabinet Member for Education, Culture and Leisure Services held on 8th March, 2005, the Committee considered the report submitted to the latter meeting relating to the above as presented by Guy Kilminster, Manager, Libraries, Museums and Arts and Paul Harris, Records Manager.

Also submitted was the draft Records Management Policy Statement and, in support of that policy, the Records Management Awareness Guidance document.

The commitment to the development and implementation of a Records Management programme stemmed from both legislative and regulatory obligations and recognition of the need for efficient and effective conduct of Council business.

An essential element in the development of a Records Management programme, and the establishment of a Records Centre as an integral part of this commitment, was the adoption of a policy governing implementation and operation. Programme Area representatives on the Records Management Group had taken responsibility for this process.

### PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE - 11/03/05

The key driver for the programme was the legislative obligations under the Freedom of Information Act 2000.

A question and answer session ensued and the following issues were covered:-

- conversion of the Station Road premises to facilitate a Records Centre
- process for transferring records to the Record Centre
- risk assessment of the Station Road building
- role of RBT
- distinction between archives and record management
- corporate memory
- responsibility for Records Management
- location of records currently
- review of the policy
- response timescales under the Freedom of Information Act 2000
- formal reporting

Resolved:- (1) That this Committee welcomes the programme and supports the Records Management Policy Statement and Records Management Awareness Guidance document now submitted.

- (2) That formal reporting ought to be through the Audit Committee implementing Records Management in the Statement of Internal Controls reported annually.
- (3) That progress reports be submitted to this Committee at six monthly intervals.
- (4) That consideration be given to holding an all Member Seminar on this issue within the next few months.
- (5) That consideration be given to arranging a future site visit to the Records Centre at Station Road.

# 128. SERVICE DEVELOPMENT STRATEGY FOR ROTHERHAM FOUNDATION TRUST - CONSULTATION

The Chairman referred to the above document which had been received in the Authority on 28th February, 2005 indicating that the response deadline was 18th March, 2005. A meeting of Members and Officers was to take place on 16th March, 2005 to consider a response to the consultation document and the Committee considered how best to contribute to that meeting.

General concern was expressed at the consultation process, particularly as to whether the short timescale for responses would facilitate meaningful consultation.

### 6F PERFORMANCE AND SCRUTINY OVERVIEW COMMITTEE - 11/03/05

- Resolved:- (1) That any views/comments from Members of this Committee be notified to the Chairman in time for him to raise them at the meeting on 16th March, 2005.
- (2) That this matter be a future agenda item for the Health Services Working Group and Brian James, Chief Executive of the Rotherham General Hospital NHS Trust be requested to attend to explain the consultation process.

# THE ASYLUM SEEKERS WORKING PARTY 30 MARCH 2005

Present:- Councillor Terry Sharman (in the Chair); Councillors Boyes and Ellis and Boyes.

### B20 MINUTES OF MEETING HELD ON 2ND FEBRUARY, 2005

Agreed:- That the minutes of the meeting held on 2<sup>nd</sup> February, 2005, be approved as a true record.

Arising from Minute No. B17(2) it was noted that Andrew Crowley and Dave Creaghan were to met the following day to discuss a protocol to support failed families.

### B21 WELCOME CENTRE

Beverley Booker, Service Leader for Ethnic Minority Children, reported that an external review of the Welcome Centre would be undertaken in April, 2005. The Centre was now able to admit all non-English speaking children from Y5-Y11.

Agreed:- (1) That the report be noted.

- (2) That the external reviewer be requested to include Members of the Working Party in the review in order to include their views on the Welcome Centre.
- (3) That a report on the external review be submitted to the May meeting of this Working Party.

### B22 POST-2005 CONTRACT

Andrew Crowley, Asylum Team Leader, reported on the current understanding of the plans for a continuation of the NASS contract. The main points were as follows:-

- It was likely that NASS would enter into negotiations with the Consortium to issue a new contract.
- NASS wanted the new contracts to deliver a service that met the asylum seeker needs whilst providing business continuity, value for money, flexibility and stronger community cohesion.
- Anticipated reduction in bed spaces.
- Length of contract unknown at the present time.
- Indication that language clusters would be determined locally.
- Envisaged that there would be a higher proportion of families receiving support than at present.
- Property procurement by other accommodation providers to be made in consultation with the local authority to ensure better

community cohesion.

Agreed:- (1) That the report be noted.

- (2) That the detailed contract be submitted to Council for approval.
- (3) That the principle of cohesion and diversity for the distribution of asylum properties be supported.
- (4) That consultation take place, including with private providers, regarding language clusters.
- (5) That Andrew Crowley investigate whether a child, within a family placement, became a "single person" on reaching the age of 18.
- (6) That a letter be sent to all private sector accommodation providers informing them that the current contract expired in October, 2005, at which time a number of issues would be reviewed including the involvement of the Rent Officer.
- (7) That NASS's Regional Manager be invited to the next meeting of this Working Party.

#### **B23 MULTI-AGENCY MEETING**

Andrew Crowley, Asylum Team Leader, reported on work being carried out on the drawing up of a Strategy for asylum seekers and refugees in Rotherham. This was part of the Community Cohesion Strategy with the target date of July, 2005. Rotherham was working with the Refugee Council on this piece of work which would be a comprehensive strategy dealing with the needs of asylum seekers and refugees.

Consultation would take place on the draft Strategy with agencies, asylum seekers and refugees themselves.

Agreed:- That the draft Strategy be submitted to this Working Party prior to consultation.

### B24 BUDGETARY MATTERS

Andrew Crowley, Asylum Team Leader, reported that the Education Service had requested that the funding allocated to the Welcome Centre in 2004/05 be rolled over into 2005/06 financial year.

Agreed:- That the £50,000 agreed for the Welcome Centre in 2004/05 be rolled over into 2005/06.

### B25 ANY OTHER BUSINESS

It was noted that a representative of Safe Haven was to contact the

### **Asylum Seekers Working Party - 30/03/05**

Chairman regarding a potential scheme in Rotherham.

### **B26** DATE OF NEXT MEETING

Agreed:- That a further meeting be held on Wednesday, 25<sup>th</sup> May, 2005, commencing at 9.30 a.m.